

**TOWN OF MILTON
2016**



Annual Town Meeting

Tuesday, April 26 ELECTION

Monday, May 2 TOWN MEETING

**Milton High School Auditorium
7:30 P.M.**

WARRANT

**INCLUDING THE REPORT OF THE WARRANT COMMITTEE
AND RECOMMENDATIONS ON ARTICLES**

as required by Chapter 3, Section 4, of the General Bylaws of the Town

FY16 AND FY17 BUDGETED REVENUE

	FY2016	FY2017	\$ Difference
PROPERTY TAXES			
Previous Levy Limit	66,249,931	68,642,668	2,392,737
Add 2.5 Levy	1,656,248	1,716,067	59,819
New Growth (Actual FY2016)	736,489	500,000	(236,489)
Override/(Underlevy)	0	0	0
Sub-Total	68,642,668	70,858,735	2,216,067
Debt Exclusion	2,544,100	2,477,364	(66,736)
Public Safety Medical Exp. Exclusion	0	500,000	500,000
Excess Levy Capacity	0	0	0
Sub-Total	2,544,100	2,977,364	433,264
Maximum Allowed	71,186,768	73,836,099	2,649,331
LOCAL RECEIPTS			
Water & Sewer Indirect Costs	1,007,231	1,094,000	86,769
All Other	6,627,000	7,226,082	599,082
Total	7,634,231	8,320,082	685,851
STATE AND FEDERAL AID			
Unrestricted	9,913,563	10,275,766	362,203
Library Grant	31,802	32,216	414
Total	9,945,365	10,307,982	362,617
AVAILABLE FUNDS			
Police	1,400	1,400	0
Other	40,000	397,445	357,445
Overlay Reserve	160,331	221,371	61,040
Post-employment Stabilization Fund	389,023	0	(389,023)
Capital Stabilization Fund	126,003	0	(126,003)
Free Cash	2,981,240	2,147,806	(833,434)
Total	3,697,997	2,768,022	(929,975)
Total General Fund	92,464,361	95,232,185	2,767,824
WATER & SEWER ENTERPRISE FUNDS			
Water Enterprise Fund	5,249,159	5,520,152	270,993
Sewer Enterprise Fund	6,855,253	7,172,740	317,487
Stormwater Enterprise Fund	0	638,219	638,219
Total Enterprise Funds	12,104,412	13,331,111	1,226,699
TOTAL REVENUE	104,568,773	108,563,296	3,994,523

FY16 AND FY17 BUDGETED EXPENDITURES

ARTICLE	APPROPRIATIONS	FY2016	FY2017	\$ Difference
8, 11	Union Set-aside/Non-union (Ch. 13) Raises	420,598	305,515	(115,083)
	Raises and Set-asides allocated			
	to Departments	(420,598)	0	420,598
6	Capital Purchase with free cash	459,480	694,750	235,270
7	Audit	66,200	63,200	(3,000)
9	Employee Benefits	15,792,037	16,109,626	317,589
10	Employee Security Benefits	100,000	100,000	0
12	Police Department	6,850,967	6,876,632	25,665
12	Fire Department	5,271,310	5,324,686	53,376
12	Other Public Safety	434,788	438,844	4,056
13	General Government	3,713,664	3,772,061	58,397
14	Boards & Committees	351,823	373,825	22,002
15	Public Works	2,760,270	2,334,039	(426,231)
15	Solid Waste	1,574,082	1,461,305	(112,777)
25	Board of Health	182,285	187,369	5,084
26	Library	1,295,144	1,340,787	45,643
27	Cemetery	810,800	769,403	(41,397)
28	Park & Recreation	457,131	461,675	4,544
29	School Department	40,747,500	43,614,300	2,866,800
30	Blue Hills Regional Vocational School	914,238	909,984	(4,254)
31	Consolidated Facilities	943,695	966,499	22,804
32	Interest & Maturing Debt	4,032,694	3,936,524	(96,170)
33	Stabilization Fund	0	177,342	177,342
33	Capital Stabilization Fund	0	0	0
34	OPEB Liability Trust Fund	536,251	153,276	(382,975)
	FY15 Reserve Fund Supplemental Approp.	396,090	0	(396,090)
35	Reserve Fund	597,445	622,921	25,476
37	Affordable Housing Trust	5,000	5,000	0
Total General Fund Appropriations		88,292,894	90,999,563	2,706,669
ENTERPRISE FUNDS				
16	Water Enterprise Fund	5,249,159	5,520,152	270,993
17	Sewer Enterprise Fund	6,855,253	7,172,740	317,487
18	Stormwater Enterprise	0	638,219	638,219
Total Enterprise Funds		12,104,412	13,331,111	1,226,699
NON-APPROPRIATED EXPENDITURES				
	State & County Assessments	3,382,975	3,300,406	(82,569)
	Overlay	400,000	400,000	0
	Library Grant (Cherry Sheets)	31,802	32,216	414
	Public Safety Medical Exp. Exclusion	0	500,000	500,000
Total Non-Appropriated		3,814,777	4,232,622	417,845
TOTAL EXPENDITURES		104,212,083	108,563,296	4,351,213

**2016
ANNUAL TOWN ELECTION**

Commonwealth of Massachusetts) SS.
County of Norfolk

To any of the constables of the Town of Milton in said County:

GREETINGS:

In the name of the Commonwealth of Massachusetts, you are hereby required to notify and warn the inhabitants of the Town of Milton, qualified to vote in Elections and Town affairs, to meet at the several designated polling places in their respective Precincts in said Milton, to wit:

- | | |
|-----------------|---|
| In Precinct 1. | Tucker School, Blue Hills Parkway |
| In Precinct 2. | Milton Senior Center, Walnut Street |
| In Precinct 3. | Cunningham Park Community Center, Edge Hill Road |
| In Precinct 4. | Milton Senior Center, Walnut Street |
| In Precinct 5. | Copeland Field House, Milton High School, Gile Road |
| In Precinct 6. | Cunningham School Gymnasium, Edge Hill Road |
| In Precinct 7. | Cunningham Park Community Center, Edge Hill Road |
| In Precinct 8. | Cunningham School Gymnasium, Edge Hill Road |
| In Precinct 9. | Copeland Field House, Milton High School, Gile Road |
| In Precinct 10. | Tucker School, Blue Hills Parkway |

On Tuesday, April 26, 2016 next at 7 o'clock in the forenoon, then and there to bring in to Precinct Officers of their precincts their votes on the one ballot respectively the following Town Officers to wit:

- One SELECTMAN and SURVEYOR OF THE HIGHWAY
for a term of three years
- A TOWN TREASURER for a term of one year
- One ASSESSOR for a term of three years
- Two SCHOOL COMMITTEE members for a term of three years
- One PARK COMMISSIONER for a term of three years
- One Member of the BOARD of HEALTH for a term of three years
- Three TRUSTEES of the PUBLIC LIBRARY for a term of three years
- Four CONSTABLES for a term of three years
- One MODERATOR for a term of three years
- One TRUSTEE of the CEMETERY for a term of five years
- One PLANNING BOARD member for a term of five years

Ninety-seven Town Meeting members as follows:

Precinct One: Nine for a term of three years
Precinct Two: Eleven for a term of three years
Precinct Three: Ten for a term of three years
Precinct Four: Eleven for a term of three years
Precinct Five: Eight for a term of three years
Precinct Six: Ten for a term of three years
Precinct Seven: Ten for a term of three years;
One for a term of two years;
One for a term of one year
Precinct Eight: Ten for a term of three years
Precinct Nine: Ten for a term of three years
Precinct Ten: Six for a term of three years

For these purposes the polls will be open at each and all of said precincts at seven o'clock in the forenoon and will be closed at eight o'clock in the evening.

And thereupon by adjournment of said meeting on the following Monday to wit, May 2, next at seven thirty in the evening at the Milton High School Auditorium, 25 Gile Road in said Milton, then and there to act upon the following articles to wit:

Articles 1 through 45 inclusive appearing in regular type on the following pages.

And you are directed to warn said inhabitants qualified as aforesaid to meet at the times and places and for the purposes herein mentioned by posting attested copies of the Warrant in each of the Post Offices of said Town seven days before the twenty-sixth day of April, and leaving printed copies thereof at the dwelling houses of said Town at least four days before said date.

Hereof fail not and make due return of this Warrant with your doings thereon to the Town Clerk, on or before said twenty-sixth day of April, next.

Given under our hands at Milton this twenty-second day of March, two thousand sixteen.

J. Thomas Hurley
David T. Burnes
Kathleen M. Conlon

BOARD OF SELECTMEN

A True Copy: Attest

Stephen Freeman
CONSTABLE OF MILTON

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In compliance with the Americans with Disabilities Act, this warrant can be made available in alternative formats. The May 2, 2016 Town Meeting, if requested, will be offered by assisted listening devices or an interpreter certified in sign language. Requests for alternative formats should be made as far in advance as possible.

Should you need assistance, please notify the Board of Selectmen at 617-898- 4843 or 617-696-5199 TTY.

Smoking and other tobacco use is prohibited in school facilities and outside on school grounds by MGL, Chapter 71, Section 37H, “An Act Establishing the Education Act of 1993.” This law applies to any individual at any time.

Strong fragrances and fragrances containing carcinogenic ingredients cause significant adverse reactions in some people, such as migraine headaches. Products with strong fragrances include personal care products such as perfume, cologne, fragranced hair products, after shave lotion, etc. Attendees at Town Meeting are requested to avoid products with strong fragrances. As an accommodation to persons with such adverse reactions, and to allow safe and free access to the auditorium, the lobby and restrooms, attendees at Town Meeting who are wearing products with strong fragrances, or who think they may be wearing products with strong fragrances, are requested to sit away from the sections nearest the lobby entrance.

MESSAGE FROM THE OUTGOING MODERATOR BRIAN M. WALSH

Welcome to the 2016 Annual Town Meeting!

As elected town meeting members, you will be participating directly in the governance of your town. “The town meeting, oldest expression of democracy in the Western Hemisphere, survives with unabated vigor in the rural sections of the New England States.” Hernane Tavares de Sa, “Town Meeting Tonight” in America, June 1949, p.8. Your active participation assures that Milton’s own tradition of “unabated vigor” during the deliberations, debates and votes on the warrants presented for your consideration will continue.

The presiding officer for this town meeting is your Moderator, who is empowered “to give liberty of speech, and silence unceasing and disorderly speakings, [and] to put all things to a voate . . .” The fundamental Orders of Connecticut, Secs. 6 and 10 (1639). See also the Body of Liberties, Secs. 54 and 71 (Massachusetts, 1641). The procedures and process for the conducting of town meeting in Milton stems from a combination of directives set forth in the bylaws of the Town and in traditions that have developed over the long history of the Town Meeting in Milton. That each town meeting member may understand the basic rules and procedures followed in order to enhance his/her participation in the process. I take this occasion to review some of the fundamental rules which will govern the debates and votes on the warrants presented for your consideration and judgment.

First, Town Meeting Members are required to check in with the Town Clerk and to be seated in the lower part of the auditorium, which is demarcated and reserved for Town Meeting Members. Town citizens and others who are not Town Meeting Members are required to be seated in the upper part of the auditorium.

Second, any Town Meeting Member wishing to speak to any article or pending related matter will first go to the nearest microphone and, upon being recognized by the Moderator, will identify herself/himself by giving his or her name and precinct. If you have not been recognized by the Moderator, you are not permitted to speak to the meeting. On occasion, members will informally alert the Moderator that they desire to be recognized to speak on a certain article. While your Moderator will attempt to remember who desires to be recognized on any article, please be advised that the only way in which a member can be sure to be recognized is to go to a microphone and wait to be recognized.

Third, by longstanding tradition, while any other voter of the town who is not a Town Meeting Member may not vote, he or she may be recognized to address town meeting providing that the voter in advance of the particular session has obtained permission from the Moderator.

Fourth, any person having a monetary or equitable interest in, or who is employed as an attorney or otherwise by another person interested in, any matter under discussion shall disclose the fact of his or her interest or employment before speaking thereon.

Fifth, with reference to each article in the warrant the recommendation of the Warrant Committee shall ordinarily be considered to have been presented in the form of a motion by the Chairperson which has been seconded by the Secretary or other member of the Warrant Committee who is a Town Meeting Member. Unless the Moderator otherwise expressly states at the time, the question to be voted on under each article will usually be whether or not to accept the recommendation of the Warrant Committee. In other words, generally, the recommendation of the Warrant Committee is the main motion pending under the Article. In the event that the Warrant Committee recommends a NO vote on an article, the question will be presented as a vote on a motion made and seconded to approve the article, i.e., Members will vote YES if they favor the article and NO if they oppose the article, as recommended by the Warrant Committee.

Sixth, pursuant to Section 4 of Chapter 2 of the Town's bylaws, the Moderator requires that all substantive or complex motions be reduced to writing and presented to the Moderator before submission to the meeting.

Seventh, by longstanding tradition, "Town Meeting Time, A handbook of Parliamentary Law" 3rd Edition, will, in addition to the bylaws of the town of Milton and the laws of the Commonwealth of Massachusetts, be the rules of order for this meeting.

Eighth, any member desiring to show slides, make a PowerPoint presentation or any other visual material before the meeting must make appropriate arrangements and inform the Moderator.

Ninth, members are urged to obtain all information needed by them prior to the meeting. However, by tradition the Moderator will recognize any Town Meeting Member for the purpose of requesting additional information relevant to the matter under consideration. All such requests must be directed solely to the Moderator who will attempt to ascertain the most appropriate official who should answer such an inquiry. Answers will not be provided while the member still has the floor in order to prevent the temptation to cross-examine the person providing the information, which is not permitted. However, the Moderator will separately recognize a member once for the purpose of posing a follow-up question. Sometimes the information is not available or is not immediately available and the request for information will simply not be fulfilled.

Tenth, when it is announced by the Moderator that the Meeting will proceed to vote, debate will be closed and the pending question will be put to the Town Meeting.

Eleventh, upon a question being put to the Town Meeting, the Moderator will first determine by voice vote the sense of the Meeting. If the Moderator is unable to decide by the sound of the voices or if his announcement of the vote is doubted by seven Town Meeting Members standing in their place, the Moderator shall then proceed to have a standing vote on the question. If the vote is further doubted by twenty-five Town Meeting Members standing in their places, then there will be a roll call of the meeting with the Town Clerk calling the name of each Town Meeting Member in alphabetical order and each Town Meeting Member upon his/her name being called shall rise in place and answer YES or NO.

Twelfth, no vote shall be reconsidered at the same meeting, except upon a motion made within one hour of the adoption of such vote, unless by two-thirds vote, provided that the time which elapses during any adjournment of the meeting shall be excluded in computing the hour since the adoption of the vote.

Thirteenth, because of the constraints of state law pursuant to Proposition 2-1/2, the budget articles as recommended by the Warrant Committee to this Town Meeting are at the maximum tax levy limitation permitted by state law pursuant to Proposition 2-1/2. While the Moderator will entertain motions to amend budget articles upward, the Town's total appropriation may not exceed the Proposition 2-1/2 limit. Thus, to avoid potential chaos, and the necessity for additional meetings to balance the Town's appropriation within the levy limit on the amount of revenue that the town may raise by property tax, your Moderator both urges and expects that any Member offering an upward amendment to a budget article will also for the benefit of fellow Town Meeting Members specify an offsetting decrease in some other line item, or specify what additional source of revenue is or will be available. In addition, it is also permissible to make increased funding subject to an override ballot vote by the registered voters of the Town.

Fourteenth, each person speaking to an article or amendment is limited to ten (10) minutes, and no person may speak on a question more than once when any other person desires to be heard, or more than twice on the same question without permission of the Town Moderator. Pre-approved presentations will not necessarily be limited to 10 minutes at the discretion of the Moderator.

With these procedures in mind, I am confident that the Town Meeting will provide a forum for full debate and careful consideration of the articles and recommendations of the Warrant Committee.

REPORT OF THE WARRANT COMMITTEE FOR THE MAY 2016 ANNUAL TOWN MEETING

To the Honorable Board of Selectmen, Town Meeting Members and Residents:

The Warrant Committee herein presents to the Town Meeting and to the voters and taxpayers of the Town estimates and recommendations for action on articles submitted to the Annual Town Meeting convening Monday, May 2, 2016.

The Warrant Committee recommends that Town Meeting vote appropriations totaling \$104,330,674, excluding revolving funds and bond issues. Together with non-appropriated expenditures (state assessments, mandates and medical expense) of \$4,232,622, the total recommended budget of \$108,563,296 will require the support of the maximum allowed levy of \$73,836,099. This is an increase, including new growth and an exclusion for public safety injured on duty medical expenses, of \$2,649,331 or 3.74 % above last year's levy. For the average resident, with a home currently valued at \$604,045 the proposed budget would result in an estimated annual property tax of \$8,460, reflecting a \$305 increase over this year.

The Warrant Committee believes this budget is insufficient. As envisioned last year through an agreement with the Board of Selectmen and the School Committee, FY2017 was intended to be the second year of a two-year plan to ask the taxpayers of Milton to approve an operational override to fund much-needed Town resources. Accordingly, the Warrant Committee conducted extensive interviews with department leaders, boards, committees and trustees to evaluate the financial needs of our Town. Based on those interviews and a collaborative effort with the Town Administrator who represented the Board of Selectmen departments, the Warrant Committee recommended that the Board of Selectmen consider and comment on the following contingent budget increases:

Table A: Recommended Contingent Budget

Board of Selectmen Departments	(see detail below)	942,554
Library	Reference and Technology librarians...	125,933
Cemetery	Trees, maintenance, general...	12,436
Parks and Recreation	Recreation Supervisor	65,407
Schools	(see detail below)	779,700
Roads	New budget item to fund infrastructure	700,000
Stabilization Funds		306,552
Estimated Override	(Warrant Committee approved 3-7-16)	2,932,582

Board of Selectmen Depts. Detail:

Code Enforcement Officer	Inspectional Services	50,321
Assistant Town Administrator	Selectmen	82,923
Patrol Officer	Police	67,532
Environmental Coordinator	DPW	18,870
Motor Equipment Operator	DPW	14,196
Outreach Coordinator (PT to FT)	Council on Aging	41,964
Wage set asides	Town - All Departments	15,401
Group insurance	All Departments	285,241
Fire Overtime	Fire	75,000
Assessor Revaluation	Assessor	35,400
Historical records restoration	Town Clerk	15,000
General Expenses	Town Dept-Selectmen	92,342
Building maintenance and repairs	Consolidated Facilities	100,000
Total Board of Selectmen Departments		<u>942,554</u>

Schools Detail:

Restoration of prior reductions	Art/music/PE to 45 mins, History teacher...	155,700
Increased learning opportunities	SPED teachers, extended learning time	174,000
Increased learning opportunities	Math specialists	62,000
Full day kindergarten	Tuition free full-day	150,000
Additional items	Adjustment counselor	62,000
Additional items	Reduction in athletic and club fees	130,000
Additional items	Reduction in bus fees by \$100	46,000
Total Schools		<u>779,700</u>

The Board of Selectmen, Town Administrator and School Committee agreed strongly that these increases were needed, and yet they cautioned strongly that there did not seem to be a public willingness to pass an override budget. The Warrant Committee is disappointed an override effort seemed to be condemned before any education of the public on the need for these resources even began. It may be self-defeating to expect a groundswell of support within days of the Warrant Committee voting to recommend a contingent budget and without such education. Additionally, the Warrant Committee is concerned about the level of stress on department budgets and especially staff. Many who spoke out against an override noted the ability to meet non-contingent requests for FY2017 without any personnel cuts as a reason not to proceed with a contingent budget for FY2017. This line of thinking ignores:

- Personnel cuts made in the previous seven years since the last operational override was passed,
- The amount of time under-funded and under-staffed departments have been struggling to get by for one more year, while waiting on an override to restore capacity,

- Increased need for public safety and traffic enforcement due to population growth and the growing complexity of policing our town, especially our schools and non-profits,
- Our long-standing and deleterious tradition of grossly underfunding the maintenance of our Town roadways.

Without providing relief for our departments, the Town can likely expect an exodus of capable, frustrated staff, which will undoubtedly further burden remaining staff and further degrade the level of service we citizens expect and deserve. Further, we estimate that with the recent levels of funding, the Town is able to perform approximately one-third of the needed repairs to our roads each year, contributing to an embarrassing infrastructure deficit that will surely impact the image and reputation of our Town.

The Warrant Committee deliberated seriously about whether to forge ahead and recommend the above contingent budget additions to Town Meeting in spite of the lack of enthusiastic support from the Board of Selectmen and School Committee. We debated the potential drawbacks of an override failing at the ballot box, including the lack of support in subsequent years if an additional override were necessary in the short term as well as the potential effects on the Town's preferred bond rating. This decision weighed heavily on us, with one committee member noting that the non-contingent budget leaves many of Milton's children behind. "Imagine the child who cannot afford to ride the bus to school or is denied the opportunity to work with a specialist," she said. "These children are left behind another year. We are impacting their lives by not being aggressive enough and it bothers me." Indeed, it bothers many of us. In stretching our school budget, the Town has allowed fees for school buses, sports and clubs to escalate to the point of being prohibitively expensive for many. We have not debated how much—beyond taxes paid—it should cost to be a student in the Milton Public Schools, but we are clearly uncomfortable with the out of pocket expenses expected of families at this time.

Just as strong an argument could be made for each line item above; they are all overdue.

It is important to note that there were several major developments late in our budgeting cycle that clearly affected our ability to generate interest in a contingent budget for FY2017.

TABLE B: CHANGES IN THE FISCAL LANDSCAPE SINCE 11/4/2015

11/4/15	Property taxes, new growth only	\$470,526
1/26/16	Group insurance savings vs. expected increase	\$285,241
1/27/16	Local aid increase	\$444,772
2/11/16	Stormwater Enterprise Fund impact	\$575,620
2/18/16	Local revenue, growth above 5% anticipated	<u>\$267,732</u>
TOTAL IMPACT OF EXTERNAL FACTORS ON THE NON-CONTINGENT BUDGET		<u>\$2,043,891</u>

As illustrated in Table B, the net result of these changes was an enormous positive impact on our finances and they saved the Town from having to make dramatic cuts to meet a non-contingent budget. Overrides have been predicted by many for three or more years now. Several overrides were avoided in previous years by using free cash to patch holes in the operating budget (an untenable long-term solution and even questionable short term solution). An override in FY2017 was avoided due to all the factors noted above, but most uniquely due to the passage of the Stormwater Enterprise Fund—a fund some referred to as a mini-override due to the relief it brought to the operating budget. While these changes are unlikely to repeat in future years, part of our responsibility is to react to the budget as it develops and recommend the best path forward for Town Meeting. We can't help but wonder what next year will bring and how factors would have to be different to generate more interest in properly funding the Town earlier in the budgeting cycle. The Warrant Committee committed in last year's report to work with the Board of Selectmen and School Committee earlier in the year to set up an operational override for success; clearly that was not enough and something different, something more, will likely need to be done for FY2018.

Rising costs and inflation affect the Town in much the same manner as an individual living on a fixed income. It is for that reason, and the fact that other sources of recurrent revenue remain relatively flat and comparatively small, that we rely routinely on the rise of property taxes to the maximum allowed limit. Occasionally that limit needs to be increased; tailored and lesser overrides almost every other year would be fiscally ideal to ensure the stable delivery of necessary services to the Town. Overrides should be proposed *before* they are generally perceived as critical, but, as many noted this year, less than dire circumstance might then prevent their success. This is a bridge we will eventually have to cross.

The Warrant Committee urges our leaders and residents to think more broadly beyond losing significant personnel in lean budget years as the sole reasonable basis for an override effort and consider the erosion of services we are clearly experiencing as well as the missed opportunities to protect what makes our Town special. It is time to replace lost capacity, address our failing infrastructure, and advance Milton so that it can continue to be one of the best places to live in the United States.

I. The Town's FY2017 Budget

A. Revenues

The principal areas of income are property taxes, new growth, state aid, local receipts, Water, Sewer and Stormwater Enterprise revenues and available funds.

- Proposition 2 1/2 limits the increase in the tax levy limit to 2.5% per year. The increase for FY2017 is \$1,716,067.
- New growth is added to the levy limit increase to obtain the total amount raised from the property tax. In many cities and towns, commercial development is the primary source of new growth and residential increases are generally not a significant factor. In Milton, however, where we have little new commercial development, a steady residential increase is critical for budget stability. We are estimating new growth at \$500,000 for FY2017, which could be low considering the actual growth for FY2016 recently came in much higher than anticipated at \$736,489. We will watch this number to see if this trend will continue and if we can reasonably estimate higher growth in future years.
- State aid is determined by the Legislature. This year the Governor's budget proposed a surprising increase to net local aid of \$444,772. Generally, the Warrant Committee doesn't know definitively what State aid will be at the time of printing, and recommends a conservative approach. We are optimistic that the numbers will hold, but believe that they won't decrease significantly.
- Local Receipts can be categorized into two parts: Water, Sewer and Stormwater Enterprise Funds' indirect costs paid to the Town; and everything else. Forecasting local receipts is a difficult business; the largest component, Motor Vehicle Excise Tax, is notoriously volatile. The safest and most conservative approach will necessarily lead to higher certifications of free cash in rising times yet protect the Town in a downturn.
- Water & Sewer Enterprise Fund revenues are raised through the rates. As in previous years, the Town Accountant and DPW Director have worked to ensure that the appropriate attributions of services on the Town's budget are billed to the Water and Sewer Enterprise accounts. With the addition of the Stormwater Enterprise Fund in FY2017, it too will be added into this process. Charges to these Enterprise Funds are reflected as income to the Town, under the heading of Water & Sewer Enterprise Funds, part of Local Receipts.
- Available funds include an annual release from the Overlay Reserve, withdrawals from stabilization funds and free cash. The Overlay Reserve release this year was heftier than average at \$221,371; average is closer to \$160,000 a year. Funds certified as free cash for FY2017 total \$2,147,806 and are considered non-reoccurring and are therefore not appropriate to fulfill reoccurring operating budget requests.

B. Reserves

There are two Reserve accounts that the Town has treated as sources of revenue to help fund the operating budget – free cash and the Overlay Reserve. To the extent that free cash and releases from the Overlay Reserve are not recurrent, their use for funding operations is problematic.

The Overlay Reserve is managed by the Board of Assessors, which released \$221,371 for use in the FY2017 budget. Its ability to release such funds is dependent upon the disposition of cases before the Appellate Tax Board, but based on prior averages is generally expected to be around \$164,000 per year.

Free cash is the difference between the revenue collected by the Town and the expenditures (including encumbrances) made by the Town at the end of the fiscal year. Free cash was certified by the Department of Revenue at \$2,147,806, or 2% of our budget. The Department of Revenue defines an annual certification of free cash between 3% and 5% as healthy. For FY2016, free cash made up 2.9% of the budget at \$2,981,240.

Healthy amounts of free cash are usually the result of conservative revenue projections and well-funded departmental budgets, but budgets aren't designed to produce free cash; they are built to avoid negative free cash. While free cash can rightfully be celebrated as an indicator of fiscal health, it can create a budgetary mirage; a false sense of security. It is akin to found money used to pay a monthly bill instead of a one-time treat. What happens the next month? Use of free cash on operating expenses will create a hole in the budget if the free cash doesn't show up again or is not used in a similar fashion. A cycle familiar to many towns in budgetary distress, an over-reliance on free cash preceding override relief or layoffs and disruptions in service is in no one's best interest. This year, because of the budgetary relief outlined above in Table B, no free cash was needed to fund directly any recurrent operational costs. Last year \$603,500 was so used and this gap would need to be funded first this year before increases in any budget.

The Town of Milton has two other reserve funds – the Stabilization Fund and the Capital Stabilization Fund. They have been built up slowly in order to provide a cushion in the event of dire operational or capital needs. As of February 28, 2016, the balance in the Stabilization Fund was \$3,751,287, the balance in the Capital Stabilization Fund was \$762,467.

Prior Warrant Committees strongly recommended that the Town not tap into these funds. Unscheduled withdrawals, without a plan to restore the funds withdrawn, can be detrimental to the Town's bond rating. Qualifying for the best rates in exempt debt minimizes the impact of debt exclusion overrides on the taxpayer. Of course, receiving the lowest possible interest rates on bonds issued for non-exempt debt benefits the budget as well. In 2013, the Town was gratified to receive an

upgrade to the highest (AAA) rating possible from Standard and Poor's. This proved fortuitous, as the Treasurer was able to refinance \$6,260,000 of older exempt debt in December 2013, and secure a new bond issue of \$4,541,839 for two years' worth of capital projects in February 2014. In January 2015, the Treasurer refinanced \$5 million of bonds for the School building project and saved the Town more than a million dollars over the next ten years. In the fall of 2013, the Massachusetts Department of Revenue's Division of Local Services delivered and presented to the Town a Financial Management Review. Though they acknowledged that the Town's reserves are at historically high levels, they cautioned that credit agencies are now advocating for reserve levels close to ten percent of the total budget. Our reserves, with the recommended budget for FY2017, would be 6.16% if free cash is included in the calculation and 4.18% without free cash.

C. Expenditures

The Warrant Committee received contingent (restorative and advancement) departmental budget requests, not including proposals for the use of free cash, totaling \$87,680,945, a hefty \$6,334,465 (7.8%) over last year's budget, not including debt service, state assessments, Enterprise costs, capital requests, etc. Most of the budget is driven by labor contracts, and a small amount of third-party contracts for things ranging from trash collection to software maintenance. Holding general expenses level, the contractual basis of these budgets still came to \$84,880,211, only \$3,533,731 (but still 4.3%) above last year's budget. Revenue from property taxes (without the debt exclusion portion which can only go to exempt debt service and the funds raised for medical expenses) will increase \$2,216,067 to \$70,858,735 or 3.2%. The percentage is larger than 2.5% due to new growth. This illustrates the structural deficit in Massachusetts' municipal finance: before any work is done on the fiscal 2017 budget, it's already behind \$1,317,664. But financing just the contractual increase doesn't keep the lights on, doesn't keep up with inflation, and doesn't provide any flexibility to meet new or greater service requests from the Town's residents and taxpayers. A contractually-based budget can be a useful tool, and it essentially proscribed the limits of the Town's departmental budgets for the fiscal years of 2011 through 2014. But this regime is not sustainable, as basic costs will rise. After those four years following the last operational override, no flexibility, or waste for that matter, remained in any departmental budget. Some level of funding above contractual had become necessary to deliver level service, as proved to be the case for fiscal years 2015 and 2016. This year we are back to budgets limited to no growth whatsoever beyond mandated or contractual obligations. Other sources of revenue, primarily state aid and local receipts, can help. Though they don't always increase, they did mightily for FY2017, but only enough to avoid layoffs.

This year there are only two non-reoccurring articles for which appropriations were requested, which was merciful given how tight it was to meet non-contingent budget requests:

- Article 37 seeks an appropriation to the Affordable Housing Trust.
- Article 45 is a citizens' petition and seeks an appropriation for rehabilitation of the Town's playgrounds.

There are five debt articles in this year's Warrant:

- Article 5 is a standing borrowing and spending article for capital needs. The Capital Improvement Planning Committee and Warrant Committee recommended that the Town appropriate \$2,679,410 for bonded capital items.
- Article 20 is a standing borrowing article for improvements to the Town's water system. As in past years, an interest free loan is available from the MWRA to cover the cost of the program.
- Article 21 is a standing borrowing article for improvements to the Town's surface drain system (now part of the Stormwater Utility) in accordance with a ten-year master plan to bring the surface drain system up to current standards. FY17 is the eleventh year, but the last three years of the \$5 million plan were collectively underfunded by \$800,000. While this year's request is for \$300,000 a new evaluation of the capital requirements for this important infrastructure is needed.
- Article 22 is a standing borrowing article for improvements to the Town's Sewer system. The MWRA provides an interest free loan for this purpose and an outright grant of 75% of the program's cost.
- Article 32 will authorize the payment of principal and interest on the Town's existing bonded debt exclusive of Enterprise fund debt. This year's appropriation for the payment of principal and interest is \$3,936,524.

D. Budget Process

When the Warrant Committee begins its budget process, it first allocates budgets into two categories: those we can control and those we cannot control. In the latter category are those items that are essentially bills, such as health insurance, retirement, law, audit, Blue Hills Regional Vocational Technical School, veteran's benefits, debt service, State assessments, the current overlay and the Water and Sewer Enterprise Funds. In the former are all the other budgets. These other budgets are where the Warrant Committee spends the majority of its time, interviewing department heads and other interested parties to provide oversight, ask probing questions and offer suggestions, often for ways to test efficiencies and improve service.

This year, with the assistance of the Town Administrator, the Warrant Committee requested two budget proposals from each department: a non-contingent budget with increases only for contractually required expenses and a contingent budget which would contain increases necessary to provide all essential services. The

assumption here is that at a contractually-based level of funding the Town is able to operate, but with increasing difficulty and at less than optimal performance. Given the feedback from many people we interviewed, that inference does indeed seem to be the case.

The Warrant Committee developed a non-contingent budget and reviewed several contingent (override) scenarios in January and February to stimulate discussion, solicit opinion, and develop consensus. Though the Warrant Committee still favored an override effort this year, the shifting financial landscape described in Table B dramatically changed the budget outlook from one that would require significant cuts in order to meet non-contingent requests to a scenario that had us able to meet bare-bones budgets without further reductions from FY2016.

Table 10 compares a summary of the contingent amounts that the departments requested and the amounts the Warrant Committee recommends for FY2017. The table inside the front cover of this Warrant compares the recommended FY2017 appropriations to the FY2016 appropriations.

The departmental budgets are tight. And while the last few Warrants have described the budgets as “fair” as well, they seem now to only be fair in that they are all equally stressed and stretched. What doesn’t seem fair is to keep expecting the same level of service at an eroding level of funding year after year. We expect to ask departments to prepare contingent budgets again for FY2018 and in the hope of restoring Town capacity and moving many areas forward.

II. Non-budget Articles

There are several other articles that are non-budgetary in nature that bear mentioning here:

- Article 5 seeks to extend the term of the Town Government Study Committee.
- Article 23 is a fairly new annual article that will seek permission for the Town to acquire easements as required in the maintenance of Town-owned infrastructure.
- Article 24 seeks specific easements for the next stage in the East Milton Reconstruction Project.
- Article 38 would transfer care and custody of a specific parcel of land to the Board of Selectmen, where control is ambiguous at this point.
- Article 39 would establish hours during which construction noise is permitted.
- Article 40 would create a new bylaw allowing Bed & Breakfast businesses in Milton.
- Article 41 would create an associated tax for Bed & Breakfast businesses in Milton.

- Article 42 seeks to create a special permit process facilitated by the Planning Board to enable the rehabilitation of a number of non-conforming businesses in residential neighborhoods, which may otherwise require site-specific zoning or a variance to complete significant improvements or a change of use.
- Article 44 would rewrite the Town's leash law.

The comments for these articles provide additional background information.

III. Acknowledgements

The Chair extends his thanks to all of the appointed and elected officials of the Town, the Town Staff and others who assisted in the preparation of this Warrant. He especially thanks Town Administrator Annemarie Fagan; Town Accountant Amy Dexter; the Board of Selectmen; School Assistant Superintendent for Business Glenn Pavlicek, as well as the other members of the MPS administration and the School Committee; Town Counsel John Flynn; and Julia Getman, the Warrant Committee Clerk, for her assistance with the Warrant and Committee meetings over these past months. The Chair is also grateful for the collective wisdom, humor and commitment of the whole Warrant Committee, each member of which is quickly approaching 100 hours of time volunteered over the past 30 meetings! The Chair would particularly like to acknowledge the contributions of Ted Hays, our former Chair and current Secretary. His dedication has been remarkable and his knowledge of our Town and care for getting the job done right has been invaluable.

Respectfully submitted, March 31, 2016

LeeMichael McLean, Chair
Edward Hays, Secretary
Brian Beaupre
Richard Boehler
Jean Eckner
Charles Karimbakas
Philip Mathews
Steven McCurdy
Michael Maholchic
James Potter
Jonathan Schindler
Darnell Turner
Elizabeth White
Julia Getman, Clerk

ARTICLE 1 To hear and act upon the report of the Town Accountant and other Town Officers and Committees.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to accept the report of the Town Accountant.

COMMENT: This article acknowledges the Town of Milton Annual Report for FY2015. Copies of Annual Reports can be accessed at townofmilton.org, under Town Reports.

ARTICLE 2 To see if the Town will vote to authorize the Collector of Taxes to use all means of collecting taxes which a Town Treasurer, when appointed Collector, may use.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote YES.

ARTICLE 3 To see if the Town will vote to authorize the Town Treasurer to enter into compensating balance agreements during the fiscal year beginning July 1, 2016, in accordance with the provisions of General Laws, Chapter 44, Section 53F; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote YES.

ARTICLE 4 To see if the Town will vote to authorize the Moderator to appoint a committee of five citizens to consider such proceedings of the Legislature and State Boards and Commissions as may affect the interest of the Town, and confer as they may think expedient with the Selectmen in regard to the employment of counsel to represent the Town in any such proceedings; the members of such committee to hold office until the final adjournment of the next Annual Town Meeting and until the appointment of any succeeding committee authorized at such meeting.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote YES

COMMENT: This Article reauthorizes the Town's Legislative Committee.

ARTICLE 5 To see if the Town will vote to extend from December 1, 2016 to December 1, 2019 the term of the Town Government Study Committee, appointed pursuant to the vote of the October 2013 Town Meeting under Article 1; and to act on anything relating thereto.

Submitted by the Town Government Study Committee

RECOMMENDED that the Town vote to extend from December 1, 2016 to December 1, 2019 the term of the Town Government Study Committee, appointed pursuant to the vote of the October 2013 Town Meeting under Article 1.

COMMENT: The Town Government Study Committee has been highly productive in recent years making and sponsoring suggestions to improve the efficiency and efficacy of Milton's government. Established in November 2011, and reconstituted by vote of the October 2013 Town Meeting, the Committee has focused on developing recommendations based upon the Department of Revenue Financial Management Review commissioned in 2013 by the Board of Selectmen at the request of the Committee. Committee members conduct extensive research to support their recommendations and the group has submitted many articles to Town Meeting, including:

- *Creation of the Strong Town Administrator position*
- *Expanding the Board of Selectmen from three to five*
- *Audit Committee clarification and enhancement*
- *Establishment of a reconstituted Information Technology Committee*

The Town Government Study Committee was also instrumental in assisting the Town Moderator with improving the experience at Town Meeting, including new speaker rules to better manage the involvement of Town Meeting members and other participants. The Warrant Committee appreciates the constructive and collaborative work of the members of this Committee and looks forward to their future suggestions.

ARTICLE 6 To see what sum of money the Town will vote to appropriate for capital items; to determine how said appropriation shall be raised, whether by borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen and the Capital Improvement Planning Committee

RECOMMENDED that the Town appropriate the sum of \$3,374,160 to fund the capital projects listed below:

<i>DEPT.</i>	<i>DESCRIPTION</i>	<i>AMOUNT</i>
DPW	Dump truck	\$ 170,000
DPW	Roadways	\$ 400,000
DPW	Locker room renovations/Roadways	\$ 300,000
Police	Heating/hotwater system upgrades	\$ 140,000
Fire	Fire truck	\$ 550,000
Parks	Playground equipment improvements	\$ 125,000
Schools	Phone system	\$ 271,910
Schools	Upgrade wireless infrastructure	\$ 106,500
Water Enterprise Fund	Dump truck	\$ 182,000
Water Enterprise Fund	Front end loader	\$ 206,000
Sewer Enterprise Fund	Dump truck	\$ 210,000
Sewer Enterprise Fund	Mechanical rodding machine	\$ 18,000
	Subtotal Recommended	
	Bonded Capital Items	<u>\$ 2,679,410</u>
Facilities-Schools	Replace security system (Glover)	\$ 37,000
Facilities-Schools	Security cameras	\$ 230,000
Facilities-Schools	Brooks Field track repairs	\$ 110,000
Facilities-Schools	MHS Parking lot and drainage upgrades	\$ 90,000
DPW	Paving roller	\$ 14,000
DPW	Urban forest	\$ 20,000
Facilities-Town	Paving and curbing repairs	\$ 15,000
Facilities-Town	Kitchen equipment	\$ 15,000
Schools	Computer replacements	\$ 25,000
Library	Computer replacements	\$ 23,750
Town	Computer replacements	\$ 24,000
Town	Server hardware replacement	\$ 17,500
Town	Replace department weapons	\$ 20,000
Cemetery	One-ton dump truck	\$ 38,500
Town Clerk	Preservation of permanent records	\$ 15,000
	Subtotal Recommended	
	Non-bonded capital items	<u>\$ 694,750</u>
	Total Recommended	
	Capital Items	<u><u>\$ 3,374,160</u></u>

and that to meet said appropriation, the sum of \$3,374,160 be appropriated for the purpose of financing the rehabilitation, replacement, or enhancement of the Town's facilities and public safety equipment as described above, including costs incidental and related thereto; that the Treasurer, with the approval of the Board of Selectmen, is authorized to sell and issue bonds or notes of the Town, aggregating not more than \$2,679,410 in principal

amount, pursuant to the provisions of Chapter 44, Section 7 of the Massachusetts General Laws, as amended, or any other applicable law and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from any other public or private funding source and that the sum of \$694,750 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Capital Improvement Planning Committee submitted a total recommendation for bonded and non-bonded capital items of \$3,374,160 and the Warrant Committee recommends the entire amount be approved and funded with a mix of free cash and new bond issues. The Capital Improvement Planning Committee attempts to limit non-exempt debt service to 1.9% of the annual tax levy. It is currently at approximately 2.1%. This is a budget guideline that has grown increasingly difficult to meet as capital demands grow. The Warrant Committee has transferred a \$63,500 recommendation for school building repairs originally made by the CIPC from this article and placed it on a new line in the Consolidated Facilities budget (Improvement Projects and Repairs). See Article 31 for additional information on this transfer, which is to be funded with free cash. The Locker Room Renovations/Roadways recommendation is for additional repairs to the locker room to be renovated with funds previously approved. At the time of printing, a final bid for the project is still pending, but the total is expected to be below \$300,000. The CIPC and Warrant Committee recommend that any balance in excess of the final quote to repair the roof, up to \$300,000, be directed to road repairs.

ARTICLE 7 To see what sum of money the Town will vote to appropriate to the Board of Selectmen for the purpose of conducting a municipal audit for the fiscal year ending June 30, 2016, and further to see if the Town will vote to authorize the Committee appointed pursuant to Article 14 of the 1978 Annual March Town Meeting (the Town Audit Committee) to make recommendations to the Selectmen relative to the employment of a Certified Public Accountant for the foregoing purpose; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town authorize the Town Audit Committee to make recommendations to the Board of Selectmen relative to the appointment of a Certified Public Accountant for the purposes of this article, and that the Town appropriate the amount shown in the following tabulation under the heading "Recomm.:"

AUDIT			
DEPARTMENT	Actual FY15	Approp. FY16	Recomm. FY17
General Audit	58,200	58,200	63,200
GASB 45 Valuation	-	8,000	-
TOTAL AUDIT	58,200	66,200	63,200

and that to meet said appropriation the sum of \$63,200 be raised from the tax levy.

COMMENT: The FY2017 recommendation represents a decrease of \$3,000 from the FY2016 appropriation. A GASB 45 valuation is only required every other year and accounts for an \$8,000 reduction from FY2016. This valuation was done for FY2015, paid for in FY2016, and will not recur until FY2018. This decrease is offset by an increase in the audit fee for FY2017 related to additional audit procedures required to comply with GASB 67/68 requirements. This increase of \$5,000 is based upon an estimate from the current audit firm.

ARTICLE 8 To see what sum of money the Town will vote to appropriate for the purpose of funding cost items not in departmental budgets for the twelve month period beginning July 1, 2016 for collective bargaining agreements reached before or after this Town Meeting between the Town and bargaining units representing Town employees, such sums to be allocated to departments; and to act on anything related thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$270,188 and that to meet said appropriation the sum of \$270,188 be raised from the tax levy.

COMMENT: This article provides a set-aside to fund non-school union FY2017 collective bargaining agreements (raises) for which negotiations have not been concluded. If this article is not approved, commensurate cuts will be made in staffing and services to satisfy negotiated raises, as individual department budgets do not have sufficient funds to cover any increases.

ARTICLE 9 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016 for the categories classified as Employee Benefits; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amounts shown in the following tabulation under the heading "Recomm.:"

EMPLOYEE BENEFITS	Actual FY15	Approp. FY16	Recomm. FY17
Contributory Retirement	4,957,787	5,257,278	5,574,867
Group Insurance	10,040,354	10,534,759	10,534,759
TOTAL EMPLOYEE BENEFITS	14,998,141	15,792,037	16,109,626

and that to meet said appropriation the sum of \$16,109,626 be raised from the tax levy.

COMMENT: The recommended Contributory Retirement appropriation includes not only the normal annual cost but also the FY2017 amortization payment of the 2003 early retirement incentive program (“ERI”) in the amount of \$126,318 and the amortization of unfunded actuarial liability (“UAL”) in the amount of \$3,761,237. The ERI will be paid through FY2019. Full funding of the UAL was initially scheduled for FY2016. However, due to the economic downturn and loss of value in the Town’s invested retirement plan assets, full funding of the UAL was extended to 2021 and then 2022. The valuation of 2013 extended the full funding of the UAL yet further until 2025. The plan’s actuary warranted changes in demographic and economic assumptions based on the plan’s actual experience. The changes increased the plan’s UAL. To keep the cost of the plan on a basis par with the previous year’s cost, the amortization period of the UAL was extended by 3 additional years, thus minimizing the impact on the Town’s appropriation. While the schedule has moved out, we are still well in advance of the original mandated date of 2028 and more so following the legislature’s extension of the deadline to 2040.

An Actuarial Valuation as of January 1, 2015 was performed by the Commonwealth of Massachusetts Public Employee Retirement Administration Commission (PERAC). As a result of this study a new measure of funding progress has been determined. A summary of the schedule of funding progress as of January 1, 2015 is outlined below. The full Actuarial Valuation Report for the Milton Retirement System is available at mass.gov/perac.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL
						as a % of Covered Payroll ((b-a)/c)
1/1/2015	103,858,692	135,674,415	31,815,723	76.50%	21,049,175	151.10%
1/1/2013	86,729,191	121,723,171	34,993,980	71.30%	19,175,686	182.49%
1/1/2011	87,479,107	113,132,039	25,652,932	77.30%	17,241,221	148.80%
1/1/2009	73,278,417	99,303,806	26,025,389	73.80%	17,341,534	150.10%
1/1/2007	74,305,047	92,325,220	18,020,173	80.50%	15,902,647	113.30%

Following the passage of legislation in 2011, the Town and the unions found they could negotiate changes to the health insurance program to avoid the alternative

of joining the Group Insurance Commission (GIC). The employer/employee split of premiums changed from 85/15 to 80/20. In addition, other changes made to the co-pay and other costs were implemented as of January 2012. These changes dramatically slowed the growth of this heretofore volatile budget. In the last several years the Town Administrator and Town Accountant have instituted tracking techniques that have yielded more accurate and lower budget estimations. At more than ten million dollars, this budget requires vigilance.

Group Insurance:

Actual Costs:

2011	\$9,235,811
2012	\$10,293,666
2013	\$9,649,958
2014	\$10,192,508
2015	\$10,040,354

Appropriations:

2016	\$10,534,759
2017	\$10,534,759

ARTICLE 10 To see what sum of money the Town will vote to appropriate to reimburse the Commonwealth of Massachusetts, Division of Employment Security for benefits paid to former employees of the Town; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$100,000 for the purpose set forth in this article and that to meet said appropriation the sum of \$100,000 be raised from the tax levy.

COMMENT: The cost of unemployment benefits through March 2016 is expected to be \$79,991 and the FY2016 forecast is approximately \$106,000. Based on the history below and the current Town employment outlook, the Warrant Committee is recommending level funding again for unemployment benefits.

<i>FY</i>	<i>Approp.</i>	<i>Reserve Fund Transfer</i>	<i>Total Approp</i>	<i>Actual Expenditure</i>	<i>Turn back to GF</i>
2008	50,000	104,129	154,129	154,129	-
2009	50,000	67,989	117,989	117,989	-
2010	100,000	133,982	233,982	233,982	-
2011	100,000	76,204	176,204	176,204	-
2012	100,000	-	100,000	94,188	5,812
2013	100,000	15,967	115,967	115,967	-
2014	100,000	-	100,000	79,471	20,529
2015	100,000	-	100,000	62,025	37,975
<i>Average (all years)</i>				<i>129,244</i>	
<i>Average last 3 years</i>				<i>85,821</i>	

ARTICLE 11 To see if the Town will vote to amend Chapter 13 of the General Bylaws, known as the Personnel Administration Bylaw, as follows:

By striking out the section “Position Identification by Level, Department, Municipal Division and Personnel Code” and inserting in place thereof a new section as follows:

**POSITION IDENTIFICATION by
LEVEL, DEPARTMENT, MUNICIPAL DIVISION,
AND PERSONNEL CODE**

	Normal	
	Work	
<u>Level</u>	<u>Week</u>	<u>Position, Title, Department and Division</u>

GENERAL GOVERNMENT

ASSESSORS

10		Chief Appraiser
6		Administrative Assistant
4	37.5	Senior Administrative Clerk

INFORMATION TECHNOLOGY

10		Director
6		Assistant

CENTRAL BUSINESS OFFICE

12		Town Accountant
6		Assistant Town Accountant
6		Principal Bookkeeper
6		Financial Analyst

CONSOLIDATED FACILITIES

10		Operations Manager
8		Electrician
8		Superintendent of Buildings and Grounds
6		Office Assistant
W4	40	Maintenance Craftsman
W3	40	Maintenance Man
W3	40	Maintenance Man/Painter

SELECTMEN

11		Assistant Town Administrator/Human Resource Director
10		Director of Planning & Community Development
7		Assistant Town Planner

7 Contract and Licensing Agent/Benefits Assistant
6 Executive Secretary

TOWN CLERK

6 Assistant Town Clerk
4 37.5 Senior Administrative Clerk

TREASURER-COLLECTOR

6 Assistant Town Treasurer
5 37.5 Deputy Collector
5 37.5 Senior Administrative Clerk
4 20 Senior Administrative Clerk

VETERAN'S BENEFITS

Misc Veterans Agent/Director of Veterans Services

PUBLIC SAFETY

INSPECTIONAL SERVICES

10 Building Commissioner
7 25 Plumbing & Gas Inspector/Sealer of Weights & Measures
7 25 Wire Inspector
7 37.5 Local Inspector
7 20 Local Inspector
6 37.5 Code Enforcement Officer
4 37.5 Senior Administrative Clerk
4 37.5 Senior Administrative Clerk/BOA

FIRE

F3 42 Deputy Chief
F2 42 Lieutenant
F2 42 Fire Prevention Officer
F1 42 Fire Fighter
5 37.5 Senior Administrative Clerk

POLICE

P3 40 Lieutenant
P2 40 Sergeant
P1 40 Police Officer
P1 40 Student Officer
7 22.5 Crime Analyst
7 Business Manager/ Civilians
6 30 Youth Counselor
4 37.5 Animal Control Officer

4	37.5	Senior Administrative Records Clerk
4	30	Senior Administrative Clerk – Payroll
3	40	Civilian Dispatchers
Misc.		Traffic Supervisor/Cadet/Seasonal

BOARDS AND COMMITTEES

Council on Aging

9		Director
7		Outreach Coordinator
4	10	Outreach Worker*
4	37.5	Senior Administrative Clerk
2	37.5	Van Driver
2	19	Van Driver

Personnel Board

11		Assistant Town Administrator/Human Resource Director
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Planning

4	22.5	Senior Administrative Clerk
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Youth

9		Coordinator
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Cemetery

9		Superintendent
4	32.5	Senior Administrative Clerk
W8	40	General Working Foreman
W7	40	Senior Working Foreman/Maintenance Craftsman, Motor Equipment Operator Gr. 2
W7	40	Motor Equipment Repairman Maintenance Craftsman Motor Equipment Operator Gr. 2
W5	40	Working Foreman, Maintenance Craftsman Sprayer Operator/Motor Equipment Operator Gr. 2
W4	40	Maintenance Craftsman Motor Equipment Operator Grade 1
W3	40	Maintenance Man, Motor Equipment Operator Gr. 1
Misc.		Laborer (Intermittent)

Health

9		Public Health Director/Nurse
6	16	Nurse
6	37.5	Health Agent
4	21.5	Senior Administrative Clerk

Library

11		Director
L3	37.5	Assistant Director
L2.5	37.5	Adult Services Librarian
L2	37.5	Young Adult Librarian
L2	37.5	Reference/Technology
	37.5	Reference Librarian
		Children's Librarian
		Technical Services Librarian
	16	Assistant Children's Librarian
	12.5	Reference Librarian
LS5	37.5	Administrative Assistant
		Circulation Library Assistant
		Technical Library Assistant
LS4	37.5	Library Assistant
LS3	20	Library Assistant
	18	Library Assistant
	16	Library Assistant
Misc		Library Page

Park

9		Director of Parks and Recreation
6		Recreation Supervisor
4	37.5	Senior Administrative Clerk
W7	40	Senior Working Foreman, Motor Equipment Operator Gr. 2
W5	40	Working Foreman/Maintenance Craftsman, Motor Equipment Operator Gr. 2
W4	40	Maintenance Craftsman, Motor Equipment Operator Gr. 1
W2	40	Laborer
Misc.		Laborer (Intermittent)

Public Works

14		Director of Public Works
10		Assistant Director of Public Works
10		Town Engineer/Manager of Contracts
8		Manager of Street/Traffic Lights and Special DPW/Engineering Projects
8		Civil Engineer
8		GIS and CAD Operator/Engineering Draftsman
6		Administrative Assistant
6	37.5	Environmental Coordinator
5	37.5	Senior Administrative Clerk/Conservation

4	37.5	Senior Administrative Clerk/Water & Sewer
W8	40	General Foreman, Motor Equipment Operator Gr. 2
W7	40	Signal Maintainer
W7	40	Senior Working Foreman, Construction & Maintenance Craftsman, Senior Motor Equipment Repairman, Arborist Tree Surgeon, Motor Equipment Operator Gr. 2
W7	40	Senior Working Foreman, Motor Equipment Repairman, Motor Equipment Operator Gr. 2
W6	40	Working Foreman, Construction and Maintenance Craftsman, Motor Equipment Repairman-Helper, Arborist (Tree Surgeon) Motor Equipment Operator Gr. 2 Public Works Emergency Man
W5	40	Working Foreman, Construction and Maintenance Craftsman, Motor Equipment Operator Gr. 2
W4	40	Construction and Maintenance Craftsman Motor Equipment Repairman Helper, Apprentice Arborist (Tree Surgeon), Motor Equipment Operator Gr. 1
W3	40	Maintenance Man, Grounds Maintenance Man, Water & Sewer System Maintenance Man Motor Equipment Repairman-Helper Apprentice Arborist (Tree Surgeon) Motor Equipment Operator Gr. 1
W2	40	Laborer
Misc.		Engineering Interns (seasonal)
Misc.		Laborer (Intermittent)

UNCLASSIFIED

Town Administrator
Police Chief
Deputy Chief
Fire Chief
Consolidated Facilities Director
Warrant Committee Clerk
Registrar of Voters
Park Recreation Employees
Inspector of Animals

Submitted by the Personnel Board

RECOMMENDED that the Town vote to amend Chapter 13 of the General Bylaws, known as the Personnel Administration Bylaw, exactly as set forth in this schedule, and to appropriate the sum of \$35,327 to fund wage adjustments effective July 1, 2016; said sum to be added to the salary accounts of the departments as shown in the following tabulations:

	Recomm. FY17
Central Business Office	2,294
Consolidated Facilities	2,214
Council on Aging	1,492
Fire	2,882
Library	1,965
Personnel	982
Police	13,596
Public Works	
General	699
Vehicle Maintenance	207
Solid Waste General	65
Total Public Works	971
Selectmen	8,021
Town Clerk - Salary Other	323
Veterans Agent	406
Warrant Committee	181
Total Chapter 13 Wage Adjustments	35,327

and that to meet said appropriation the sum of \$35,327 be raised from the tax levy.

COMMENT: The recommended appropriation provides sufficient funds to cover a 2 percent adjustment July 1, 2016 for all non-school, non-union employees.

The following reclassifications, additions and eliminations were approved by the Personnel Board:

- *Creation of a full-time level 6 Code Enforcement Officer position in the Inspectional Services Department;*
- *Elimination of the part-time level 5 Health Inspector position in the Health Department;*
- *Increase the level 6 Health Agent to full-time in the Health Department;*
- *Creation of a 16-hour-a-week Nurse position in the Health Department;*
- *Creation of a full-time level 6 Environmental Coordinator position in the Public Works Department;*
- *Increase the number of W5 Working Foreman, Motor Equipment Operator positions from four to five in the Department of Public Works;*
- *Reclassification of the Civil Engineer position from level 7 to level 8 in the Department of Public Works;*

- *Reclassification of the GIS and CAD Operator/Engineering Draftsman position from level 6 to level 8 in the Department of Public Works;*
- *Creation of a full-time L2 Reference Librarian position at the Library;*
- *Creation of a full-time L2 Technology Reference Librarian position at the Library;*
- *Creation of a full-time level 7 Outreach Coordinator position at the Council on Aging;*
- *Elimination of the part-time level 4 Outreach Worker at the Council on Aging (*This position will be eliminated when the COA secures funding for the Level 7 Outreach Coordinator position);*
- *Increase the number of W3 Maintenance positions in from 1 to 2 in the Consolidated Facilities Department.*

ARTICLE 12 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016 for the several categories classified as “Public Safety”; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

PUBLIC SAFETY	Actual FY15	Approp. FY16	Recomm. FY17
1 INSPECTIONAL SERVICES			
Salaries & Wages	371,518	406,900	410,956
General Expenses	19,281	17,273	17,273
Total Inspectional Services	390,799	424,173	428,229
2 FIRE			
Salaries & Wages	4,352,749	4,685,517	4,664,287
Overtime	421,137	300,000	375,000
General Expenses	228,762	228,267	228,267
Capital Outlay	29,987	57,526	57,132
Total Fire	5,032,635	5,271,310	5,324,686
3 MILTON EMERGENCY MANAGEMENT AGENCY (MEMA)			
Salaries & Wages	750	750	750
General Expenses	-	785	785
Auxiliary Fire	4,380	4,380	4,380
Auxiliary Police	4,492	4,700	4,700
Total MEMA	9,622	10,615	10,615

4 POLICE & YOUTH

Salaries & Wages	5,299,275	5,753,690	5,776,689
Overtime	429,635	398,885	398,885
General Expenses	550,221	492,620	492,620
Leash Law	75,670	81,248	83,896
New Equipment	124,524	124,524	124,542
Total Police & Youth	<u>6,479,325</u>	<u>6,850,967</u>	<u>6,876,632</u>

TOTAL PUBLIC SAFETY

<u>11,912,381</u>	<u>12,557,065</u>	<u>12,640,162</u>
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and that to meet said appropriation for Leash Law enforcement, the sum of \$1,400 be transferred from the Dog Licenses Surcharge Account received pursuant to Chapter 187 of the Acts of 1981, and that the balance of \$12,638,762 be raised in the tax levy of the fiscal year.

COMMENT: It should be noted up front for this first division of Town Departments (which also contains the two largest salary lines, Police and Fire) that no cost of living adjustments are reflected in the salary figures presented for FY2017. These are contained within the wage set-aside of Article 8, but their absence in this article lowers the apparent rate of growth in salaries.

The most notable change in this budget for FY2017 is the addition of \$75,000 in overtime for the Fire Department. This is half of the requested Fire overtime increase of \$150,000. Additional overtime funding, in the form of a reserve fund transfer, may be necessary for FY2017 and the Fire overtime budget may need to be increased again in FY2018. Requests for additional staff for the Police, Fire and Inspectional Services were all denied due to lack of funding. The Warrant Committee sees an immediate need to increase the capacity of the Police Department to meet present demands with two additional officers, as well as the capacity of the Inspectional Services Department, with a Code Enforcement Officer, as soon as funding allows. Please note: the above table has been modified from previous years to display the amount of overtime in the Police and Fire departments. Other departments also contain overtime expenses, but they are far smaller (at least by two-thirds of those budgets noted above) and are therefore not broken out separately from the Salary and Wage lines.

ARTICLE 13 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016 for the operation of the Town departments classified as General Government; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading "Recomm.:"

GENERAL GOVERNMENT	Actual FY15	Approp. FY16	Recomm. FY17
A BOARD OF SELECTMEN			
1 CENTRAL BUSINESS OFFICE			
Salaries & Wages	320,748	301,170	303,361
General Expenses	13,897	5,771	5,771
Total Central Business Office	334,645	306,941	309,132
2 INSURANCE GENERAL			
General Expenses	1,000,407	950,703	959,890
Total Insurance General	1,000,407	950,703	959,890
3 LAW			
Retainer	58,000	58,000	60,000
Professional & Special Services	236,962	197,000	284,000
Disbursements	87	5,000	5,000
Claims	0	1,000	1,000
Total Law	295,049	261,000	350,000
4 INFORMATION TECHNOLOGY			
Salary & Wages	130,939	135,530	137,073
General Expenses	226,305	326,273	312,006
Total Information Technology	357,244	461,803	449,079
5 WARRANT/ANNUAL REPORTS			
General Expenses - Town Reports	4,615	6,300	6,300
General Expenses – Warrant	0	0	24,600
Total Warrant/Annual Reports/Bylaws	4,615	6,300	30,900
6 SELECTMEN			
Salary - Chairman	1,800	1,800	1,800
Salary - Other Two Members	3,000	3,000	3,000
Salary - Town Administrator	155,473	160,090	160,090
Salary - Other	293,843	333,871	384,215
General Expenses	27,174	26,577	26,577
Total Selectmen	481,290	525,338	575,682
7 VETERANS BENEFITS			
Salaries & Wages	19,975	20,275	20,275
General Expenses	1,762	1,785	1,785
Benefits	89,620	120,020	120,000
Total Veterans Benefits	111,357	142,080	142,060
TOTAL BOARD OF SELECTMEN	2,584,607	2,654,165	2,816,743

B BOARD OF ASSESSORS

Salary - Chairman	1,800	1,800	1,800
Salary - Other Two Members	3,000	3,000	3,000
Salary - Other	213,823	215,249	217,945
General Expenses	22,071	23,753	23,753
Revaluation	115,000	115,000	-
Total Board of Assessors	355,694	358,802	246,498

C TOWN CLERK**1 TOWN CLERK**

Salary - Clerk	88,640	90,316	93,122
Salary - Other	123,017	129,721	132,324
General Expenses	47,970	45,070	25,199
Total Town Clerk	259,627	265,107	250,645

2 ELECTION & REGISTRATION

Salaries & Wages	34,801	29,250	54,870
General Expenses	27,130	25,850	26,970
Total Election & Registration	61,931	55,100	81,840

TOTAL TOWN CLERK	321,558	320,207	332,485
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D TREASURER-COLLECTOR

Salary - Treasurer	89,640	91,316	93,122
Salary - Other	195,328	203,804	197,843
General Expenses	59,645	85,370	85,370
Total Treasurer-Collector	344,613	380,490	376,335

TOTAL GENERAL GOVERNMENT	3,606,472	3,713,664	3,772,061
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and that to meet said appropriation the sum of \$3,649,383 be raised from the tax levy, and the sum of \$122,678 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: To improve transparency and accurate accounting, the costs of producing the Warrant have been moved from the Town Clerk general expense budget to the Warrant/Annual Reports general expense budget. Expenses in the Election and Registration budget are up due to the costs associated with managing three elections in FY2017, including the Presidential election. The Town Clerk's advertising costs have increased due to the required postings for new bylaw amendments and the budget has been increased as a result. The Law budget has experienced a few notable increases: \$2,000 retainer increase for Town Counsel, special services rate increase for Town Counsel from \$200 to \$205 per hour, and

an increase of \$87,000 to address potential costs associated with securing noise experts and aviation experts to assist the Town in mitigating the ongoing impact of increased airplane traffic over Milton. The Warrant Committee questions the overall cost of addressing airplane noise and recommends careful consideration of resources expended for expected concessions/changes from the Federal Aviation Administration. Please note: in the contingent budget discussed in the Report of the Warrant Committee, an Assistant Town Administrator position was included under this budget. The Warrant Committee recognizes that this position is sorely needed, especially due to the increased time necessary to handle insurance and other benefit-related matters which have been absorbed by the Office of the Town Administrator. We recommend this position be given top priority when funds become available.

ARTICLE 14 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016 for the operation of the several Boards and Committees classified as Boards and Special Committees; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

BOARDS AND COMMITTEES	Actual FY15	Approp. FY16	Recomm. FY17
A CONSERVATION COMMISSION			
General Expenses	1,637	2,500	2,500
Total Conservation Commission	1,637	2,500	2,500
B COUNCIL ON AGING			
Salaries & Wages	162,721	212,757	219,081
General Expenses	38,702	34,071	34,071
Transportation Expenses	7,789	10,019	10,019
Total Council on Aging	209,212	256,847	263,171
C HISTORICAL COMMISSION			
General Expenses	1,800	2,240	2,240
Total Historical Commission	1,800	2,240	2,240
D PERSONNEL BOARD			
Salaries & Wages	45,224	47,677	49,390
General Expenses	1,770	1,770	1,770
Total Personnel Board	46,994	49,447	51,160

E PLANNING BOARD

Salaries & Wages	22,339	27,918	27,019
General Expenses	21,066	2,850	17,850
Total Planning Board	<u>43,405</u>	<u>30,768</u>	<u>44,869</u>

F WARRANT COMMITTEE

Salaries & Wages	7,607	9,171	9,035
General Expenses	568	850	850
Total Warrant Committee	<u>8,175</u>	<u>10,021</u>	<u>9,885</u>

TOTAL BOARDS AND COMMITTEES	<u>311,223</u>	<u>351,823</u>	<u>373,825</u>
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and that to meet said appropriation the sum of \$358,825 be raised from the tax levy, and the sum of \$15,000 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Planning Board budget recommendation includes a one-time increase of \$15,000 to be funded with free cash. This additional appropriation would be used to begin a zoning codification project to examine, reorganize and clarify Milton’s zoning bylaws. Contingent requests recognized as needed by the Warrant Committee but not included in the recommendation due to funding constraints include an Outreach Coordinator position (increase from part time to full time) for the Council on Aging.

ARTICLE 15 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016, for the operation, maintenance and improvements of Public Works; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

PUBLIC WORKS	Actual FY15	Approp. FY16	Recomm. FY17
Public Works General	2,929,792	1,711,566	1,766,319
Vehicle Maintenance	442,770	538,878	567,720
Storm Water Management	-	509,826	-
Sub-Total Public Works	<u>3,372,562</u>	<u>2,760,270</u>	<u>2,334,039</u>

SOLID WASTE MANAGEMENT

Collection of Refuse	400,270	482,304	417,000
Refuse Disposal	362,847	400,000	335,000
Curbside Recycling	792,492	601,375	608,000

Landfill Monitoring	16,000	20,000	20,600
Solid Waste General	61,074	70,403	80,705
Household Hazardous Waste Collection	10,797	-	-
Sub-Total Solid Waste Management	<u>1,643,480</u>	<u>1,574,082</u>	<u>1,461,305</u>
TOTAL PUBLIC WORKS	<u>5,016,042</u>	<u>4,334,352</u>	<u>3,795,344</u>

and that to meet said appropriation the sum of \$3,795,344 be raised from the tax levy. Of the total amount appropriated, the maximum sum authorized for salaries and wages is \$951,094. The Public Works Department is hereby authorized to sell at a private or public sale, with the approval of the Board of Selectmen, equipment that is no longer needed by the department. It is further authorized to exchange or trade in old equipment for similar materials in the usual course of its operations to provide for replacement items.

COMMENT: Special Town Meeting in February 2016 created a Stormwater Utility to sequester revenues and expenses related to the Town's stormwater management activities from other Town revenues and expenses. This article does not set any fees for stormwater. The Board of Selectmen, working through the DPW, will address that through a public process this spring.

The Town's Solid Waste Management contract is headed into year two of a three year contract negotiated at exceptionally favorable terms to Milton. Looking forward to the end of the contract in FY2019, the cost of the services is likely to increase dramatically. The Warrant Committee respectfully suggests that the Board of Selectmen revisit the price of trash stickers in FY2017. The three-dollar fee that was set a decade ago is not keeping pace with the increasing costs of collection and disposal, plus the value of recyclables has diminished in recent years. Consequently an increasing percentage of the Town's operating funds are being used for Solid Waste management. The intent of the Town's "pay as you throw" program, when created twenty years ago, was to make Solid Waste management a user-funded program. If the 2019 Solid Waste contract rises as anticipated, a rapid and dramatic increase in the trash sticker price will be necessary to offset the increase. Measured, periodic increases that reflect the true cost of Solid Waste management should be implemented for trash stickers.

ARTICLE 16 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016, for the Water Enterprise Fund; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate \$5,520,152 for the Water Enterprise Fund; and that \$485,000 be included in appropriations from the general fund for indirect costs and be allocated to the Water Enterprise Fund for funding and that \$6,005,152 be raised and appropriated as follows:

	ACTUAL FY2015	APPROP. FY2016	RECOMM. FY2017
WATER ENTERPRISE REVENUE:			
Rate / User Fee Revenue	5,919,088	5,587,440	5,805,152
Service and Miscellaneous Revenue	198,717	170,000	200,000
Investment Income	1,157	1,500	-
Total Revenue	<u>6,118,962</u>	<u>5,758,940</u>	<u>6,005,152</u>
WATER ENTERPRISE COSTS:			
Direct Costs:			
Salary & Wages	598,046	761,685	743,015
Expenses	555,591	488,000	393,500
Capital Outlay	493,416	365,000	365,000
Debt Service	500,514	477,650	645,000
MWRA Assessments	2,861,621	3,156,824	3,373,637
Subtotal Direct Costs	<u>5,009,188</u>	<u>5,249,159</u>	<u>5,520,152</u>
Indirect Costs	<u>507,896</u>	<u>509,781</u>	<u>485,000</u>
TOTAL	<u>5,517,084</u>	<u>5,758,940</u>	<u>6,005,152</u>

COMMENT: The largest expense item in this budget is the assessment from MWRA, or the cost of the Town's bulk purchase of water from MWRA. The budget also includes the local cost of staff and materials needed to provide the Town residents with safe drinking water. The debt service cost increase reflects the cost of the new water storage tanks in the Blue Hills and the new mains constructed to connect them to homes near the Canton town line.

ARTICLE 17 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016, for the Sewer Enterprise Fund; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate \$7,172,740 for the Sewer Enterprise Fund; that \$534,000 be included in appropriations from the general fund for indirect costs and be allocated to the Sewer Enterprise Fund for funding, and that \$7,706,740 be raised and appropriated as follows:

	ACTUAL FY2015	APPROP. FY2016	RECOMM. FY2017
SEWER ENTERPRISE REVENUE:			
Rate / User Fee Revenue	6,993,850	7,150,203	7,466,740
Service and Miscellaneous Revenue	237,170	200,000	240,000
Investment Income	86	2,500	-
Total Revenue	7,231,106	7,352,703	7,706,740
SEWER ENTERPRISE COSTS:			
Direct Costs:			
Salary & Wages	508,476	624,444	611,939
Expenses	227,193	204,000	210,800
Capital Outlay	642,453	775,000	775,000
Debt Service	181,485	181,556	180,000
MWRA Assessments	5,025,212	5,070,253	5,395,001
Subtotal Direct Costs	6,584,819	6,855,253	7,172,740
Indirect Costs	446,776	497,450	534,000
TOTAL	7,031,595	7,352,703	7,706,740

COMMENT: Similar to the Water Enterprise Fund, the Sewer Enterprise Fund's most significant cost is for MWRA services to Milton residents. The cost of Town personnel to manage the operation and maintenance of the sewer system adds to that cost, but protects the Town against violations of the Clean Water Act.

ARTICLE 18 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2016, for the Stormwater Enterprise Fund; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate \$638,219 for the Stormwater Enterprise Fund; that \$75,000 be included in appropriations from the general fund for indirect costs and be allocated to the Stormwater Enterprise Fund for funding and that \$713,219 be raised and appropriated as follows:

	ACTUAL FY2015	APPROP. FY2016	RECOMM. FY2017
STORMWATER ENTERPRISE REVENUE:			
Rate / User Fee Revenue			713,219
Total Revenue			713,219

STORMWATER ENTERPRISE COSTS:

Direct Costs:

Salary & Wages	188,719
Expenses	439,500
Capital Outlay	
Debt Service	10,000
Subtotal Direct Costs	638,219
Indirect Costs	75,000
TOTAL	713,219

COMMENT: As stormwater runs off of our properties and into streets and drains, the water picks up particulate matter and eventually deposits into wetlands, streams, lakes and other waterways. The Environmental Protection Agency (EPA) is charged, among other things, with the protection of our natural water resources and has mandated each municipality to monitor, manage and control its stormwater in compliance with the Clean Water Act through the issuance of National Pollution Discharge Elimination System (NPDES) permits. The first NPDES permit was issued in 2003 and was set to renew with heightened restrictions in 2008. It has taken the EPA several years to study and develop the new permit that was supposed to have been issued in 2008. In 2013 the EPA issued the requirements for the new permit that is expected to become effective in phases starting in 2016. The Federal government does not offer any funding to pay for the additional costs of complying with the permit. Intentional failure to comply can result in fines to the municipality of up to \$25,000 per day.

Stormwater management entails comprehensive planning, pre-emptive action and remediation. In recent years, the Town has been expending approximately \$500,000 annually in direct costs (not including debt service on capital projects) to monitor and manage stormwater. These costs are expected to steadily increase as new permit requirements are implemented. These costs were previously part of the DPW's budgets, which were funded through the real estate tax levy and as such were funded mostly by the homeowners of Milton.

Town Meeting authorized the creation of a Stormwater Enterprise Fund and Utility during the Special Town Meeting in February 2016. This will allow the Town to recover the cost of fulfilling requirements under the NPDES permit through a fee charged separately from the real estate tax levy in much the same way as residents are now charged for water and sewer. Additionally, this mechanism will allow the Town to charge a share of the cost to all property owners that create stormwater runoff, including not-for-profit entities and the Commonwealth of Massachusetts, which will decrease the overall homeowner burden for stormwater management.

Because expenses associated with stormwater management were previously part of the DPW budgets, and therefore paid through the general fund, there were no indirect costs, debt service or associated revenue accounted. It was therefore not possible to accurately reflect the past two years of data in the above table. For years prior to FY2017, those expenses will remain in the budgets from which they were expended.

ARTICLE 19 To see what sum of money the Town will vote to appropriate for the maintaining, repairing, improving and constructing of ways under the provisions of General Laws, Chapter 90, said sum or any portion thereof to be used in conjunction with any money which may be allotted by the State for this purpose; to determine how said appropriation shall be raised, whether by borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$622,978 be appropriated for the purposes set forth in this article, that to meet said appropriation the Treasurer be authorized to issue, with the approval of the Board of Selectmen, bonds or secured notes in the amount of \$622,978; that the Town vote to accept grants under the provisions of M.G.L. Chapter 90 in the amount of \$622,978, the said reimbursements from the state (100%) to be restored upon their receipt to the Town Treasurer.

COMMENT: Section 34 of Chapter 90 M.G.L. created a program to reimburse municipalities for the eligible costs of road repair. Milton intends to fully utilize its Ch. 90 reimbursement and fund an additional \$400,000 in repairs using free cash. These investments, while useful and necessary, are insufficient to addressing the condition of the Town's roadway system. Residents pay thousands each year for the wear and tear on vehicle tires, wheels and suspensions. A more judicious use of the town's funds for road repair could offset some of these costs. The Warrant Committee suggests that the town discuss and consider dedicating a higher level of funding for roads as a central element of the Town's next operating override.

Roads to be paved in the coming year include: Hillside Street (Randolph Avenue to DCR Land), Forest Street, Harland Street (Canton Avenue to dead-end), Canton Avenue (Blue Hill Avenue to Blue Hills Parkway), Canton Avenue (Cape Cod Lane to School Street), Brook Road (Central Avenue to Canton Avenue), Randolph Avenue (Centre Street to Brook Road). The following roads are also candidates for improvements this year, however their exact schedule will depend on many other factors, including final budget and utility work that needs to be performed prior to surface restoration: School Street (Central Avenue to Canton Avenue), Centre Street (Randolph Avenue to Brook Road), Bradlee Road, Churchills Lane (Adams Street to Brook Road).

ARTICLE 20 To see what sum of money the Town will vote to appropriate to provide rehabilitation, replacement or enhancement of the town's water system, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, MWRA or other funds for this purpose, to determine how such appropriation shall be raised; whether by borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$500,000 be appropriated for the purpose of financing the rehabilitation, replacement or enhancement of the Town's water system, including costs incidental and related thereto; that to meet this appropriation the Treasurer, with the approval of the Board of Selectmen, is authorized to borrow \$500,000 under and pursuant to Chapter 44, Section 8 (5) of the General Laws, as amended, or any other enabling authority, and to issue bonds or notes of the Town therefor and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from the Massachusetts Water Resources Authority or any other public or private funding source.

COMMENT: The primary source of funds Milton uses to rehabilitate the water system is the MWRA's Local Water System Assistance Program. The program allocates Milton \$500,000 for FY2017 in a ten year, interest-free loan. The Water Department is working through a water system master plan, which gauges the age and condition of pipes in the system, to allow for replacement ahead of failure. Planned replacement is significantly more economical than emergency repair on pipes. Investing \$500,000 per year projects a 100 year-plus turnover of pipes in the system, which is in excess of the expected useful life of those pipes.

ARTICLE 21 To see what sum of money the Town will vote to appropriate to provide rehabilitation, replacement or enhancement of the Town's stormwater system, including costs incidental and related thereto, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, or other funds for this purpose; to determine how such appropriation shall be raised, whether by borrowing or otherwise; and to act of anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$300,000 be appropriated for the purpose of financing the rehabilitation, replacement, or enhancement of the Town's stormwater system, including costs incidental and related thereto; that to meet this appropriation the Treasurer, with the approval of the Board of Selectmen, is authorized to borrow \$300,000 under and pursuant to Chapter 44, Sections 7(1) and 8(15) of the General Laws, as amended, or any other enabling

authority, and to issue bonds or notes of the Town therefor; and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from any other public or private funding source.

COMMENT: FY2017 is expected to be Year 1 of a 5-year federal stormwater management permit, issued by USEPA for Milton's municipal separate storm sewer system (so-called MS4). Along with a number of housekeeping practices that will keep pollutants from entering our waterways, investigations of the storm sewer, as well as rehabilitation of the system, will occur. This \$300,000 is for system study and rehabilitation and will be funded through the recently created Stormwater Utility.

ARTICLE 22 To see what sum of money the town will vote to appropriate to provide capital needs for the Town's sewer system, including costs incidental and related thereto, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, MWRA or other funds for this purpose, to see how such appropriation shall be raised; whether by borrowing under applicable provisions of law or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$914,000 be appropriated for the purpose of financing the capital needs of the Town's sewer system, including costs incidental and related thereto; that to meet this appropriation the Treasurer, with the approval of the Board of Selectmen, is authorized to borrow \$914,000 under and pursuant to Chapter 44, Section 8(5) of the General Laws, as amended, or any other enabling authority, and to issue bonds or notes of the Town therefor and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from the Massachusetts Water Resources Authority or any other public or private funding source.

COMMENT: Nearly every time it rains, storm water is introduced to the waste sewers, either via leak pipes or direct connections of sump pumps. Infiltration and inflow (I&I) adds millions of gallons of clean water to the sewer, can cause overflows, and increases the Town's cost of service from MWRA. I&I is an issue for the Authority and its member communities and consequently MWRA has established a 75% grant/25% interest-free loan program for members to rehabilitate their sewers and reduce I&I.

ARTICLE 23 To see if the Town will vote to authorize the Board of Selectmen, during Fiscal Year 2017, to accept on behalf of the Town, except with respect to real property that is located in a business district or on which a multi-family

dwelling consisting of more than six (6) units is constructed or proposed to be constructed, any and all easements for any of the following purposes: roads, sidewalks, vehicular and/or pedestrian access or passage, drainage and utilities; and to abandon or relocate easements acquired for any of the foregoing purposes; provided, however, that such authorization shall pertain only to easements accepted, abandoned or relocated at no cost to the Town.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to authorize the Board of Selectmen, during FY2017, to accept on behalf of the Town, except with respect to real property that is located in a business district or on which a multi-family dwelling consisting of more than six (6) units is constructed or proposed to be constructed, any and all easements for any of the following purposes: roads, sidewalks, vehicular and/or pedestrian access or passage, drainage and utilities; and to abandon or relocate easements acquired for any of the foregoing purposes; provided, however, that such authorization shall pertain only to easements accepted, abandoned or relocated at no cost to the Town.

COMMENT: This is an annual article presented to ensure that the Town is able to access infrastructure on private property and allow public works repair and maintenance to be completed in a timely fashion. It enables the Town to ask for a legal easement to access private property without trespass. Once granted and accepted, the easement is recorded on the deed of the lot. If the property owner refuses access, different routes for infrastructure may be necessary. This article will allow the Board of Selectmen during FY17 to acquire and record easements for new and existing excursions onto private property, as well as to abandon easements for properties where access is no longer required, without having the delays incumbent to a direct vote by Town Meeting in each individual case. Easements are granted with the permission of the property owner; they are always voluntary and can be denied to the Town by the property owner at their discretion.

ARTICLE 24 To see if the Town will vote to authorize the Board of Selectmen to acquire on behalf of the Town, by gift, purchase, eminent domain, or otherwise, and on such conditions as the Board of Selectmen shall determine, temporary and/or permanent easements for the purpose of constructing new sidewalks and wheel chair ramps, and transitions thereto, as part of the East Milton Square Reconstruction Federal Aid project as administered by the Massachusetts Department of Transportation. Said easement areas are located within property on Adams Street, Granite Avenue, Bryant Avenue, Boulevard Street, Edgehill Road, Hollis Street and Bassett Street, in the vicinity of the East Milton Deck, and are shown on a preliminary plan set, a copy of which is on file with the Milton Department of Public Works; and, further, to see what sum of money the Town will appropriate for the purposes of this article, and to determine whether such

appropriation shall be raised by transfer from available funds, by borrowing under applicable provisions of law, or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to authorize the Board of Selectmen to acquire on behalf of the Town, by gift, purchase, eminent domain, or otherwise, and on such conditions as the Board of Selectmen shall determine, temporary and/or permanent easements for the purpose of constructing new sidewalks and wheel chair ramps, and transitions thereto, as part of the East Milton Square Reconstruction Federal Aid project as administered by the Massachusetts Department of Transportation. Said easement areas are located within property on Adams Street, Granite Avenue, Bryant Avenue, Boulevard Street, Edgehill Road, Hollis Street and Bassett Street, in the vicinity of the East Milton Deck, and are shown on a preliminary plan set, a copy of which is on file with the Milton Department of Public Works; and, further, that the Town vote no appropriation under this article.

COMMENT: This article will allow the Town to acquire and record easements necessary to the East Milton Square reconstruction project.

ARTICLE 25 To see what sum of money the Town will vote to appropriate for Health and Sanitation for the twelve month period beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:

BOARD OF HEALTH	Actual FY15	Approp. FY16	Recomm. FY17
Salaries & Wages	139,994	179,285	184,369
General Expenses	5,786	3,000	3,000
TOTAL BOARD OF HEALTH	145,780	182,285	187,369

and that to meet said appropriation the sum of \$182,144 be raised from the tax levy and that the sum of \$5,225 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Warrant Committee has, for the second year in a row, recommended an increase in the revolving fund withdrawal limit for the Board of Health. If approved, the withdrawal limit will be increased from \$20,000 to \$30,000. This increase is necessary to access funds trapped above the withdrawal limit and should allow the Board of Health to replace an obsolete all-in-one copier

(which the department was unable to replace last year due to unanticipated septic consultant costs). The department vaccine program has been very successful and higher reimbursements are driving the increased income in the Revolving Fund. The small increase in the Salaries & Wages line is for sick leave buyback.

ARTICLE 26 To see what sum of money the Town will vote to appropriate for the Public Library for the twelve month period beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

LIBRARY	Actual FY15	Approp. FY16	Recomm. FY17
Salaries & Wages	907,214	970,440	988,596
General Expenses	122,991	147,188	150,578
Old Colony Network	32,166	32,304	36,288
All Other Contracts	26,704	31,212	34,325
Books & Related Materials	78,301	114,000	131,000
TOTAL LIBRARY	1,167,376	1,295,144	1,340,787

and that to meet said appropriation the sum of \$1,328,747 be raised from the tax levy and that the sum of \$12,040 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: Since reopening a renovated Milton Public Library in 2009, the Library has seen impressive growth. While the Library has endeavored to meet increased demand it has not been able to meet all requests for service at current funding levels. Wait times for new books and DVDs have decreased, but not to meet the level of demand. There are wait lists for children’s programs. There are patrons waiting to learn how to use the newest eBook technology offered by the Library.

The Library’s funding, particularly regarding staffing, has not grown commensurate with the demands for service. The chart below compares the growth in demand for Library services since reopening in FY2009 with the growth in staffing levels.

<i>Staffing Levels (FTE)</i>	<i>1.7%</i>
<i>Library Visits</i>	<i>37.3%</i>
<i>Circulation</i>	<i>46.8%</i>
<i>Reference Questions Asked</i>	<i>68.1%</i>
<i>Public Computer Usage</i>	<i>107.8%</i>
<i>Program Attendance</i>	<i>983.8%</i>
<i>Programs Offered</i>	<i>1,040.4%</i>

Under the current FY2016 staffing levels, the Library’s ability to deliver efficient and effective services to the community is becoming increasingly difficult to sustain. In FY2016, the Library added a 16-hour part-time front line service position to help alleviate the stress on services. This position is a first step towards meeting demand and delivering on our potential.

The library presented the Warrant Committee with a contingent budget request \$219,976 above the FY2016 appropriation. The Warrant Committee supported the contingent budget increase which included two new positions we deemed immediately necessary to meet current demands, but due to limited available funds, we ultimately decided to fund the library in line with the entire non-contingent budget.

The state’s Materials Expenditure Requirement (MER) mandates that our library spend 13% of its total appropriation (including Revolving Funds) on materials. With the revolving fund at \$65,000 we raised the Books and Related Materials line to \$131,000 to satisfy this requirement.

Finally, the library requested a 3.4% increase to the general expense portion of the budget. The Library projects a 5% increase in building maintenance costs on an annual basis. This takes into account contractual increases as well as regular maintenance to facilities, especially the HVAC system.

ARTICLE 27 To see what sum of money the Town will vote to appropriate for the maintenance and improvement of the Cemetery for the fiscal year beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

CEMETERY	Actual FY15	Approp. FY16	Recomm. FY17
Salaries & Wages	573,648	659,086	617,689
General Expenses	154,753	151,714	151,714
TOTAL CEMETERY	728,401	810,800	769,403

and that to meet said appropriation the sum of \$769,403 be raised from the tax levy. The Department is hereby authorized to sell or exchange old equipment to furnish additional funds for new equipment.

COMMENT: The Warrant Committee recommends level funding for the cemetery over FY2016, excluding funds used last year for sick leave buyback. The cemetery

submitted a higher request to the Warrant Committee to replace trees and complete needed maintenance but available funds did not allow us to meet this request.

ARTICLE 28 To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2015 for the operation of Parks and Recreation; and to see if the Town will vote to authorize the continued use of the Park and Recreation Revolving Fund pursuant to the provisions of Chapter 18 of the General Bylaws of the Town; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town authorize the continued use of the Park and Recreation Revolving Fund pursuant to the provisions of Chapter 18 of the General Bylaws of the Town and that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

PARKS AND RECREATION	Actual FY15	Approp. FY16	Recomm. FY17
Salaries & Wages	311,818	334,273	338,816
General Expenses	100,395	121,858	121,859
Special Needs Programs	1,000	1,000	1,000
TOTAL PARKS AND RECREATION	413,213	457,131	461,675

and that to meet said appropriation the sum of \$461,675 be raised from the tax levy.

COMMENT: The budget for Parks and Recreation is lean; the program continues to rely heavily upon user fees from Town leagues and groups to underwrite its expenses in maintenance and field improvements. Department leadership and Parks Commissioners have expressed concerns about the conditions of our Town fields, specifically the health of the turf. Without additional financial assistance in the near future, the condition of these fields may drop to a level unacceptable for play, and could require extensive reconstruction (an expensive and time-consuming project during which the fields would be unusable). Further, approximately \$65,500 in Parks and Recreation revolving funds is currently used to pay for a Recreation Supervisor. The Warrant Committee believes this position is essential and when finances allow it should be permanently moved into the Parks and Recreation budget and funded by the General Fund. This move would free up that same amount of revolving funds to help address maintenance priorities.

It was suggested at Town Meeting last year that because a specific line item was not included in this budget for special needs programs that the Parks and Recreation department was not providing any special needs programs. That is not the case. According to the department, they offer special needs programs costing

between \$13,000 and \$16,000 each year and those programs are entirely funded by donations, which is why there was no specific line item in the appropriations budget. Programs offered include Wednesday Night Gym Buddy, a one- to two-week program in the summer with overnights, and a planned trip to Disney on Ice in 2016. The Wednesday Night Gym Buddy program has been highly successful and while it began with a younger crowd, some individuals have been participating for more than 15 years and it may not be as attractive to families with younger children any longer. The Parks department is therefore looking at piloting a Tuesday Night Gym Buddy program to specifically attract a younger crowd into a second iteration of the program. Some of the \$13,000 - \$16,000 the Parks department notes is spent on Special Needs programs comes from a specific Special Needs Gift account which had a balance of \$15,639 at the end of FY2015.

ARTICLE 29 To see what sum of money the Town will vote to appropriate for the support of schools for the twelve month period beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:”

SCHOOLS	Actual FY15	Approp. FY16	Recomm. FY17
School Department	39,445,980	40,747,500	43,614,300
TOTAL SCHOOLS	39,445,980	40,747,500	43,614,300

and that to meet said appropriation the sum of \$42,664,300 be raised from the tax levy, and that the sum of \$950,000 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Warrant Committee recommends the sum of \$43,614,300 to be appropriated to the School Department for FY2017. This increase covers bringing all existing staff forward for FY2017 as well as the funding for new special education positions required to meet the needs of newly enrolled children on the autism spectrum. The increase also includes an additional \$1,000,000 for tuition-free (taxpayer supported) full-day kindergarten. The Warrant Committee recommends the use of \$950,000 of free cash and an additional \$50,000 mostly from savings in the estimated Blue Hills Regional Technical School budget request. The Schools anticipate an increase of \$950,000 in Chapter 70 funding in FY2018 along with significant savings in energy costs, both of which will help fund the costs of full-day kindergarten in future years.

ARTICLE 30 To see what sum of money the Town will vote to appropriate for the support of the Blue Hills Regional Technical School for the twelve month period beginning July 1, 2016, and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$909,984 be appropriated for the purpose set forth in this article and that to meet said appropriation the sum of \$909,984 be raised from the tax levy.

BLUE HILLS REGIONAL TECHNICAL SCHOOL

	Actual FY15	Approp. FY16	Recomm. FY17
Assessment	855,492	914,238	909,984
TOTAL	855,492	914,238	909,984

COMMENT: The Blue Hills Regional Technical School met with the Warrant Committee to discuss its current budget request. Even though their budget went up 2.9% over FY2016, the allocation of costs to Milton have decreased due to enrollment decreasing from 52 to 51 students.

ARTICLE 31 To see what sum of money the Town will vote to appropriate for the support of the Consolidated Facilities Department for the twelve month period beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Recomm.:

CONSOLIDATED FACILITIES	Actual FY15	Approp. FY16	Recomm. FY17
Salaries & Wages	540,711	710,169	714,473
General Expenses	152,164	173,526	173,526
Improvement Projects and Repairs	85,800	60,000	78,500
TOTAL CONSOLIDATED FACILITIES	778,675	943,695	966,499

and that to meet said appropriation the sum of \$887,999 be raised from the tax levy and that the sum of \$78,500 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Consolidated Facilities Department (CFD) oversees all of the day-to-day building maintenance, engineering and capital planning for both Town and School buildings. The CFD manages 900,000 square feet of space covering 22

buildings. There are currently 10 positions in the CFD budget with 25 school custodians carried in the School Department but under the supervision of the CFD. The department also handles all vendor contracts, state and regulatory inspections as well as energy efficiency upgrades. The purchasing of supplies, materials and utilities are currently carried in the individual department budgets but overseen by the CFD. All maintenance labor is carried in the CFD budget. The CFD has consolidated many vendor contracts, paper products, generators, elevators, boilers and machinery, and purchasing of supplies to achieve the best price to the benefit of many departments. The consolidation of this department has been regarded as highly successful. The Warrant Committee encourages other Town departments to continue consolidation efforts to decrease inefficiencies wherever possible.

For the past two years, the Warrant Committee has recommended that free cash be allocated to address a growing list of repairs maintained by the CFD. The amounts previously allocated were included under General Expenses; the Warrant Committee recommends a new budget line as noted above to capture this important expenditure. For FY2017 the Capital Improvement Committee recommended \$63,500 be allocated for school building repairs. The Warrant Committee transferred that request from Article 6 and included it here along with \$15,000 in additional funding for other repairs to be determined by the CFD for a total Improvement Projects and Repairs appropriation of \$78,500. The Warrant Committee believes a budget of at least \$100,000 for Improvement Projects and Repairs would be appropriate and that this line should be funded with reoccurring revenue in the future and not rely on the availability of free cash.

ARTICLE 32 To see what sum of money the Town will vote to appropriate for Interest and Maturing Debt for the twelve month period beginning July 1, 2016, and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amounts shown in the following tabulation under the heading “Recommended:”

INTEREST AND MATURING DEBT	Actual FY15	Approp. FY16	Recomm. FY17
Interest	1,249,313	1,024,316	957,145
Maturing Debt	3,038,561	3,008,378	2,979,379
TOTAL INTEREST AND MATURING DEBT	4,287,874	4,032,694	3,936,524

and that to meet said appropriation the following sums be applied: \$221,371 from funds released from the Overlay Reserve, and the remainder of \$3,715,153 from the tax levy.

COMMENT: The FY2017 recommendation above is based upon calculations from the Town Treasurer's Office. Table 5 shows the interest and principal from the bond issues outstanding with a provision for short term interest.

ARTICLE 33 To see what sum of money the Town will vote to appropriate for the Stabilization Fund and the Capital Stabilization Fund in accordance with the provisions of Massachusetts General Laws, Chapter 40, Section 5B; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading "Recomm.:"

STABILIZATION FUNDS	Actual FY15	Approp. FY16	Recomm. FY17
Stabilization Fund	200,000	-	177,342
Capital Stabilization Fund	-	-	-
GRAND TOTAL	200,000	-	177,342

and that to meet said appropriation the sum of \$111,337 be raised from funds certified by the Department of Revenue as free cash and the balance of \$66,005 be raised from the tax levy.

COMMENT: The Warrant Committee believes it is important to continue to fund the Town's stabilization funds to help maintain the Town's bond rating and to continue to improve the available resources for future contingencies. For this reason, we are recommending we return to past funding levels after contributions for the past two years were interrupted due to an unanticipated increase in the cost of debt service and a historic snowfall that created a snow and ice deficit. This year's recommendation does not include a contribution to the Capital Stabilization Fund, as the Warrant Committee believes that meeting the Capital Improvement Committee's full request in Article 6 is a sufficient level of funding for FY2017. According to the Massachusetts Department of Revenue Financial Review of the Town of Milton conducted in September 2013, the recommended balance for combined stabilization funds ranges from 5-10% of the Town's total budget, giving us a target balance (this year) of \$5.3-\$10.6 million. As we approach this range, the Warrant Committee will be discussing the merits of slowing contributions to the Stabilization Fund and increasing contributions to the Other Post-Employment Benefits Liability Trust to more quickly pay down that unfunded liability.

Balances as of February 28, 2016

Stabilization Fund	\$3,751,287
Capital Stabilization Fund	\$762,466
Total	\$4,513,754

ARTICLE 34 To see what sum of money the Town will appropriate for the twelve month period beginning July 1, 2016 for the Other Post-Employment Benefits Liability Trust Fund to reduce the unfunded actuarial liability of health care and other post-employment benefits; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to appropriate the sum of \$153,276 for the purposes set forth in this article and that to meet said appropriation the sum of \$153,276 is to be raised from funds certified by the Department of Revenue as free cash.

COMMENT: The Town should continue to fund this trust, and should consider increasing funding when finances allow, addressing the unfunded liability for employee retirement benefits such as health insurance. The actuarially estimated liability as of July 1, 2014 was \$95.5 million. The initial deposit into this trust last year was \$536,251 and as of February 28, 2016, the balance was \$540,703.

ARTICLE 35 To see what sum of money the Town will vote to appropriate for the Reserve Fund for extraordinary or unforeseen expenditures for the twelve month period beginning July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$622,921 for the Reserve Fund for extraordinary or unforeseen expenditures for the twelve month period beginning July 1, 2016; and that to meet said appropriation the sum of \$225,476 is to be raised from the tax levy and \$397,445 be transferred from Article 39, Annual Town Meeting, 2015 (Reserve Fund).

COMMENT: This request from the Warrant Committee includes two components, \$225,476 for extraordinary and unforeseen expenditures and \$397,445 to cover demolition of Town-owned property, specifically the structure formerly known as the Hendries Building.

ARTICLE 36 To see if the Town will vote to authorize the use of revolving funds previously established pursuant to votes of Town Meeting, and to determine: 1) the programs and purposes for which each such revolving fund may be expended; 2) the departmental receipts which shall be credited to each such

revolving fund; 3) the board, department or officer authorized to expend money from each such revolving fund; and 4) a limit on the total amount which may be expended from each such revolving fund in the fiscal year which begins on July 1, 2016; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town continue the revolving funds created under Chapter 44, Section 53E½ of the Massachusetts General Laws and established by votes of the Annual Town Meeting as indicated in the tabulation below:

Annual Town Meeting	Department	Purpose	Revenue Source	Limit
March 1994 Article 37	Board of Park Commissioners	Maintenance and repair of Town parks and recreational facilities	Fees received from the use of Town parks and recreational facilities	\$100,000
May 1996 Article 31	Board of Library Trustees	Purchasing new books and other related materials	Fines for overdue materials and from charges for lost or damaged materials, printer use fees and receipts from the sale of trash stickers	\$65,000
May 2001 Article 29	Board of Selectmen	Operation, repair, rental and maintenance of the Senior Center	Fees received from rental of the facilities at the Senior Center	\$1,000
May 2004 Article 28	Board of Health	Operation of health programs and for the purchase of additional vaccine for Town of Milton residents	Fees and charges received from the operation of influenza and pneumonia clinics, a year-round immunization program, other health programs	\$30,000
May 2008 Article 30	Board of Library Trustees	Operation, repair, rental and maintenance of the library facilities	Fees and charges received from rental of library facilities	\$25,000

May 2009 Article 40	Cemetery Department	Purchasing, storing and installing grave liners and other related materials and equipment	Fees for providing and installing grave liners	\$60,000
May 2011 Article 32	Conservation Commission	Purchasing and installation of trees, shrubs and plants, cleaning of waterways and removal of invasive species and improving drainage	Fees charged for fines imposed for the violation of the Wetlands Protection Act and the Town of Milton Wetlands Bylaw.	\$15,000
January 2012 STM Article 5	Board of Selectmen	Building maintenance, repair and improvement	Revenue collected from rent or fees for occupancy or use of the former East Milton Library	\$25,000

COMMENT: This year's recommendation for revolving fund withdrawal limits include the following changes from the prior year:

- *Increase the Board of Park Commissioners' limit to \$100,000; this change will allow for the closure of several gift funds and consolidation of rental revenue to increase transparency and simplify accounting.*
- *Reduce Board of Library Trustees' limit to \$65,000 on the fund for fines received for overdue materials, etc.; this returns the limit to the same amount it was before a temporary increase took place last year to take advantage of a one-time spending opportunity.*
- *Reduce the Board of Selectmen's limit on the fund for fees received for rental of the senior center to \$1,000; when this limit was initially set, expectations for rental income were much higher but rental income is generally less than \$500 a year which requires a much lower withdrawal limit.*
- *Increase the Board of Selectmen's withdrawal limit to \$25,000 for the fund that collects revenue for rental of the East Milton Library; while rental activity generates closer to \$18,000 a year, this fund has a balance in excess of the current withdrawal limit and increasing the limit temporarily will allow the Town to use some of those funds for repairs to the building.*

ARTICLE 37 To see what sum of money the Town will appropriate to the Affordable Housing Trust; to determine how said appropriation shall be raised; and to act on anything related thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to appropriate \$5,000 to the Affordable Housing Trust and that to meet said appropriation the sum of \$5,000 be raised from funds certified by the Department of Revenue as free cash.

COMMENT: A robust Affordable Housing Trust Fund is an essential tool for creating a healthy mix of housing stock. A local housing trust allows municipalities to collect funds for the purpose of providing financial support for the construction and preservation of affordable homes. The establishment of such a fund signals a community's desire to address diverse housing needs. As mentioned in last year's Warrant, identifying funding sources will be critical to our success and it is unclear if any progress has been made in this area. There are various avenues available to build capital in an Affordable Housing Trust fund, including, but not limited to: negotiated developer fees, inclusionary zoning payments, Community Preservation Act funds, the Town's general fund and private donations. This year the Warrant Committee is again recommending a small donation from the Town's free cash to highlight the importance of this fund and the need for additional fundraising. We again encourage the town to be creative in seeking alternative fund sources to address our community's growing housing needs.

ARTICLE 38 To see if the Town will vote to transfer care, custody and control of the land described below to the Board of Selectmen for the purpose of conveyance of said land, and, further, to authorize the Board of Selectmen to convey to the Milton Affordable Housing Trust, for such consideration and on such terms as the Board of Selectmen shall determine, a parcel of land on Alvin Avenue containing approximately 0.215 acres or approximately 9,380 square feet, and shown on the Town of Milton's Assessor's Maps as Section G, Block 12, Lot 19; and to act on anything related thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to transfer care, custody and control of the land described to the Board of Selectmen: a parcel of land on Alvin Avenue containing approximately 0.215 acres or approximately 9,380 square feet, and shown on the Town of Milton's Assessor's Maps as Section G, Block 12, Lot 19.

COMMENT: The parcel of land referred to in this article is also called 0 Alvin Avenue. While it is known that the Town owns this land, it is unclear which Town entity is responsible for it. This article will clarify that the Board of Selectmen has care and custody of 0 Alvin Avenue.

ARTICLE 39 To see if the Town will vote to amend the General By-Laws of the Town to add the following new chapter:

CHAPTER 23
NOISE PREVENTION FROM CONSTRUCTION, RENOVATION AND
REMODELING OPERATIONS

Section 1. Purpose and Intent.

This bylaw is adopted for the purpose of protecting the public health, welfare and safety of Town residents, by regulating noise resulting from construction, renovation and remodeling work or operations outside of certain hours, which can be considered disturbing to the surrounding neighborhood in certain circumstances.

Section 2. Prohibition of Certain Activities.

No person, corporation or other entity (excluding the Town of Milton, and, in an emergency, public utilities such as natural gas, electricity, telephone and water utilities) shall operate any equipment, machinery, power-operated tools, and/or construction trucks on the exterior of the premises of privately owned properties in connection with any construction, renovation and/or remodeling work or operations, except between the hours of 7:00 am and 7:00 pm between Monday and Friday, 8:00 a.m. to 5:00 p.m. on Saturdays, and 10:00 a.m. to 3:00 p.m. on Sundays and legal holidays. In the event of an emergency, a written permit may be granted for such activities to occur during a specific time on a single day outside of said hours restriction, with said permit to be issued by the Police Chief, Fire Chief, Director of the Department of Public Works, Health Agent, or Building Commissioner, subject to such terms and conditions as may be deemed appropriate by the permitting authority. The provisions of this section shall not apply to regular landscaping maintenance.

Section 3. Enforcement.

Any person or entity who violates this By-Law shall receive a warning for the first violation, shall be liable to the Town of Milton in the amount of \$50.00 for the second violation, and in the amount of \$300.00 for the third and each subsequent violation. Fines may be recovered by indictment or on complaint before the District Court or by noncriminal disposition in accordance with M.G.L. c. 40, § 21D. Each separate instance of noncompliance following the issuance of any warning or citation pursuant to this section shall constitute a separate violation. Enforcement of this bylaw may be by the Building Commissioner or his or her designee.

Section 4. Severability.

The provisions of this bylaw are hereby declared to be severable. If any provision, paragraph, sentence or clause of this bylaw or the application thereof shall be held

invalid, such invalidity shall not affect the other provisions or application of said bylaw, to the extent permitted by law; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to amend the General bylaws of the Town to add the following new Chapter:

**CHAPTER 23
NOISE PREVENTION FROM CONSTRUCTION, RENOVATION AND
REMODELING OPERATIONS**

Section 1. Purpose and Intent.

This bylaw is adopted for the purpose of protecting the public health, welfare and safety of Town residents, by regulating noise resulting from construction, renovation and remodeling work or operations outside of certain hours, which can be considered disturbing to the surrounding neighborhood in certain circumstances.

Section 2. Prohibition of Certain Activities.

No person, corporation or other entity (excluding the Town of Milton, and, in an emergency, public utilities such as natural gas, electricity, telephone and water utilities) shall operate any equipment, machinery, power-operated tools, and/or construction trucks on the exterior of the premises of privately owned properties in connection with any construction, renovation and/or remodeling work or operations, except between the hours of 7:00 am and 7:00 pm between Monday and Friday, 8:00 a.m. to 5:00 p.m. on Saturdays, and 10:00 a.m. to 3:00 p.m. on Sundays and legal holidays. In the event of an emergency, a written permit may be granted for such activities to occur during a specific time on a single day outside of said hours restriction, with said permit to be issued by the Police Chief, Fire Chief, Director of the Department of Public Works, Health Agent, or Building Commissioner, subject to such terms and conditions as may be deemed appropriate by the permitting authority. The provisions of this section shall not apply to regular landscaping maintenance.

Section 3. Enforcement.

Any person or entity who violates this bylaw shall receive a warning for the first violation, shall be liable to the Town of Milton in the amount of \$50.00 for the second violation, and in the amount of \$300.00 for the third and each subsequent violation. Fines may be recovered by indictment or on complaint before the District Court or by noncriminal disposition in accordance with

M.G.L. c. 40, § 21D. Each separate instance of noncompliance following the issuance of any warning or citation pursuant to this section shall constitute a separate violation. Enforcement of this bylaw may be by the Building Commissioner or his or her designee.

Section 4. Severability.

The provisions of this bylaw are hereby declared to be severable. If any provision, paragraph, sentence or clause of this bylaw or the application thereof shall be held invalid, such invalidity shall not affect the other provisions or application of said bylaw, to the extent permitted by law.

COMMENT: This article will assist the Town and especially the Office of Inspectional Services in responding to complaints about construction permit-related noise, and we hope it will reduce the number of incidences that cause complaints.

ARTICLE 40 To see if the Town will vote to amend Chapter 10 of the General Bylaws, known as the Zoning Bylaws, as follows:

Section I. Definitions is hereby amended by adding the following definition:

BED AND BREAKFAST: Temporary housing accommodations within an owner-occupied existing dwelling, limited to a minimum of four bedrooms and a maximum of ten bedrooms for paying guests and the serving of breakfast and afternoon snacks only for such guests.

Section III.A is hereby amended by adding a new Subsection 13, as follows:

BED AND BREAKFAST

1. Purpose: The purpose of this bylaw is to do one or more of the following: protect existing larger homes, often historic, by providing a new use; create an amenity for residents; provide temporary housing for visitors to the town, the town's institutions, and the town's residents; and/or derive revenue from the implementation of a sales tax allowed under Chapter 64G, Section 3(a) of the Massachusetts General Laws, added by Chapter 27, Section 60 of the Acts and Resolves of 2009.

2. A Bed and Breakfast may be authorized by a Special Permit granted by the Zoning Board of Appeals and subject to the following conditions:

- (a) The Bed and Breakfast shall be conducted in an existing single-family, owner-occupied dwelling and shall offer a minimum of four bedrooms

and a maximum of ten bedrooms for paying guests. The Bed and Breakfast shall meet the dimensional requirements of Section VI. The minimum size of the dwelling shall be 5,000 SF.

- (b) The Bed and Breakfast special permit shall be issued to the owner of the property who must also live on the property as a primary residence at any time that the bed and breakfast is in operation. A separate living area must exist for the property owner that is physically separate and consists of at least 1 bedroom, 1 bathroom, 1 kitchen (may be shared with the bed and breakfast use), and 1 living area.
- (c) Guestrooms shall have a minimum of 150 SF and at least one (1) window. No more than two adults and two-children shall occupy a single guestroom at a time. 80% of guestrooms shall have an individual full bathroom.
- (d) Guests shall also have access to common living areas offering at least 100 square feet per bedroom and a dining area providing enough seating for 65% of the guests at the same time. The dining area may provide up to 25% of the required common living area.
- (e) Guests shall not have access to cooking facilities but may be provided with an area to store refrigerated items. Breakfast and afternoon snacks may be provided to bed and breakfast lodgers.
- (f) The length of stay for a Bed and Breakfast guest shall be limited to no more than four consecutive weeks.
- (g) There shall be no substantial change to the exterior of the building.
- (h) One exterior sign shall be permitted to identify the Bed and Breakfast. The sign may be illuminated by a single point of light focused down on the sign from above from dusk until 10PM. The sign shall not exceed eight (8) square feet in area. If a ground sign, it must be set back not less than half the depth of the front yard and may be no more than five (5) feet tall.
- (i) There shall be at least two off-street automobile parking spaces plus one off-street space per guest bedroom and one off-street space per outside employee at the busiest shift. Parking spaces shall conform with Section VII. Up to 20% of spaces may be tandem. Parking must be shielded from the adjacent properties with a buffer at least ten (10) feet wide and densely landscaped with trees and shrubs including a vegetative screen or fence at least five (5) feet in height. The trees and shrubs must be maintained in good condition. Parking is not allowed within the front-yard setback.
- (j) The Bed and Breakfast use shall be conducted in accordance with all applicable state and federal laws, including the Americans with Disabilities Act, and regulations and with all applicable municipal requirements, including regular inspections by the Board of Health.

- (k) The Bed and Breakfast Special Permit shall require a Site Plan Approval by the Planning Board incorporating recommendations from the Milton Board of Health, the Milton Fire Department, the Milton Police Department and the Milton Department of Public Works.
- (l) The Bed and Breakfast use shall be subject to receipt of an annual license from the Milton Board of Health, which shall be available for a fee that is reasonably set by the Milton Board of Health to cover any required annual inspections or other requirements as reasonably deemed appropriate by the Milton Board of Health.
- (m) The Bed and Breakfast must meet the requirements of Site Plan Approval of Section VIII.D. Site Plan Approval.

and to act on anything related thereto.

Submitted by the Planning Board

RECOMMENDED that the Town vote to refer the subject matter of this article to the Planning Board for further study.

COMMENT: During the February Special Town Meeting discussions on proposed zoning for the former ice house site, many community members came forward to express concern that they had just found out about the issue. This proposed zoning was a surprise to many in spite of several community meetings having been held in the neighborhood and in spite of televised discussions having taken place before the Warrant Committee and Planning Board, and in spite of required postings and notifications having been completed. During the summer of 2015 the Planning Board held several public information sessions on possible bylaws for business signage, non-conforming businesses, mixed use condominiums and other topics related to the Town's recently completed master plan. One of the most notable bits of feedback from these sessions was from citizens who said the sessions were ill-timed because they occurred during the summer when people are typically on vacation. These issues call to question the best ways to inform the public and solicit input and they underscore the challenges that elected and appointed officials face in proactively and productively engaging the public. While the Planning Board has requested the subject matter of this article be returned to them for further study, the Board has expressed hope that Town Meeting Members will share feedback during Town Meeting to help inform the process. The Warrant Committee agrees that this would be a productive use of time as the subject matter of this article is likely to be considered for a future Town Meeting. Your feedback would be appreciated and it's needed.

ARTICLE 41 To see if the Town will vote to accept the provisions of Chapter 64G, Section 3(A) of the Massachusetts General Laws, added by Chapter 27, Section 60 of the Acts and Resolves of 2009, which authorizes the Town of Milton to impose

a local sales tax upon the transfer of occupancy of any room or rooms in a bed-and-breakfast establishment or hotel; and to act on anything relating thereto.

Submitted by the Planning Board

RECOMMENDED that the Town vote to refer the subject matter of this article to the Board of Selectmen for further study.

COMMENT: Upon the advice of Town Counsel, the Warrant Committee recommends the Board of Selectmen consider this article for future submission. As it would enact a new tax, the Board of Selectmen would be the most appropriate submitting entity.

ARTICLE 42 To see if the Town will vote to amend Section 10 of the General Bylaws, known as the Zoning Bylaws, by adding the following Subsection ___ to Section III: _____

NON-CONFORMING BUSINESS USE BYLAW

In a residence district on a Lot which has contained either a non-conforming business use or a business use that has been allowed by either variance or special permit operating on at least 50% of the Lot within the two (2) years prior to date of application, a development combining a business use with another use (including Open Space) may be permitted by a Special Permit for a Non-Conforming Business Use Bylaw (NBU) issued by the Planning Board upon satisfaction of all requirements specified in this Subsection and upon other such terms and conditions as the Planning Board shall deem to be necessary, reasonable and appropriate. In the event that a Special Permit for NBU development shall be issued for a Lot, no use of the Lot may be made except as specifically authorized by the Special Permit. As used in this subsection __, a “Lot” shall be deemed to include a lot or a combination of adjacent lots in single ownership not greater than 4.5 acres. A Lot may be expanded to include an area which is the lesser of three (3) times its existing area or 40,000 SF.

1. Purpose

The purpose of this subsection is to encourage reinvestment and quality development on lots which contain, or have contained, pre-existing non-conforming business uses by converting to a new business use and combining such use with another use so as to spur reinvestment; provide amenities for surrounding neighborhoods; promote the health and wellbeing of residents by encouraging physical activity, walkable neighborhoods, and greater social interaction; promote the development of alternative housing types in Milton to complement existing single-family housing stock; address environmental concerns; improve building

facades and streetscapes; provide meaningful and usable Open Space; and/or generate new tax revenues for the Town.

2. Allowable Uses

- (a) Any use allowed in a business district, and parking shall be permitted, in conjunction with another use, by a Special Permit for NBU development, except that converting to or expanding the following uses shall not be permitted: used car lots, motor vehicle dealerships, gasoline stations, car repair businesses, medical marijuana dispensaries, and sexually-oriented businesses.
- (b) Open Space (as hereinafter defined) so long as it is 35% of a Lot containing the NBU and is accessible to and usable by the public during daylight hours and without undue restriction.
- (c) Dwelling Units (as defined below)

3. Use and Dimensional Requirements/Operations

- (a) Business Use. In a NBU development, business use shall be the primary first-floor use and shall be located in that portion of the street level of buildings adjacent to and accessible from a street or adjacent to and accessible from the set-back area by which the building is set back from the street. Business use shall include entrances to and exits from buildings for both pedestrians and motor vehicles and space providing public amenities such as meeting space.
- (b) Hours of Operation. In a NBU development, hours of operation shall be limited to the most restrictive of the following: (a) 7AM to 10PM; (b) the opening and closing times of similar business located within 1,000 feet of the property; (c) the hours deemed to be harmonious with the surrounding neighborhood by the Planning Board.
- (c) All business activities, with the exception of parking, loading, and outdoor seating, must be conducted within enclosed buildings unless otherwise expressly permitted.
- (d) All business activities must present a plan for loading and unloading as part of the application that must be approved by the Planning Board. The loading plan must meet the following criteria:
 - a. Public roads and ways shall not be blocked
 - b. Loading vehicles shall not adversely affect the parking required as part of the Special Permit.
 - c. Loading must be restricted to specific hours of operation. The hours of operation must be consistent with Section 3(b) of this bylaw but may differ from the business hours of operation contained within the Special Permit at the discretion of the Planning Board.

- d. Dedicated loading areas must be kept free of debris and odors and shall be screened from public ways.
- (e) Residential uses shall be condominium or rental dwelling units. In rental units, short-term occupancy (less than 9 months) will not be allowed. Each unit must contain its own kitchen and bathroom facilities. Studio, 1-bedroom, 2-bedroom and 3-bedroom units shall be permitted. The minimum square footage per dwelling unit shall be 500 square feet.
- (f) Affordable Housing Units. Lots containing residential uses with less than ten (10) units shall provide for one additional dwelling unit to be used for an affordable dwelling unit suitably restricted so as to count on the state's Subsidized Housing Inventory (SHI) or its future equivalent, or in lieu thereof the application may provide for a monetary contribution to the Town's Affordable Housing Trust Fund in an amount which is reasonable, as determined by the Planning Board under the relevant circumstances. Lots containing residential uses with more than ten dwelling units, a number of dwelling units equal to 10% of the number of market-rate dwelling units (rounded to the nearest whole number) shall be suitably restricted affordable units so that these units shall count on the SHI or its future equivalent. When application of the 10% requirement, leaves a fractional share of ½ or less, an appropriate monetary contribution to the Affordable Housing Trust Fund determined by the Planning Board shall be required.

4. Site Design Standards

In a NBU development, the site shall be planned and designed in such a way to preserve existing features which add value to the Town, including natural or man-made assets, historic or architecturally significant buildings, vistas, and similar assets through harmonious and thoughtful design. Lighting, landscaping and signage shall complement the site's character.

- (a) "Open Space" may be designed as an integral part of such development and shall enhance the development and the area in which the development is located. If the development is adjacent to a conservation resource area, some Open Space shall enhance public views and access to such resource area. Open Space shall be pervious areas dedicated to vegetation, lawns or public spaces. Insofar as permitted hereunder and subject to the approval of the Planning Board, Open Space may be used to provide access to underground utility services. The Planning Board may permit Open Space to be utilized for the coursing or temporary retention of storm drainage and associated underground drainage structures. As reasonably necessary No other structure may be erected or maintained on Open Land except as may be reasonably necessary for and incidental to the use of

the Open Land, such as lamp posts, benches, small sheds, stone walls and fences. The number, characteristics and location of structures in the Open Land, if any, shall be subject to approval by the Planning Board.

- (b) Existing trees shall be incorporated into the development by using planning and construction techniques that will best protect such natural features. Trees with significant negative impact to commercial visibility may be removed with the approval of the Planning Board but shall be replaced onsite with a tree with a minimum caliper of 6" as measured at 4.5 feet from the base of the tree. In no case shall a site be clear cut. All plant materials shall be sized so that the landscaping has an attractive appearance at the time of installation and a mature appearance within three years of planting. At least 75% of new plant materials shall be native species. A landscaping plan shall be approved by the Planning Board prior to construction.
- (c) Bicycle parking shall be provided within 10 feet of the main building entrance in a single-use building and 30 feet from the majority of entrances in a multiple tenant building in a visible and prominent location that is well-lighted and on a separate plane or otherwise separated from automobile parking.
- (d) Setbacks. New buildings and additions shall be in accordance with setbacks established in the underlying district. The Planning Board may allow a waiver of front yard setbacks in conditions where existing structures are within the front yard setback and/or when front yard setbacks are encroached upon on abutting properties. New parking may fall within a side or rear yard setback provided a landscape buffer of at least five feet is preserved or provided. New parking areas shall not be located within a front yard setback. Existing encroachments of underlying setbacks by buildings or parking may remain.
- (e) Lots shall be screened from neighboring properties by fencing, vegetation and/or landscape features.
- (f) Lot Coverage/Floor Area Ratio. In a NBU development, buildings shall not cover in excess of 35% of the lot. Buildings [containing no residential uses] shall not have a floor area ratio in excess of .70 times the area of the lot. Buildings containing residential uses shall not have floor area ratios in excess of 1.0.
- (g) Dumpsters and Deliveries. There may be one or more dumpsters as necessary to handle trash and refuse from the businesses but in any case not more than one dumpster for trash and one dumpster for recycling. Dumpsters shall be screened from neighboring residential properties with fencing and/or other landscaped features and shall emit no noxious odors. To the extent feasible, truck deliveries and the movement of and emptying of dumpsters shall be scheduled to occur between the hours of 8:00 AM and 3:00 PM.

- (h) Sewer. All disposal of sanitary waste shall be to the municipal sanitary sewer to which suitable connection can be made subject to any relevant impact fees.
- (i) All utility connections to the property must be brought onto and distributed throughout the Lot underground from the connection point at the perimeter of the property.

Applicants must demonstrate a reduction of storm water runoff from the site off at least 10 percent for any existing impermeable areas. All storm water associated with all new impermeable areas shall be retained onsite. Applicants shall implement Low Impact Development (LID) strategies whenever possible.

5. Building Design Standards

In a NBU development, each building shall be designed to be architecturally coherent, well sited on its lot, visually attractive, and compatible with and complementary to its neighborhood surroundings. New construction shall complement the character of existing historic resources in terms of style, materials, scale and massing as applicable.

- (a) **Building Height.** In a NBU development, new buildings [containing no residential uses] shall not contain in excess of two (2) stories, not including any basement level, and shall not exceed a height of thirty-five (35) feet above the average elevation of grade at the building footprint after construction as determined by the Planning Board. Buildings containing residential uses shall not contain in excess of three (3) stories, not including any basement level, and shall not exceed a height of forty (40) feet above the average elevation of grade at the building footprint after construction as determined by the Planning Board. In new construction, the clear height of the first floor shall be a minimum of twelve (12) feet to encourage and facilitate the use of the space for business use. The Planning Board may permit protrusions of up to eight (8) feet above the roofline, such as elevator shaft housings or chimneys, so long as the appearance of the building remains architecturally coherent, visually attractive and appropriate to its setting. The Planning Board may allow a cupola or clock tower at a reasonable height above the roofline so long as it has been shown to add significant merit to the building design.
- (b) A single unit for a business use on the ground floor of a mixed-use building must contain at least 800 square feet
- (c) The usable floor area of a single [non-residential] use shall not be more than 12,500 square feet.
- (d) Non-residential uses shall not be located above the second floor.

- (e) Building mass shall be varied to create a logical hierarchy of forms, to break up long unadorned expanses of façade, and to create visual interest through shade and shadow. Box-shaped structures without visual interest shall not be used.
- (f) In a development with more than one building, the buildings shall be designed and situated so that they work in harmony with each other. The back and sides of each building shall be given as much architectural care as the front. Each building, whether observed from the front, rear or sides shall present an attractive appearance and be an architectural whole.
- (g) Buildings shall have no blank facades and shall not present unrelieved flat surfaces. Building facades shall include in their detailing some form of repeating pattern that includes window and door arrangement, and color, texture and material changes. Retail buildings containing ground floor facades must display at least 75% transparency on facades facing public ways and parking areas and are encouraged to incorporate some combination of façade recesses, projecting or recessed display windows, overhangs, canopies or porticos, arcades or colonnades, peaked roof forms, arches or decorative details. Entrances should create architectural focal points and break up large facades. Multiple entrances may be appropriate to facilitate pedestrian access to individual businesses. Windows shall generally be recessed into the wall and have detailing around the openings such as sills and trim boards.
- (h) Building entrances shall be level with the public sidewalk or the onsite pedestrian walkways.
- (i) Roof lines shall be visibly coherent and architecturally well-defined. For all roof lines that exceed 30 feet in length there shall be at least one change in roof edge treatment. There shall be one additional change in roof edge treatment for each additional 30 feet in length. Roof edge treatments shall be coordinated with façade designs to provide emphasis to the building's primary entrances.
- (j) Exterior building materials and colors shall be selected to contribute to a harmonious design that is appropriate to the use(s) and surrounding context.
- (k) Exterior lighting fixtures shall be appropriate to the site and building design, be approved by the International Dark Sky Association, or, if such an association is no longer active, by a similar organization designated by the Planning Board, and be appropriately shielded to prevent any significant lighting over-spill into adjoining residential areas. Building equipment such as air handling units, condensers, transformers and the like shall be placed on the roof or at grade in locations screened by building or landscape elements. Acoustic barriers shall be incorporated to protect abutting properties as applicable.

- (l) Outdoor seating is encouraged where it is deemed appropriate for the use by the Planning Board.
- (m) All signage shall be externally lit with a shielded, downward pointing light. Building signage shall be displayed within a consistent building sign band and shall not obscure any architectural features of the building. A single blade sign shall be allowed for each first floor business, shall be placed at the primary entrance of the business and shall be no lower than 10 feet from the ground. No business may have more than two identifying signs on the building.
- (n) Pylon signs are not allowed.
- (o) A directory sign for a building with multiple businesses may be allowed at the primary entrance to the building.

6. Parking

In a NBU development, parking for business use shall be dependent on the type of business use. The number of parking spaces shall be determined by Sections VII.C and VII.D and VII.E or a lesser number of spaces determined to be adequate for the particular use by the Planning Board considering all relevant circumstances. Residential Uses shall require 1 space per bedroom but not to exceed 1.5 spaces per unit. Applicant shall designate an area for employee parking in the most remote section of the lot and shall enforce employee parking in this area. Employee parking areas may utilize tandem (stacked) parking spaces.

Parking standards for the number of ground-floor commercial uses may be reduced/waived at the discretion of the Planning Board where there is public parking provided within 1000 feet of the Lot or where parking may be provided on a different private lot within 1,000 feet with proof of ownership or long-term control of the lot through lease or easement.

Parking design shall generally comply with Section VII except as specifically stated herein. The Planning Board may grant, at its discretion, design waivers when site conditions make compliance with Section VII infeasible.

7. Neighborhood Involvement

Prior to submission of an application for a NBU development, the applicant shall meet with legal abutters and others from the surrounding neighborhood, including the neighborhood association, if any, to present and discuss the plan and to address concerns raised regarding potential impacts and benefits of the proposed development. An application shall

include a description of issues raised at such neighborhood meetings and the means by which the application responds to such concerns if any.

8. Site Plan

A site plan for a NBU shall be part of the Special Permit application. The site plan may contain one or more plans prepared in a form suitable for recording by a Registered Professional Engineer or a Registered Land Surveyor, and in accompanying text and materials. Applicants are encouraged to secure the assistance of a Registered Architect or Landscape Architect in preparation of a Site Plan. A Site Plan approved by the Planning Board is a prerequisite of a Special Permit for a NBU granted under this subsection, and construction of the NBU shall be in accordance with the approved Site Plan. The Site Plan shall show:

- a. An existing condition plan showing:
 - 1.) The existing topography of the land showing two foot contours.
 - 2.) A mapping of all wetlands, a description of all wetlands and any proposed alteration of wetlands.
 - 3.) Major site features such as large trees, wooded areas, rock-ridges and outcroppings, water bodies, meadows and stone walls.
 - 4.) Buildings, structures, curb cuts, driveways, parking areas and dumpster locations.
 - 5.) A description of any proposed removal or changes in these existing conditions.
 - 6.) Abutting parcels with building footprints indicated.
- b. Photographs of existing conditions and adjacent parcels
- c. Context map.
- d. A proposed site plan layout and detailed landscaping plan indicating:
 - 1.) The siting, grading, and landscaping plan for all proposed streets, Open Land, parking areas, paths, walkways, patios, courtyards, driveways, dumpsters, lighting and structures.
 - 2.) A written description of the landscape characteristics of the site and its contiguous neighborhood and of the effects of the NBU on such characteristics, including the passage of water through the site and to and from contiguous property.
 - 3.) A written description of the site's current uses, such as watershed, wildlife habitat, woodland or meadowland and of the effect of the NBU on such uses and a written description of all measures proposed to deal with these impacts.
 - 4.) A statement of all significant impacts which the NBU is likely to cause and a description of all measures proposed to deal with these impacts.

- 5.) The design of all structures. The plans shall include floor plans, roof plan, building elevations, site/building sections, and three-dimensional images/renderings.
 - e. Storm water and drainage calculations and the design and location of adequate storm water and drainage systems.
 - f. Utility Plan including designs for and locations of water, electric, gas, telephone and cable systems.
 - g. Traffic analysis
9. Submission of Permit Application to Other Boards

Every application for a special permit for a NBU under this subsection shall be referred to the Conservation Commission, the Historical Commission, the Board of Health, the Milton Fire Department, the Milton Police Department, and the Milton Traffic Commission. The Conservation Commission and Board of Health shall act upon the referral in the same manner as upon an application for subdivision approval under the Subdivision Control Law. The Historical Commission shall advise regarding buildings and any site features as specified herein. Comments from all departments shall be submitted to the Planning Board and considered by the board in the creation of conditions within the Special Permit if issued.

10. Application Filing, Hearing and Decision

Every application for a special permit for a NBU shall be filed with the Town Clerk and ten copies of the application (including the date and time of filing with the Town Clerk) shall be filed forthwith with the Planning Board. The Planning Department shall review the application within two (2) weeks of receipt of the application and shall determine if it has met the requirements of this bylaw. Once the Planning Department determines the application is complete, the department shall forthwith transmit a copy of the application to the boards referenced in Section 9 above and shall specify the date of the public hearing. After due publication and notice, the Planning Board shall hold a public hearing within 65 days of filing of the application or within such further time as may be permitted by G.L. c. 40A, Section 9 (or a successor statutory provision) or within such further time specified by written agreement between the applicant and the Planning Board filed with the Town Clerk. After hearing, the Planning Board, subject to whatever terms and conditions which it deems necessary or appropriate, shall grant a special permit for a NBU pursuant to the authority of and subject to the standards set out in Section IX.C if it finds that those standards and all the requirements of this subsection have been met.

11. Permit Amendment

After a special permit for a NBU has been granted, the development may be altered or amended only upon an application for such alteration or amendment complying with the pertinent requirements of this subsection and after notice and public hearing and a finding by the Planning board that the alteration or amendment:

- (a) meets the requirements and purposes of this subsection;
- (b) is financially practical and in reasonable probability will be completed; and
- (c) is desirable or reasonably necessary.

In permitting an alteration or amendment, the Planning Board may impose such conditions or restrictions which it deems to be reasonably necessary to accomplish the purpose or satisfy the requirements of this subsection.

12. Expiration of Permit

In the event no substantial use of a special permit granted under this subsection is made and no substantial construction has commenced within two years of the Planning Board's decision (excluding any time involved in judicial review of the decision), the special permit shall expire, except for good cause. The Planning Board may set reasonable limits for completion of parts or of the whole of the development and may determine the order of construction.

13. Severability Clause

14. Recording of Permit

15. The Special Permit issued by the Planning Board shall be recorded with the Registry of Deeds by the Applicant at the Applicant's expense within thirty days after the Town Clerk has certified that the time for appealing the special permit has expired. A copy of the recorded document with the recording information shall be provided to the Town Planner promptly after recording;

and to act on anything related thereto.

Submitted by the Planning Board.

RECOMMENDED that the Town vote to refer the subject matter of this article to the Planning Board for further study.

COMMENT: During the February Special Town Meeting discussions on proposed zoning for the former ice-house site, many community members came forward to

express concern that they had just found out about the issue. This proposed zoning was a surprise to many in spite of several community meetings having been held in the neighborhood and in spite of televised discussions having taken place before the Warrant Committee and Planning Board, and in spite of required postings and notifications having been completed. During the summer of 2015 the Planning Board held several public information sessions on possible bylaws for business signage, non-conforming businesses, mixed use condominiums and other topics related to the Town's recently completed master plan. One of the most notable bits of feedback from these sessions was from citizens who said the sessions were ill timed because they occurred during the summer when people are typically on vacation. These issues call to question the best ways to inform the public and solicit input and they underscore the challenges that elected and appointed officials face in proactively and productively engaging the public. While the Planning Board has requested the subject matter of this article be returned to them for further study, the Board has expressed hope that Town Meeting Members will share feedback during Town Meeting to help inform the process. The Warrant Committee agrees that this would be a productive use of time as the subject matter of this article is likely to be considered for a future Town Meeting. Your feedback would be appreciated and it's needed.

ARTICLE 43 To see if the Town will vote to amend Section 10 of the General Bylaws known as the Zoning Bylaws by redesignating Subsection L of Section III (“Assisted Living Residence Development(ALRD)) (Article 43 on the May 2013 Warrant) as Subsection P of Section III. and anything related thereto.

Submitted by the Planning Board

RECOMMENDED that the Town vote to amend Section 10 of the General Bylaws, known as the Zoning Bylaws, by redesignating Subsection L of Section III (Assisted Living Residence Development (ALRD)) (Article 43 on the May 2013 Warrant) as Subsection P of Section III.

COMMENT: This housekeeping article will correct an error in the zoning bylaws.

ARTICLE 44 To see if the Town will vote to amend the General By-Laws of the Town by deleting the existing Chapter 6, Section 22, and inserting in its place the following:

Section 22.

A. Definitions

“At large” means off the premises of the owner or custodian and not under the direct control of the owner or custodian by leash.

“Custodian” means a person who has temporary control of said dog.

All other terms shall be as defined by Massachusetts General Laws Chapter 140, Section 136A (or its successor provision).

B. License

All dogs, over the age of six (6) months must be licensed every calendar year. Any owner of a dog not licensed by May 1st of each calendar year shall be issued a fine of fifty (\$50.00) dollars, along with a notice to license dog within seven (7) days. The expiration of each seven (7) day period following such notice shall be deemed a separate offense. All such dogs acquired after May 1st of each calendar year shall be properly licensed with the Town within thirty (30) days of acquisition.

There is a limit of three (3) dogs per household unless a special exemption is made by the Animal Control Officer or his or her designee.

C. Restraint

No person shall allow a dog owned or kept by him or her to roam at large and without a restraint, such as, but not limited to, a leash or other tethering device in, upon or over any of the public streets, public ways, or public places within the confines of the Town of Milton or on, upon or over the private property of another without the expressed consent of said property owner. While on, upon or over the private property of the owner or Custodian, every effort must be made to deter the dog from being able to freely exit the said property.

The owner or Custodian of a dog which is not on the premises of the owner or upon the premises of another person with the knowledge and expressed consent of such person shall keep the dog under control by means of a leash or other tethering device not exceeding six (6) feet in length and of sufficient strength to control the actions of such dog.

Under no circumstances shall a dog, including but not limited to a dog on a leash or other tethering device, be allowed on private property, unless specific permission of the property owner has been expressly granted.

In any prosecution under this Section, the presence of such dog at large and without a restraint, such as, but not limited to, a leash or other tethering device upon premises other than the premises of the owner or Custodian of such dog shall be prima facie evidence that such knowledge and permission was not had.

Subsection C shall not apply to dogs used for and during the time of hunting, field trials, or farm purposes, or dogs being utilized by any law enforcement officer in the course of their duties.

D. Violations of Subsection C.

Any violation of Subsection C. hereunder shall be punished by a fine of thirty (\$30.00) dollars for the first offense, forty (\$40.00) dollars for the second offense and fifty (\$50.00) for the third and each subsequent offense, in addition to any penalty otherwise provided by law, including but not limited to Massachusetts General Laws Chapter 140, Section 157 and other general or special law. In addition, any violation of Subsection C. shall permit the Animal Control Officer to order the dog restrained or to impound the dog. In the event of such impoundment, return of the dog to the owner or keeper thereof shall not be made until after the payment to the Town of Milton of the sum of thirty-five (\$35.00) dollars together with ten (\$10.00) for each day the dog is held, which fee is for the approximate cost of impoundment. In the event a dog is impounded and unclaimed by the owner or keeper thereof within seven (7) days of impoundment, the Animal Control Officer may petition a court of competent jurisdiction for an order concerning the disposition of such dog.

E. Animal Care

No dog shall be tethered to a stationary object for more than one (1) hour at a time. The tether should be manufactured specifically for dogs or which is made of a material with sufficient strength for that purpose, including without limitation coated steel cable. No dog shall be tethered to a stationary object with a material which may cause death or injury to the dog or which could become entangled around the body or limbs of the dog or could otherwise cause discomfort to the animal. The tether shall be at least five (5) times the length of the dog. No dog shall be tethered to a stationary object by a tether which is attached to a training collar on the dog’s neck which, if the tether became tangled, could tighten causing death, injury or discomfort to the dog.

No dog shall be penned for a period longer than four (4) hours at a time without adequate food, water, shelter and pen space which is large enough for the dog to move around comfortably. Each pen shall meet the following requirements for such space:

Number of dogs	Dog Weight <50lbs	Dog Weight ≥ 50lbs
1	6’ X 10’ (60 square feet)	8’ X 10’ (80 square feet)
2	8’ X 10’ (80 square feet)	8’ X 12’ (96 square feet)
3	8’ X 12’ (96 square feet)	10’ X 14’ (140 square feet)

In the event a special exemption is granted for more than three (3) dogs, the Animal Control Officer or his or her designee shall determine the minimum space requirements for each pen.

F. Violations of Subsection E.

Any violation of Subsection E hereunder shall be punished by a fine of not less than twenty five dollars (\$25.00) and not more than two hundred dollars (\$200.00) for each offense. Each instance of such a violation shall constitute a separate offense.

G. Enforcement

The issuance of a fine shall not preclude the Town of Milton from seeking or obtaining any or all other legal and equitable remedies to prevent or remove a violation of this Section.

H. Severability

The provisions of this Section are hereby declared to be severable. If any provision, paragraph, sentence or clause of this bylaw or the application thereof shall be held invalid, such invalidity shall not affect the other provisions or application of said bylaw, to the extent permitted by law; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to amend the general bylaws of the Town by deleting the existing Chapter 6, Section 22, and inserting in its place the following:

Section 22.

A. Definitions

“At large” means off the premises of the owner or custodian and not under the direct control of the owner or custodian by leash.

“Custodian” means a person who has temporary control of said dog.

All other terms shall be as defined by Massachusetts General Laws Chapter 140, Section 136A (or its successor provision).

B. License

All dogs over the age of six (6) months must be licensed every calendar year. Any owner of a dog not licensed by May 1st of each calendar year shall be issued a fine of fifty dollars (\$50.00), along with a notice to license dog within seven (7) days. The expiration of each seven (7) day period following such

notice shall be deemed a separate offense. All such dogs acquired after May 1st of each calendar year shall be properly licensed with the Town within thirty (30) days of acquisition.

There is a limit of three (3) dogs per household unless a special exemption is made by the Animal Control Officer or his or her designee.

C. Restraint

No person shall allow a dog owned or kept by him or her to roam at large and without a restraint, such as, but not limited to, a leash or other tethering device in, upon or over any of the public streets, public ways, or public places within the confines of the Town of Milton or on, upon or over the private property of another without the expressed consent of said property owner. While on, upon or over the private property of the owner or Custodian, every effort must be made to deter the dog from being able to freely exit the said property.

The owner or Custodian of a dog which is not on the premises of the owner or upon the premises of another person with the knowledge and expressed consent of such person shall keep the dog under control by means of a leash or other tethering device not exceeding six (6) feet in length and of sufficient strength to control the actions of such dog.

Under no circumstances shall a dog, including but not limited to a dog on a leash or other tethering device, be allowed on private property, unless specific permission of the property owner has been expressly granted.

In any prosecution under this Section, the presence of such dog at large and without a restraint shall be prima facie evidence that such knowledge and permission was not had.

Subsection C shall not apply to dogs used for and during the time of hunting, field trials, or farm purposes, or dogs being utilized by any law enforcement officer in the course of their duties.

D. Violations of Subsection C.

Any violation of Subsection C hereunder shall be punished by a fine of thirty dollars (\$30.00) for the first offense, forty dollars (\$40.00) for the second offense and fifty dollars (\$50.00) for the third and each subsequent offense, in addition to any penalty otherwise provided by law, including but not limited to Massachusetts General Laws Chapter 140, Section 157 and other general or special law. In addition, any violation of Subsection C shall permit the Animal Control Officer to order the dog restrained or to impound the dog. In

the event of such impoundment, return of the dog to the owner or keeper thereof shall not be made until after the payment to the Town of Milton of the sum of thirty-five dollars (\$35.00) together with ten dollars (\$10.00) for each day the dog is held, which fee is for the approximate cost of impoundment.

E. Animal Care

No dog shall be tethered to a stationary object for more than one (1) hour at a time. The tether should be manufactured specifically for dogs or which is made of a material with sufficient strength for that purpose, including without limitation coated steel cable. No dog shall be tethered to a stationary object with a material which may cause death or injury to the dog or which could become entangled around the body or limbs of the dog or could otherwise cause discomfort to the animal. The tether shall be at least five (5) times the length of the dog. No dog shall be tethered to a stationary object by a tether which is attached to a training collar on the dog's neck which, if the tether became tangled, could tighten causing death, injury or discomfort to the dog.

No dog shall be penned for a period longer than four (4) hours at a time without adequate food, water, shelter and pen space which is large enough for the dog to move around comfortably. Each pen shall meet the following requirements for such space:

Number of dogs	Dog Weight <50lbs	Dog Weight ≥ 50lbs
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3	8' X 12' (96 square feet)	10' X 14' (140 square feet)

In the event a special exemption is granted for more than three (3) dogs, the Animal Control Officer or his or her designee shall determine the minimum space requirements for each pen.

F. Violations of Subsection E.

Any violation of Subsection E hereunder shall be punished by a fine of not less than twenty five dollars (\$25.00) and not more than two hundred dollars (\$200.00) for each offense. Each instance of such a violation shall constitute a separate offense.

G. Enforcement

The issuance of a fine shall not preclude the Town of Milton from seeking or obtaining any or all other legal and equitable remedies to prevent or remove a violation of this Section.

H. Severability

The provisions of this Section are hereby declared to be severable. If any provision, paragraph, sentence or clause of this bylaw or the application thereof shall be held invalid, such invalidity shall not affect the other provisions or application of said bylaw, to the extent permitted by law.

COMMENT: Much of the content in this article is a revision of an existing bylaw. Overall it seeks to clarify language in the Milton leash law, especially with regard to an owner having command and control of their animal. It was primarily put forward to address citizen complaints about off-leash dogs both on public and private property. Dogs are not now permitted to be off-leash on public property at any time or private property without permission of the property owner and this article clarifies but does not change that. The addition of an allowance for more than three dogs per household will allow residents with more than three dogs to legally license them, which is in the Town's, owner's and dog's interest. The Warrant Committee questioned the maximum leash length allowance at six feet and was satisfied with a demonstration that a longer leash would significantly decrease the ability to maintain appropriate control in public space. The time limits on use of tethers and pens are intended to protect animals that may be subject to neglect or danger and also to protect neighbors from unattended animals causing a nuisance. This article would not limit the ability of private property and private park owners to grant permission for off-leash dogs.

ARTICLE 45 The Milton Playground Planners respectfully submits this petition to see what sum of money the Town of Milton would commit to join our efforts in the renewal of the town's four existing playgrounds.

Submitted by Citizens' Petition

- | | |
|------------------------|---------------------|
| 1. Sarah Mabel-Skillin | 256 Central Avenue |
| 2.Carolynn MacKay | 329 Eliot Street |
| 3. Kelley Balestracci | 132 Ridgewood Road |
| 4. Regina Malley | 18 Lyman Road |
| 5. Kathleen Spiegel | 15 Cliff Road |
| 6. Scott MacKay | 329 Eliot Street |
| 7. Rachel Freed | 332 Eliot Street |
| 8. Karen Lamping | 16 Standish Road |
| 9. Kathryn Glass | 20 Howe Street |
| 10. Shannon Hegarty | 20 Collamore Street |

RECOMMENDED that the Town vote no appropriation at this time.

COMMENT:

Submitted by the Milton Playground Planners:

“The objective of Milton Playground Planners, Inc (MPP), an organization founded by residents of Milton, is to enhance community spaces and public facilities of our great town and bring our town’s playgrounds up to current, innovative, and forward-thinking standards. This requires removing and rebuilding the equipment and surrounding grounds of our four existing playgrounds located at Andrews Park, Kelly Field, Mary C. Lane Park and Shields Park. We are working closely with the Parks and Recreation board, as well as a Certified Playground Safety Inspector. Our total estimated budget for this project is \$750,000. Each playground has its own story and personality and we want them to all shine as a beloved destination in each neighborhood.”

The Warrant Committee is greatly appreciative of the dedication, motivation and enthusiasm of our neighbors volunteering as part of the Milton Playground Planners group. The group has an aggressive goal of raising money to enhance the four existing Town-owned playgrounds: Andrews Park, Kelly Field, Mary C. Lane Playground and Shields Park. The total cost of the renovations is expected to be \$750,000 and as of March 2016, they have raised nearly \$35,000 through several innovative efforts. The Capital Improvement Planning Committee, upon a request from the Parks Department, requested \$125,000 to contribute to the rehabilitation of our Town playgrounds; the Parks Department also committed to coordinating with the Playground Planners 2 group in this effort. The Warrant Committee supports this request and if approved that funding will be appropriated through Article 6. For more information on the Playground Planners group, visit miltonplaygroundplanners.com.

**TABLE 1
FULL-TIME AND PERMANENT PART-TIME POSITIONS**

	FY 2007		FY2014*		FY2015*		FY2016*		PROJECTED FY2017*	
	FT	PT	FT	PT	FT	PT	FT	PT	FT	PT
Acct. & Retirement	1	0	1	0	1	0	1	0	1	0
Animal Control	1	0	1	0	1	0	1	0	1	0
Assessors	3	0	3	0	3	0	3	0	3	0
Board of Appeals	0	1	0	0	0	0	0	0	0	0
Cemetery	9	1	9	1	9	1	9	1	9	1
Central Business Office	6	0	5	0	5	0	4	0	4	0
Conservation	0	0	0	0	0	0	0	0	0	0
Consolidated Facilities	0	0	7	0	8	0	10	0	11	0
Council on Aging	2	2	2	2	2	2	3	2	4	1
Fire	59	1	58	0	58	0	58	0	58	0
Health	1	3	1	3	1	3	1	3	2	2
Information Technology	0	0	2	0	2	0	2	0	2	0
Inspectional Services	3	4	4	2	4	2	4	3	5	3
Library	10	9	12	7	12	7	12	7	14	7
Parks	4	1	5	1	6	1	6	1	6	1
Personnel	0	1	0	1	0	1	0	1	0	1
Planning	0	0	0	1	0	1	0	1	0	1
Police	60	25	59	23	59	23	61	23	61	23
Public Works	39	0	36	0	36	0	37	0	39	0
Selectmen	4	1	3	1	4	1	4	1	5	1
Town Administrator	1	0	1	0	1	0	1	0	1	0
Town Clerk	3	0	3	0	3	0	3	0	3	0

Treasurer/Collector	4	1	1	4	1	4	1	4	1	4	1
Veterans' Agent	0	1	1	0	1	0	1	0	1	0	1
Youth	0	0	0	0	0	0	0	0	0	0	0
Total:	210	51	44	219	44	224	45	233	43		
Grand Total:		261	260		263	269		276			

*Not all positions listed were funded

TABLE 2
MILTON PUBLIC SCHOOLS
PROFESSIONAL PERSONNEL REPORT
by FTE

Source	Category	2012-2013	2013-2014	2014-2015	2015-2016
EPIMS Oct 1	Administrators	29.20	29.60	28.10	28.26 (1)
EPIMS Oct 1	Instructional Staff	274.20	272.40	283.06	293.61 (1)
EPIMS Oct 1	Instructional Support Staff	9.60	10.23	7.31	5.43 (1)
EPIMS Oct 1	Instructional Support — Special Education Staff	10.50	10.50	10.75	11.20
EPIMS Oct 1	Paraprofessional Staff	65.70	64.75	73.48	72.58
EPIMS Oct 1	Special Education Related Staff	14.40	13.60	13.10	11.90
	Medical/Health Services	5.90	5.90	5.90	5.90
EPIMS Oct 1	Office/Clerical/Administrative Support	21.70	21.70	22.20	19.30
Payroll	Unit C Lunch/Recess Aides	5.20	5.20	5.63	6.00
Payroll	Facilities	27.00	27.00	25.00	25.00
Payroll	Cafeteria	18.30	19.39	21.77	21.43
	Total	481.70	480.27	496.30	500.61

This table format was introduced in the Spring 2011 ATM Warrant and uses the EPIMS (Education Personnel Information Management System) data that the Department of Elementary and Secondary Education requires every school system to provide semiannually. The October 1 filings are for the then-current academic year. All numbers are full-time equivalent positions. (1) Administrators and Instructional Support Staff were recorded in FY2015 to reflect their teaching responsibilities. As a result, their FTEs are now split between these categories and Instructional Staff.

**TABLE 3
RESERVE FUND TRANSFERS
FOR THE YEAR ENDED JUNE 30, 2015**

Date	Department	Description	Amount Transferred	Balance
7/1/14	Article 33	APPROPRIATED MAY 2014 TOWN MEETING	\$ 450,000	
5/5/15	Article 38	APPROPRIATED MAY 2015 TOWN MEETING	\$ 396,090	
		Total Appropriated	\$ 846,090	\$ 846,090
2/9/15	Fire	Overtime	\$ 50,000	796,090
4/8/15	Town Clerk	Advertising	\$ 2,300	\$ 793,790
5/7/15	Town Clerk	Advertising	\$ 2,400	\$ 791,390
6/30/15	Fire	Medical bills	\$ 10,297	\$ 781,093
6/30/15	DPW	Snow and Ice	\$ 744,610	\$ 36,483
6/30/15	Planning	Advertising	\$ 2,434	\$ 34,049
6/30/15	Law	Law professional/special services	\$ 34,049	\$ -
		Total Transferred Out Available Balance	\$ 846,090	\$ -

**TABLE 4
COMPARATIVE TAX RATE
AND TAX LEVY FOR TEN YEARS**

Year	Total	Amount to be Raised	Actual Tax Levy Tax Rate	
2006-07	\$80,251,632	\$51,316,862	10.81 Residential 20.34 Commercial	
2007-08	\$81,898,153	\$52,234,887	10.95 Residential 18.96 Commercial	
2008-09	\$83,694,061	\$53,815,744	11.74 Residential 17.95 Commercial	
2009-10	\$86,785,708	\$60,119,479	13.35 Residential 20.44 Commercial	
2010-11	\$88,343,671	\$61,801,659	14.07 Residential 21.56 Commercial	
2011-12	\$91,600,313	\$63,530,336	14.35 Residential 21.99 Commercial	
2012-13	\$93,844,387	\$64,964,377	14.70 Residential 22.54 Commercial	
2013-14	\$98,420,472	\$67,156,777	14.99 Residential 22.97 Commercial	
2014-15	\$99,939,078	\$68,134,681	13.94 Residential 22.40 Commercial	
2015-16	\$104,553,160	\$71,171,510	13.50 Residential 21.70 Commercial	

TABLE 5
INTEREST AND MATURING DEBT-FISCAL YEAR 2017
JULY 1, 2016 - JUNE 30, 2017

	Rate	Outstanding	Principal	Interest	Total
2005 School Bldg Project (\$10,000,000)*	2.00%	\$ 3,715,000	\$ 530,000	\$ 84,900	\$ 614,900
2007 Multi-Purpose (\$163,000)	4.25%	\$ 61,000	\$ 11,000	\$ 2,801	\$ 13,801
2007 Multi-Purpose (\$2,028,000)	4.25%	\$ 859,000	\$ 109,000	\$ 38,824	\$ 147,824
2007 MSBA Low Interest Loan (\$6,787,577)	2.00%	\$ 3,733,167	\$ 339,379	\$ 81,451	\$ 420,830
2009 Multi-Purpose (\$11,879,455)	3.96%	\$ 7,160,000	\$ 624,000	\$ 309,643	\$ 933,643
2009 Multi-Purpose (\$540,000)	3.96%	\$ 285,000	\$ 31,000	\$ 13,045	\$ 44,045
2012 Multi-Purpose Series A (\$4,066,566)	2.23%	\$ 2,930,000	\$ 225,000	\$ 69,990	\$ 294,990
2012 Medical Expenses Series B (\$1,936,100)	3.21%	\$ 1,335,000	\$ 115,000	\$ 45,753	\$ 160,753
2013 Multi-Purpose (\$5,075,000)*	2.06%	\$ 3,691,000	\$ 454,000	\$ 40,190	\$ 494,190
2013 Multi-Purpose (\$701,000)	2.06%	\$ 395,000	\$ 83,000	\$ 88,750	\$ 171,750
2014 Multi-Purpose (\$4,403,182)	2.14%	\$ 3,005,000	\$ 458,000	\$ 129,838	\$ 587,838
Long Term interest on bonds to be issued in August 2016 (estimate)				\$ 41,940	\$ 41,940
Short-Term Interest				\$ 10,020	\$ 10,020
		\$ 27,169,167	\$ 2,979,379	\$ 957,145	\$ 3,936,524

* Issue was refunded on 1/26/15

**TABLE 6
ENCUMBERED FUNDS
FOR THE YEAR ENDED JUNE 30, 2015**

GENERAL GOVERNMENT:	AMOUNT
General Insurance	\$ 200,240
Town Clerk	\$ 2,310
Health	\$ 1,865
Planning Board	\$ 538
Central Business Office	\$ 11,000
Police	\$ 11,846
Fire	\$ 4,617
Council on Aging	\$ 2,413
Consolidated Facilities	\$ 8,912
DPW General	\$ 469,576
DPW Vehicle Maintenance	\$ 592
DPW Landfill Monitoring	\$ 9,640
Inspectional Services	\$ 90
Schools	\$ 22,100
TOTAL GENERAL GOVERNMENT	\$ 745,739
SEWER ENTERPRISE FUND	\$ 705,146
WATER ENTERPRISE FUND	\$ 283,811
TOTAL ENCUMBERED FUNDS	\$ 1,734,696

**TABLE 7
DEPARTMENT OF PUBLIC WORKS
FOR THE YEARS 2015 - 2017**

	ACTUAL FY 2015	APPROPRIATED FY2016	RECOMM. FY2017
DPW - General			
Salaries & Wages	\$ 1,084,170	\$ 697,316	\$ 689,569
One Time Funding			
Buildings/Grounds	\$ 17,838	\$ 10,000	\$ 25,000
Other Equipment	\$ 6,610	\$ 9,000	\$ 15,000
Equipment Rental	\$ 0	\$ 5,000	\$ 5,000
Water/Sewer Utility	\$ 6,110	\$ 10,000	\$ 8,500
Electric Utility	\$ 36,495	\$ 40,000	\$ 50,000
Heat Utility	\$ 37,171	\$ 40,000	\$ 50,000
Telephone Utility	\$ 23,073	\$ 34,000	\$ 30,000
Fuel/Oil	\$ 4,481	\$ 12,000	\$ 10,000
Street Lights Electricity	\$ 151,576	\$ 150,000	\$ 150,000
Training/Dues/Memberships	\$ 1,995	\$ 2,500	\$ 2,750
Professional Services	\$ 23,326	\$ 18,000	\$ 27,000
Office Supplies	\$ 1,800	\$ 4,000	\$ 2,500
Construction Supplies	\$ 28,718	\$ 32,000	\$ 36,000
Other Contracts	\$ 66,097	\$ 70,000	\$ 82,000
Postage	\$ 448	\$ 150	\$ 700
Printing	\$ 289	\$ 400	\$ 500
Payments to Contractors	\$ 374,909	\$ 200,000	\$ 241,000
Uniforms/Clothing/Shoe Allowance	\$ 18,198	\$ 16,900	\$ 21,000

Advertising	\$	0	\$	1,000	\$	1,000
Street Lights/Fire Alarm Supplies	\$	26,507	\$	100,000	\$	57,000
Signs/Traffic Paint	\$	19,511	\$	54,500	\$	60,000
Other Expenses	\$	20,736	\$	0	\$	0
Snow & Ice	\$	978,578	\$	150,000	\$	150,000
Traffic Commission signs	\$	0	\$	0	\$	0
Forestry	\$	206	\$	50,000	\$	50,000
Misc. Expense	\$	950	\$	4,800	\$	1,800
Subtotal DPW - General	\$	2,929,792	\$	1,711,566	\$	1,766,319

DPW - Vehicle Maintenance

Salaries & Wages	\$	132,062	\$	194,678	\$	204,070
Buildings/Grounds	\$	250	\$	5,000	\$	5,000
Equipment Maintenance	\$	95,713	\$	100,000	\$	95,000
Water/Sewer Utility	\$	621	\$	500	\$	1,000
Electric Utility	\$	10,820	\$	12,000	\$	12,000
Heat Utility	\$	6,315	\$	6,500	\$	6,650
Telephone Utility	\$	282	\$	400	\$	500
Fuel/Oil	\$	87,632	\$	113,700	\$	105,000
Professional Services	\$	1,568	\$	6,500	\$	19,000
Supplies	\$	71,407	\$	80,000	\$	80,000
Other Equipment	\$	36,100	\$	15,000	\$	35,000
Misc. Expenses	\$	0	\$	4,600	\$	4,500
Subtotal DPW - Vehicle Maintenance	\$	442,770	\$	538,878	\$	567,720

DPW - Solid Waste						
Salaries & Wages	\$	47,306	\$	50,403	\$	57,455
Collection of Refuse Payments to Contractor	\$	400,270	\$	482,304	\$	417,000
Refuse Disposal	\$	362,847	\$	400,000	\$	335,000
Collection of Curbside Recycling	\$	777,926	\$	581,375	\$	588,000
Single-Stream Processing Fee	\$	28,334	\$	40,000	\$	40,250
Supplies	\$	0	\$	0	\$	3,000
Landfill Monitoring	\$	16,000	\$	20,000	\$	20,600
Subtotal DPW - Solid Waste	\$	1,632,683	\$	1,574,082	\$	1,461,305
DPW GRAND TOTAL	\$	5,005,245	\$	3,824,526	\$	3,795,344

**TABLE 8
SOLID WASTE OPERATIONS
FOR THE FISCAL YEARS 2015 - 2017**

	ACTUAL	APPROPRIATED	RECOMM.	ARTICLE
	FY 2015	FY 2016	FY 2017	REFERENCE
				FY 2017
REVENUE:				
Trash Sticker User Fee Revenue	\$ 893,872	\$ 880,000	\$ 880,000	
Tax Levy Support	\$ 749,608	\$ 694,082	\$ 581,305	
Landfill Escrow Account	\$ -	\$ -	\$ -	
Total Revenue & Surplus	\$ 1,643,480	\$ 1,574,082	\$ 1,461,305	
COSTS:				
Solid Waste Direct Costs				
Trash				
Solid Waste Operations	\$ 61,074	\$ 70,403	\$ 80,705	15
Capital Equipment	\$ -	\$ -	\$ -	
Collection of Refuse	\$ 400,270	\$ 482,304	\$ 417,000	15
Refuse Disposal	\$ 362,847	\$ 400,000	\$ 335,000	15
Landfill Monitoring	\$ 16,000	\$ 20,000	\$ 20,600	15
Subtotal Trash Cost	\$ 840,191	\$ 972,707	\$ 853,305	

Recycling					15
Collection/Processing of Curbside Recycling	\$	777,926	\$	581,375	\$ 588,000
Collection of Yard Waste (in stormwater now)					
Disposal of Yard Waste (in stormwater now)	\$	14,566	\$	20,000	\$ 20,000
Other Recycling and Disposal					
Professional Services		-		-	-
Household Hazardous Waste (in stormwater now)	\$	10,797			
Subtotal Recycling Cost	\$	803,289	\$	601,375	\$ 608,000
Total Solid Waste Operation Costs	\$	1,643,480	\$	1,574,082	\$ 1,461,305

TABLE 9
SCHOOL APPROPRIATION

PROGRAM AREA	FY13 Actual	FY14 Actual	FY15 Actual	FY16 Appropriation	FY17 Requested	\$ Change FY16 to FY17	% Change FY16 to FY17
Policy and Administration							
Salaries	\$ 829,827	\$ 923,233	\$ 967,765	\$ 1,053,500	\$ 1,076,400	\$ 22,900	2.37%
Expenses	\$ 239,702	\$ 252,544	\$ 278,772	\$ 258,500	\$ 254,400	\$ (4,100)	-1.47%
Total	\$ 1,069,529	\$ 1,175,777	\$ 1,246,537	\$ 1,312,000	\$ 1,330,800	\$ 18,800	1.51%
Instructional Leadership							
Salaries	\$ 2,237,688	\$ 2,572,461	\$ 2,812,238	\$ 2,893,900	\$ 2,964,800	\$ 70,900	2.52%
Expenses	\$ 63,162	\$ 92,537	\$ 78,845	\$ 73,000	\$ 74,000	\$ 1,000	1.27%
Total	\$ 2,300,850	\$ 2,664,998	\$ 2,891,083	\$ 2,966,900	\$ 3,038,800	\$ 71,900	2.49%
Instruction							
Salaries	\$ 16,748,443	\$ 17,263,715	\$ 18,608,565	\$ 18,913,200	\$ 20,456,700	\$ 1,543,500	8.29%
Expenses	\$ 367,739	\$ 662,435	\$ 757,784	\$ 653,700	\$ 486,300	\$ (167,400)	-22.09%
Total	\$ 17,116,182	\$ 17,926,150	\$ 19,366,349	\$ 19,566,900	\$ 20,943,000	\$ 1,376,100	7.11%
Instructional Services							
Salaries	\$ 2,166,805	\$ 2,457,618	\$ 2,569,131	\$ 2,500,900	\$ 2,984,900	\$ 484,000	18.84%
Expenses	\$ 433,640	\$ 527,849	\$ 478,878	\$ 465,000	\$ 564,000	\$ 99,000	20.67%
Total	\$ 2,600,445	\$ 2,985,467	\$ 3,048,009	\$ 2,965,900	\$ 3,548,900	\$ 583,000	19.13%

SPED

Salaries	\$ 5,831,969	\$ 5,487,336	\$ 5,915,755	\$ 6,472,600	\$ 7,193,200	\$ 720,600	12.18%
Expenses	\$ 3,518,073	\$ 3,792,185	\$ 3,566,015	\$ 4,090,000	\$ 4,221,400	\$ 131,400	3.68%
Total	\$ 9,350,042	\$ 9,279,521	\$ 9,481,770	\$ 10,562,600	\$ 11,414,600	\$ 852,000	8.99%

Technology

Salaries	\$ 320,907	\$ 318,768	\$ 257,180	\$ 267,600	\$ 279,200	\$ 11,600	4.51%
Expenses	\$ 158,891	\$ 209,470	\$ 284,666	\$ 264,600	\$ 220,000	\$ (44,600)	-15.67%
Total	\$ 479,798	\$ 528,238	\$ 541,846	\$ 532,200	\$ 499,200	\$ (33,000)	-6.09%

Facilities

Salaries	\$ 1,372,313	\$ 1,426,999	\$ 1,501,994	\$ 1,427,000	\$ 1,482,000	\$ 55,000	3.66%
Expenses	\$ 1,123,185	\$ 1,585,632	\$ 1,390,492	\$ 1,414,000	\$ 1,357,000	\$ (57,000)	-4.10%
Total	\$ 2,495,498	\$ 3,012,631	\$ 2,892,486	\$ 2,841,000	\$ 2,839,000	\$ (2,000)	-0.07%

All Departments

Salaries	\$ 29,507,952	\$ 30,450,130	\$ 32,632,628	\$ 33,528,700	\$ 36,437,200	\$ 2,908,500	8.91%
Expenses	\$ 5,904,392	\$ 7,122,652	\$ 6,835,452	\$ 7,218,800	\$ 7,177,100	\$ (41,700)	-0.61%
TOTAL	\$ 35,412,344	\$ 37,572,782	\$ 39,468,080	\$ 40,747,500	\$ 43,614,300	\$ 2,866,800	7.26%

**TABLE 10
COMPARISON OF
REQUESTED AND RECOMMENDED EXPENDITURES**

ARTICLE NO.		FY2017 REQUESTED	FY2017 RECOMM	DOLLAR DIFFERENCE
8,11	Personnel (Chapter 13)/Collective Bargaining	320,915	305,515	(15,400)
6	Capital Items	3,437,660	3,374,160	(63,500)
7	Audit	63,200	63,200	0
9	EMPLOYEE BENEFITS			
	Contributory Retirement	5,574,867	5,574,867	0
	Group Health Insurance	10,534,759	10,534,759	0
	TOTAL EMPLOYEE BENEFITS	16,109,626	16,109,626	0
10	Employee Security (Unemployment)	100,000	100,000	0
12	PUBLIC SAFETY			
	Fire	5,494,146	5,324,686	(169,460)
	Inspectional Services	478,550	428,229	(50,321)
	MEMA	10,935	10,615	(320)
	Police	7,034,678	6,876,632	(158,046)
	TOTAL PUBLIC SAFETY	13,018,309	12,640,162	(378,147)

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GENERAL GOVERNMENT

Board of Selectmen

Central Business Office	309,132	309,132	0
General Insurance	1,009,890	959,890	(50,000)
Law	516,000	350,000	(166,000)
Information Technology	469,079	449,079	(20,000)
Annual Reports/Bylaws	30,900	30,900	0
Selectmen	660,428	575,682	(84,746)
Veterans' Benefits	142,060	142,060	0
Total Board of Selectmen	3,137,489	2,816,743	(320,746)

Other General Government

Board of Assessors	282,840	246,498	(36,342)
Town Clerk	348,585	332,485	(16,100)
Treasurer	376,335	376,335	0
Total Other General Government	1,007,760	955,318	(52,442)
TOTAL GENERAL GOVERNMENT	4,145,249	3,772,061	(373,188)

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BOARDS & COMMITTEES

Conservation Commission	2,500	2,500	0
Council on Aging	306,635	263,171	(43,464)
Historical Commission	2,240	2,240	0
Personnel Board	51,160	51,160	0
Planning Board	59,869	44,869	(15,000)
Warrant Committee	9,885	9,885	0
TOTAL BOARDS AND COMMITTEES	432,289	373,825	(58,464)

15	DEPARTMENT OF PUBLIC WORKS			
	Public Works General	1,867,388	1,766,319	(101,069)
	Vehicle Maintenance	606,100	567,720	(38,380)
	Solid Waste	1,471,325	1,461,305	(10,020)
	TOTAL DEPARTMENT OF PUBLIC WORKS	3,944,813	3,795,344	(149,469)
	ENTERPRISE FUNDS			
16	Water Enterprise Fund	5,520,152	5,520,152	0
17	Sewer Enterprise Fund	7,172,740	7,172,740	0
18	Stormwater Enterprise Fund	638,219	638,219	0
	TOTAL ENTERPRISE FUNDS	13,331,111	13,331,111	0
19	Chapter 90	622,978	622,978	0
20	Water System Improvement	500,000	500,000	0
21	Stormwater System	300,000	300,000	0
22	Sewer System Improvement	914,000	914,000	0
25	Board of Health (Health and Sanitation)	207,839	187,369	(20,470)
26	Library	1,560,763	1,340,787	(219,976)
27	Cemetery	801,839	769,403	(32,436)
28	Parks & Recreation	598,476	461,675	(136,801)
29	School Department	45,543,000	43,614,300	(1,928,700)
30	Blue Hills Regional Technical School	959,950	909,984	(49,966)
31	Consolidated Facilities	1,106,567	966,499	(140,068)
32	Interest & Maturing Debt	3,936,524	3,936,524	0
33	Stabilization Fund	306,552	177,342	(129,210)
34	OPEB Liability Trust Fund	153,276	153,276	0
35	Reserve Fund	622,921	622,921	0
37	Affordable Housing Trust	20,000	5,000	(15,000)
	GRAND TOTAL APPROPRIATIONS	113,057,857	109,347,062	(3,710,795)

Town of Milton
525 Canton Avenue
Milton, MA 02186

**Town Election will be held on
Tuesday, April 26, 2016.**

**Town Meeting will be held on
Monday, May 2, 2016**
beginning at 7:30 P.M. at Milton
High School Auditorium.

The Milton High School auditorium
is reserved for additional Town Meeting
sessions at 7:30 P.M. on Tuesday, May 3,
Thursday, May 5, Monday, May 9,
Tuesday, May 10 and Thursday, May 12.

ECRWSS

**POSTAL CUSTOMER RESIDENT
MILTON, MA 02186**

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