

**TOWN OF MILTON
2008**



Annual Town Meeting

Tuesday, April 29 ELECTION

Monday, May 5 TOWN MEETING

**Milton High School Auditorium
7:30 p.m.**

WARRANT

**INCLUDING THE REPORT OF THE WARRANT COMMITTEE
AND RECOMMENDATIONS ON ARTICLES
as required by Chapter 3, Section 4, of the
General Bylaws of the Town**

FY08 AND FY09 REVENUE

	FY2008	FY2009	\$ Difference
PROPERTY TAXES			
Previous Levy Limit	48,179,861	49,964,418	1,784,557
Add 2.5 Levy	1,204,497	1,249,110	44,613
New Growth	580,060	580,060	0
Overrides/(Underlevy)	0	2,688,015	2,688,015
Sub-Total	49,964,418	54,481,603	4,517,185
Debt Exclusion	2,508,888	2,436,601	(72,287)
Less: Interest Income SBP	(188,567)	(70,000)	118,567
Less: Bond Premium	(41,614)	(40,110)	1,504
Excess Levy Capacity	0	0	0
<i>Maximum Allowed</i>	52,243,125	56,808,094	4,564,969
LOCAL RECEIPTS			
Water & Sewer Receipts	10,935,478	11,330,598	395,120
All Other	7,090,497	7,090,497	0
<i>Total</i>	18,025,975	18,421,095	395,120
STATE AND FEDERAL AID			
Unrestricted	9,221,823	9,839,765	617,942
School Lunch Offset	19,762	19,762	0
Library Grant	30,553	30,553	0
<i>Total</i>	9,272,138	9,890,080	617,942
AVAILABLE FUNDS			
Police	1,200	1,200	0
Cemetery	230,000	230,000	0
Overlay Reserve	200,000	5,170	(194,830)
School Building Project	230,181	110,110	(120,071)
Other	532,855	697,860	165,005
<i>Total</i>	1,194,236	1,044,340	(149,896)
Stabilization Fund	0	0	0
Free Cash	31,856	0	(31,856)
TOTAL REVENUE	80,767,330	86,163,609	5,396,279

FY08 AND FY09 EXPENDITURES

ARTICLE	APPROPRIATIONS	FY2008	FY2009	\$ Difference
6-7	Capital	81,000	83,773	2,773
9	Audit	56,000	56,000	0
10	Employee Benefits	11,806,054	12,307,838	501,784
11	Employee Security Benefits	50,000	50,000	0
12-14	Union/Non Union Raises and Set-asides	0	565,154	565,154
15	Police Department	5,770,460	5,866,093	95,633
15	Fire Department	3,950,087	4,402,459	452,372
15	Other Public Safety	312,098	324,383	12,285
17	General Government	2,504,973	2,915,293	410,320
19	Boards & Committees	275,277	284,551	9,274
20	DPW General & Vehicle	1,709,106	1,942,942	233,836
20	Water & Sewer	10,299,826	10,675,450	375,624
20	Solid Waste	1,836,201	1,837,177	976
26	Board of Health	158,010	158,728	718
28	Library	883,326	915,710	32,384
31	Cemetery	610,992	638,663	27,671
33	Park & Recreation	301,653	309,432	7,779
36	School Department	31,658,970	33,524,281	1,865,311
38	Blue Hills Regional Vocational School	533,764	533,764	0
44	Interest & Maturing Debt	3,186,912	3,424,543	237,631
48	Stabilization Fund	0	0	0
8	Capital Stabilization Fund	0	115,595	115,595
	Other Articles & Hillside Ave.	506,597	595,955	89,358
49	Reserve Fund	330,009	582,924	252,915
TOTAL APPROPRIATIONS		76,821,315	82,110,708	5,289,393
NON-APPROPRIATED EXPENDITURES				
	State & County Assessments	3,501,024	3,583,228	82,204
	Overlay	394,676	418,703	24,027
	School Lunch Offset (Cherry Sheets)	19,762	20,417	655
	Library Grant (Cherry Sheets)	30,553	30,553	0
	Other Non-appropriated	0	0	0
TOTAL NON-APPROPRIATED		3,946,015	4,052,901	106,886
TOTAL EXPENDITURES		80,767,330	86,163,609	5,396,279
(OVER) UNDER LIMIT		0	0	

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In compliance with the Americans with Disabilities Act, this warrant can be made available in alternative formats. The May 2008 Annual Town Meeting, if requested, will be offered by assisted listening devices or an interpreter certified in sign language. Requests for alternative formats should be made as far in advance as possible.

Should you need assistance, please notify the Board of Selectmen at 617-898-4843 or 617-696-5199 TTY.

2008
ANNUAL TOWN ELECTION

Commonwealth of Massachusetts) SS.
County of Norfolk

To any of the constables of the Town of Milton in said County:

GREETINGS:

In the name of the Commonwealth of Massachusetts, you are hereby required to notify and warn the inhabitants of the Town of Milton, qualified to vote in Elections and Town affairs, to meet at the several designated polling places in their respective Precincts in said Milton, to wit:

- In Precinct 1. Tucker School, Blue Hills Parkway
- In Precinct 2. St. Mary of the Hills School, Brook Road
- In Precinct 3. Glover School, Canton Avenue
- In Precinct 4. Milton Senior Center, Walnut Street
- In Precinct 5. Copeland Field House, Milton High School, Gile Road
- In Precinct 6. Cunningham School Gymnasium, Edge Hill Road
- In Precinct 7. Cunningham Park Community Center, Edge Hill Road
- In Precinct 8. Cunningham School Gymnasium, Edge Hill Road
- In Precinct 9. Copeland Field House, Milton High School, Gile Road
- In Precinct 10. Cunningham Park Community Center, Edge Hill Road
- In Precinct 11. Tucker School, Blue Hills Parkway

On Tuesday, April 29, 2008 next at 7 o'clock in the forenoon, then and there to bring in to Precinct Officers of their precincts their votes on the one ballot respectively the following Town Officers to wit:

- One SELECTMAN AND SURVEYOR OF THE HIGHWAY
for a term of three years
- A TOWN TREASURER for a term of one year
- One ASSESSOR for a term of three years
- Two SCHOOL COMMITTEE members for a term of three years
- One PARK COMMISSIONER for a term of three years
- One member of the BOARD OF HEALTH for a term of three years
- Three TRUSTEES of the PUBLIC LIBRARY for a term of three years
- One member of the HOUSING AUTHORITY for a term of five years
- One TRUSTEE of the CEMETERY for a term of five years
- One PLANNING BOARD member for a term of five years

One hundred Town Meeting Members to be elected as follows:

Precinct One: Seven for a Term of Three Years, One for a Term of Two Years
Precinct Two: Nine for a Term of Three Years
Precinct Three: Nine for a Term of Three Years
Precinct Four: Eight for a Term of Three Years, One for a Term of One Year
Precinct Five: Eight for a Term of Three Years
Precinct Six: Nine for a Term of Three Years
Precinct Seven: Nine for a Term of Three Years
Precinct Eight: Ten for a Term of Three Years
Precinct Nine: Nine for a Term of Three Years
Precinct Ten: Nine for a Term of Three Years, One for a Term of Two Years,
One for a Term of One Year
Precinct Eleven: Nine for a Term of Three Years

For these purposes the polls will be open at each and all of said precincts at seven o'clock in the forenoon and will be closed at eight o'clock in the evening.

And thereupon by adjournment of said meeting on the following Monday to wit, May 5th, next at seven thirty in the evening at the Milton High School Auditorium, 25 Gile Road in said Milton, then and there to act upon the following articles to wit:

Articles 1 through 51 inclusive appearing in regular type on the following pages.

And you are directed to warn said inhabitants qualified as aforesaid to meet at the times and places and for the purposes herein mentioned by posting attested copies of the Warrant in each of the Post Offices of said Town seven days before the twenty-ninth of April, and leaving printed copies thereof at the dwelling houses of said Town at least four days before said date.

Hereof fail not and make due return of this Warrant with your doings thereon to the Town Clerk, on or before said twenty-ninth day of April, next.

Given under our hands at Milton this first day of April, two thousand eight.

Marion V. McEttrick
Kathryn A. Fagan
John Michael Shields
Board of Selectmen

A True Copy: Attest

Tamara Berton
CONSTABLE OF MILTON

MESSAGE FROM THE MODERATOR
BRIAN M. WALSH

Welcome to the 2008 Annual Town Meeting!

As elected town meeting members you will be participating directly in the governance of your town. “The town meeting, oldest expression of democracy in the Western Hemisphere, survives with unabated vigor in the rural sections of the New England States.” Hernane Tavares de Sa, “Town Meeting Tonight” in America, June 1949, p.8. Your active participation assures that Milton’s own tradition of “unabated vigor” during the deliberations, debates and votes on the warrants presented for your consideration will continue.

The presiding officer for this town meeting is your Moderator who is empowered “to give liberty of spech, and silence unceasonable and disorderly speakeings, [and] to put all things to a voate . . .” The fundamental Orders of Connecticut, Secs. 6 and 10 (1639). See also the Body of Liberties, Secs. 54 and 71 (Massachusetts, 1641). The procedures and process for the conducting of town meeting in Milton stems from a combination of directives set forth in the bylaws of the Town and in traditions that have developed over the long history of the Town Meeting in Milton. That each town meeting member may understand the basic rules and procedures followed in order to enhance his/her participation in the process. I take this occasion to review some of the fundamental rules which will govern the debates and votes on the warrants presented for your consideration and judgment.

First, town meeting members are required to check in with the Town Clerk and to be seated in the lower part of the auditorium. Town citizens and others who are not Town Meeting Members are required to be seated in the upper part of the auditorium.

Second, any town meeting member wishing to speak to any article or pending related matter will first go to the nearest microphone and, upon being recognized by the Moderator, will identify herself/himself by giving his or her name and precinct. If you have not been recognized by the Moderator, you are not permitted to speak to the meeting. On occasion members will informally alert the Moderator that they desire to be recognized to speak on a certain article. While your Moderator will attempt to remember who desires to be recognized on any article, please be advised that the only way in which a member can be sure to be recognized is to go to a microphone and wait to be recognized. Your Moderator will from time to time simply forget to recognize someone who has informally indicated a desire to speak.

Third, by longstanding tradition, while any other voter of the town who is not a town meeting member may not vote, he or she may be recognized to address town meeting providing that the voter in advance has obtained permission from the Moderator.

Fourth, any person who is employed as an attorney by another person interested in any matter under discussion shall disclose the fact of his or her employment before speaking thereon.

Fifth, with reference to each article in the warrant the recommendation of the Warrant Committee shall ordinarily be considered to have been presented in the form of a motion by the Chairperson which has been seconded by the Secretary or other members of the Warrant Committee who is a Town Meeting member. Unless the Moderator otherwise expressly states at the time, the question to be voted on under each article will usually be whether or not to accept the recommendation of the Warrant Committee. In the event that the Warrant Committee recommends a NO vote on an article, the question will be presented as a vote on a motion made and seconded to approve the article, i.e., members will vote YES if they favor the article and NO if they oppose the article, as recommended by the Warrant Committee.

Sixth, when it is announced by the Moderator that the Meeting will proceed to vote, debate will be closed and the pending question will be put to the Town Meeting.

Seventh, upon a question being put to the Town Meeting, the Moderator will first determine by voice vote the sense of the Meeting. If the Moderator is unable to decide by the sound of the voices or if his announcement of the vote is doubted by seven town meeting members standing in their places, the Moderator shall then proceed to have a standing vote on the question. If the vote is further doubted by twenty-five town meeting members standing in their places, then there will be a roll call of the meeting with the Town Clerk calling the name of each town meeting member in alphabetical order and each Town Meeting member upon his/her name being called shall rise in place and answer YES or NO.

Eighth, no vote shall be reconsidered at the same meeting, except upon a motion made within one hour of the adoption of such vote, unless by two-thirds vote, provided that the time which elapses during any adjournment of the meeting shall be excluded in computing the hour since the adoption of the vote.

With these procedures in mind, I am confident that the Town Meeting will provide a forum for full debate and careful consideration of the articles and the recommendations of the Warrant Committee.

**REPORT OF THE WARRANT COMMITTEE
FOR THE MAY, 2008 ANNUAL TOWN MEETING**

As required by Chapter 3, Section 4, of the General Bylaws of the Town of Milton, the Warrant Committee presents to Town Meeting Members and the residents of Milton its recommendations for action on the articles that have been submitted to the Annual Town Meeting convening on Monday, May 5, 2008.

The Warrant Committee recommends that Town Meeting vote appropriations totaling \$86,163,609 (excluding revolving funds and bond issues), of which \$2,688,015 would be contingent upon passage by the voters of a Proposition 2½ override ballot question. The Board of Assessors has advised us that, without an override, the recommended FY09 budget will result in an increase in the residential property tax rate from \$10.95 to \$11.37 per thousand. For the average taxpayer, with a home valued at \$549,313, this means a tax increase of \$230.71. The recommended contingent or override budget would further increase the residential property tax rate to an estimated \$11.93 per thousand, resulting in an additional increase of \$307.61. Thus, if the voters pass a Proposition 2½ override ballot question, the total tax increase for the average taxpayer would be \$538.32.

We acknowledge that the current economic downturn and inflationary pressures present challenges for many residents and hardship for some. However, it is our judgment that, in light of the Town's financial condition (described herein), the only responsible course of action for the Town's finance committee to take is to present Town Meeting with two budgets to deliberate. The balanced or non-contingent budget will necessitate a significant number of employee layoffs and reduce the level of service that is currently provided by most departments. Thus, we recommend that Town Meeting adopt the contingent budget, but we do not do so lightly and we are mindful of the impact that it will have upon the Town's taxpayers, particularly in these difficult times.

Two years ago, the voters passed a Proposition 2½ override in the amount of \$2,411,084 for the FY07 operating budget. That amount was \$550,000 less than the amount that the 2005-2006 Warrant Committee had recommended. The reduction was proposed by the Board of Selectmen and the School Committee in an effort to make the amount more acceptable to the voters and the ballot question more likely to pass. As it turned out, the amount was inadequate to provide any cushion for FY08.

This year, the Warrant Committee has considered a multi-year budget. We have reviewed revenue and expenditure projections for FY10 and FY11. We plan to meet with department heads and elected officials during the month of April to finalize the projections. At Town Meeting, we will present information concerning a two-year or a three-year budget plan. We have discussed with the

Board of Selectmen and the Town Administrator our intention to recommend, if Town Meeting approves a budget for FY09 that is contingent upon passage by the voters of a Proposition 2½ override, that the ballot question offer voters an amount that would be sufficient to also cover FY10 and/or FY11. Such a decision will be made by the Board of Selectmen. Town Meeting will vote only on the FY09 budget, but we hope that a presentation of a multi-year plan will enable Town Meeting Members to make a more informed decision.

I. The Town's FY09 Budget

As has been the case for many years, the growth in requested expenditures continues to outpace the growth in revenue. A summary of the Town's projected FY09 revenue, recommended expenditures and current financial issues as well as a description of the budget process and the impacts of both budgets follows.

A. Projected Revenue

The table inside the front cover of the Warrant itemizes revenue for FY08 and FY09. The primary sources of the Town's revenue are property taxes, local receipts, State aid and available funds.

Property taxes may be increased by a maximum of 2.5% each year. The amount of the increase from FY08 to FY09 is \$1,249,110. New growth is added to this amount. Because there is little room for further development in Milton, new growth is not a significant amount. It is expected to be approximately the same next year as it is this year, which is \$580,060. Therefore, revenue from property taxes is projected to increase by \$1,829,170, or 3.54%, next year.

Local receipts include water and sewer revenue and other departmental income. We do not anticipate an increase in local receipts (other than water and sewer receipts, which are offset by expenses relating to the provision of water and sewer services to consumers) in FY09.

Under Governor Deval Patrick's proposed budget, State aid to Milton will increase from \$9,272,138 in FY08 to \$9,890,080 in FY09, an increase of \$617,942. Most of the increase is attributed to Chapter 70 aid for education and payment in lieu of taxes on State-owned land in Milton. However, assessments that the State and Norfolk County charge the Town will increase by \$82,204. Therefore, under the Governor's budget, the net increase in State aid to Milton would be \$535,738. Although this increase was welcome news, we did not use it in our initial revenue projections because the increase was premised on speculative revenue sources (gaming proceeds and the potential closure of certain corporate tax "loopholes"). However, in March, the leadership of the Senate and the

House of Representatives announced a joint resolution on local aid amounts for cities and towns for FY09, which, in Milton's case, matched the Governor's proposed amounts for Chapter 70 Aid, Additional Assistance and Lottery Aid. Legislative aides to Senator Brian Joyce and Representative Walter Timilty have advised the Warrant Committee not to expect any additional increase above the amounts set forth in the March resolution.

The category of available funds includes unused monies that were previously appropriated, funds from the Cemetery's Perpetual Care Fund and its sale of burial rights, funds from the Milton High School Accreditation Fund, and interest income and bond premiums from the school building project. In addition, the Town has historically used two reserves, the overlay reserve and free cash, for operating expenses. A very small amount, \$5,170, is available for release from the overlay reserve. No free cash is available for appropriation to the FY09 budget because this year the Town has negative free cash. The amount of available funds that can be appropriated to the Town's operating budget will decrease by \$181,752, or 14.82%, from FY08 to FY09.

The total increase in revenue from FY08 to FY09 without an override is \$2,678,194 or 3.21%. With the recommended override, the increase would be \$4,517,185 or 9.04%.

B. Expenditures

Table 10 summarizes the amounts that the departments requested and that the Warrant Committee recommends (in the contingent budget) for FY09. Additionally, the table inside the front cover of this Warrant compares the recommended FY09 contingent appropriations to the FY08 appropriations. Significant expenditures are described below.

The cost of group health insurance will increase by approximately 3.6%, which is not as steep as it has been in each of the past several years. However, it is expected to grow by 9.85% in FY10. Last year, cities and towns became eligible to join the Group Insurance Commission ("GIC"). During the summer and fall months, the Town Administrator and the School Superintendent held a series of meetings with union representatives in an effort to secure the unions' consent to join GIC. In exchange for such consent, the unions sought an increase from 85% to 90% of the portion of their health insurance coverage that the Town pays, which the Board of Selectmen rejected. The October deadline for joining GIC passed without an agreement being reached by the Town and the unions. However, negotiations are continuing and it is hoped that the Town may be able to transfer to GIC in FY10 and realize some cost savings. We commend the Board of Selectmen, Town Administrator Kevin Mearn and School Superintendent Magdalene Giffune for their efforts in this regard.

The largest increase in expenditures relates to wage and salary increases for employees in all departments. Two police unions and the firefighters union are working without contracts in the current fiscal year. At our recommendation, the May, 2007 Annual Town Meeting appropriated no funds to be set aside for potential FY08 wage adjustments. The Board of Selectmen and the Town Administrator have been negotiating with the fire and police unions for both FY08 and FY09. Additionally, the School Committee is negotiating with the teachers' union, which will be out of contract in FY09. The recommended non-contingent budget funds only a set-aside for potential settlements with the police and fire unions for FY08 and a small (\$8,400) FY09 increase for certain clerical employees whose positions were reclassified as a result of a contractually mandated reclassification study that has just been concluded. The non-contingent budget provides no funding for FY09 wage adjustments for any employee of the Town, whether union or non-union. However, the recommended contingent budget includes a set-aside (calculated on the basis of a 2.5% increase, which is the percentage that past Warrant Committees have recommended under set-aside articles) for all unions that are out of contract in FY09 and a 2.75% increase (an amount determined by the Personnel Board) for the non-union, non-school employees.

A new and extraordinary expense that is included in the FY09 budget is \$320,000 for the medical expenses of a firefighter who was critically injured in the line of duty on June 30, 2007. Under Massachusetts law, cities and towns are liable for the medical expenses of firefighters and police officers who are injured while on duty. Additionally, the General Insurance budget has increased in part because the Board of Selectmen obtained a policy of insurance that will cover future injuries to police officers and firefighters that occur while they are on duty, subject to a deductible and a \$1 million cap.

C. The State of the Town's Finances

The current fiscal year did not begin well. For the first time since 1993, the Town has negative free cash. Factors that contributed to free cash being certified by the Massachusetts Department of Revenue in a negative amount included deficits in the FY07 snow and ice budget and the FY07 sewer budget, contractually required prepayments of FY08 salary for certain school employees (which has since been corrected), and the Town's use of optimistic projections for local receipts in order to close budget gaps in several prior years. Not only is free cash not available for appropriation to the FY09 budget, it also is not available to fund FY08 wage increases for the police and fire unions or a looming FY08 snow and ice deficit, which is expected to be approximately \$400,000.

As noted above, the Town incurred an obligation to pay the cost of long-term medical care for a firefighter who sustained serious injuries in the line of duty. The Town's insurance consultant was able to reduce the amount of the initial medical costs from more than \$1 million to approximately \$400,000. Nevertheless, such expenses have placed pressure on the already tight FY08 budget. To date, medical and other expenses in the amount of \$198,915 have been paid. As the warrant goes to print, the balance of the medical expenses for FY08 is expected to be \$201,576. The Board of Selectmen submitted Article 45 to request authorization to borrow up to \$300,000 to pay for medical expenses incurred from July 1, 2007 through June 30, 2008. At the present time, the FY09 cost is expected to total \$320,000. A new line item has been added to the Fire Department's budget for this purpose.

In FY08, the cost of utilities has continued to increase for many Town departments as it has for homeowners. The budgets of the School Department, the Fire Department, the Police Department, the Council on Aging and the Department of Public Works have been greatly impacted by rising fuel and utilities costs. The School Department, which is now responsible for heating much larger school buildings, projected a 5% increase (\$68,607) in its utilities costs.

The Reserve Fund was intentionally funded at a lower amount this year in the hope that adding more funds to other departments would reduce the number of layoffs. Unemployment claims, medical expenses and the need to hire three additional teachers for Pierce Middle School to mitigate the possibility that the State might deem it to be in need of restructuring have taken their toll. With three months to go until the end of the fiscal year, the Reserve Fund has almost been exhausted. Unless additional funds become available for a supplemental appropriation to the Reserve Fund, some FY08 expenses will have to be pushed into FY09 as unpaid bills.

All of these budgetary pressures exacerbate an already difficult situation. Milton's reserves are lower than they should be and, therefore, are inadequate to assist the Town in weathering a financial storm. Moreover, the unreserved fund balance has decreased by \$1 million in recent years. Town Meeting added some "one time" monies to the Stabilization Fund and the Capital Stabilization Fund last November and, we hope, will transfer additional funds to the Capital Stabilization Fund under Article 8. On August 6, 2007, Standard & Poor's ("S&P") affirmed the Town's AA bond rating but noted that "Milton's financial position is low relative to similarly rated credits throughout the state and nation...." S&P also observed that the Town's "ability to manage with lower reserves, given the constraints of proposition 2½, is the result of a favorable record in passing voter referendums for both debt exclusions and operational overrides, which provides additional flexibility."

D. The Budget Process

The FY09 budget requests that were submitted by most of the Town's departments were influenced by several factors, which are discussed below.

At the beginning of the fiscal year, the Board of Selectmen adopted financial policies that required all departments to submit budgets for two years. The switch to multi-year budgeting has been viewed favorably by the bond rating agencies. Last summer, the Town Administrator and the Town Accountant, with input and assistance from department heads, began to compile revenue and expenditure projections for FY09, FY10 and FY11. The cost of the injured firefighter's medical treatment and long-term care was initially expected to be \$1 million annually. The general consensus among the Board of Selectmen, the Town Administrator and the Warrant Committee was that a Proposition 2½ override would be needed in order to pay for such care. During the summer and fall months, the Town Administrator, the Town Accountant and all department heads held a series of budget discussions. As a result of such meetings, and based on the assumption that a Proposition 2½ override solely for the payment of firefighter medical expenses would be needed, most department heads agreed to submit FY09 budget requests that would not contain significant increases and, in some cases, would be less than the amounts appropriated for FY08. Such agreement was premised on the departments seeking a Proposition 2½ override in the amount of approximately \$3.5 million next year for the FY10 and FY11 operating budgets.

In mid-November, the Town Administrator and the Town Accountant presented the Warrant Committee with financial projections and a proposed FY09 budget that would have resulted in reductions in personnel (either by not filling vacant positions or by laying off employees) in the Central Business Office, the Department of Public Works, the Fire Department and the Police Department. It would have provided the School Department with an increase of \$300,000. However, because the amount needed to carry forward the current school staff (i.e., payment of step and lane changes without a wage increase) is \$670,041, many layoffs in the School Department would have resulted. It was too early in the year for the proposed budget to have been balanced, as State aid estimates were still a couple of months away and salary increases for the police and fire unions and the medical expenses of the injured firefighter still needed to be addressed. Thus, the proposed budget was still a work in progress when the Warrant Committee began its budget deliberations in the winter. Nevertheless, we considered and used the department heads' projections and proposal in formulating our own draft of the FY09 budget. The Warrant Committee thanks Kevin Mearn, David Grab, Annemarie Fagan and all of the department heads for their time and effort in preparing revenue and expenditure projections and drafting a two-year budget.

The Town's Bylaws require departments to submit to the Warrant Committee initial budget requests by December 1 and final budget requests by January 31. Most departments submitted budget requests that were in line with the proposal that had been presented to the Warrant Committee in November. However, the Cemetery Trustees and the School Committee requested increases that were larger than those that were projected. The Warrant Committee's various subcommittees began their initial review of budgets in early January. In mid-January, after reviewing some of the larger departments' budget requests, we became concerned about the impact that the reductions would have on public safety. We asked each department to advise us whether its budget submission would provide level service in FY09 and, if it would not, to submit by the January 31 bylaw deadline a budget that reflected the cost of level service. Four departments (Central Business Office, DPW, Fire and Police) resubmitted budgets. A few smaller departments (including Health, Council on Aging and Parks) advised us that they could deliver level service with the budgets that they had submitted on December 1. Some departments did not respond to our request.

Recognizing that the FY09 budget would be a very difficult one without a Proposition 2½ override, the Warrant Committee explored the possibility of extending the Town's obligation to fully fund by FY16 the unfunded portion of the actuarial retirement liability in order to make additional funds available for other departments. On January 31, representatives of the Warrant Committee, the Board of Selectmen and the School Committee, together with the Town Administrator, met with the Retirement Board and requested that it extend the funding schedule for one or more years. For several valid reasons, including the fact that extending the funding schedule would not achieve a sufficient cost savings, the Retirement Board declined our request.

The Warrant Committee met on Saturday, March 1, to prepare an initial budget. In light of the Town's financial condition, we decided to prepare a contingent budget that would account for only the level of service that is being provided in the current year (which, in many instances, represents a reduction from FY07 service levels) and not include any new programs or additional employees. The fact that most departments had submitted budget requests that did not include "wish list" items made our task easier. Our first draft of a contingent budget contemplated an override in the amount of \$3,270,282. Shortly thereafter, the joint legislative resolution determined the amount of local aid that the Town would receive from the Commonwealth, which allowed us to decrease the amount of the override and distribute an additional \$512,537 to departments in the non-contingent budget. Working with the Selectmen's Office, we clarified the amount that should reasonably be set aside in order to fund any negotiated wage increases. After a month of meetings, we reduced the amount of the recommended override for FY09 to \$2,688,015. As noted above, we are now considering in greater detail the FY10 and FY11 projections and will provide updated information at the Town Meeting.

E. Budget Impact

1. Non-Contingent Budget

The non-contingent budget will require cuts in service across the board. We arrived at the non-contingent budget by level-dollar funding all departments except those that represent fixed costs and the few that have only one employee (in order not to interrupt operations), and then distributing increased revenue among departments on a case by case basis. Salary set-aside amounts are included for the fire and police unions for FY08 but are not sufficient to fund a rollover into FY09. Other than a small contractual payment to certain clerical employees, no salary increases for FY09 are funded in the recommended non-contingent budget for any union or non-union employee. As a result, many layoffs or reductions in hours worked will occur.

a. School Department

The amount that is recommended for the School Department is \$202,150 more than the FY08 appropriation and \$1,973,343 less than the amount that the School Committee requested. Given that \$670,014 is needed for step and lane increases and that a salary increase would be added to that amount, a significant number of layoffs is expected. That, in turn, will increase class sizes at all levels.

The School Committee has advised us that 24 teachers would be laid off, eliminating (1) five elementary school classrooms (requiring the transfer of more than 100 students from their current schools to other schools); (2) art and music at the elementary and middle schools; (3) several Math and English teachers at Pierce Middle School who provide additional support to students in an effort to remediate the school's corrective action status; (4) Latin courses and some Advanced Placement courses; and (5) the fourth year science option for high school students. The school day would be shortened by 30 minutes three days per week for kindergarten through the eighth grade. The library at Pierce Middle School will be closed. According to the School Committee, the high school's accreditation status will be endangered by the reduction of six teachers.

The School Department will institute a full-day kindergarten ("FDK") program in FY09. The Department received a planning grant this year and anticipates that it will receive an implementation grant for thirteen FDK classes next year. The program will be fee-based. Based upon detailed information, including funding and cost assumptions, that the Chairman of the School Committee reviewed with the Warrant Committee, we believe that the FDK program will be fully self-funded in FY09.

b. Public Safety

The Police Department's budget is \$128,765 lower than its FY08 budget and \$162,263 lower than its FY07 budget. The Police Department will leave vacant two patrol officer positions, replace only two rather than the typical four cruisers, purchase fewer uniforms and reduce its gasoline and electricity expenditures. The Fire Department's budget has increased only because of the carry forward of the FY07 wage adjustment. It would still result in "rolling closures" of an engine company (i.e., a truck, not a station) periodically during the year. As was the case this year, the manning level in the Fire Department would be 11 firefighters per shift for two-thirds of the year and 10 firefighters per shift one-third of the year. The Department of Public Works will reduce its workforce through a combination of layoffs and decreased hours. Among the services DPW provides that will be impacted are sidewalk and pothole repairs, drain repairs, forestry work, line painting and some construction work. The Inspectional Services Department will reduce the hours of its part-time clerk.

c. All Other Departments

The Library, the Park Department, the Information Technology Department, the Board of Health and the Council on Aging will reduce general expenses but not personnel. For the Library, the reductions means purchasing fewer books and supplies and transporting books to and from the East Milton Branch less frequently. The Park Department will raise program fees to offset a portion of its reduction but will have less money with which to water and maintain the athletic fields. The Board of Health is not as significantly impacted. The retirement of the public health nurse and the hiring of a new nurse at a lower step has reduced the Board of Health's salary line, enabling it to restore veterinarian services in the non-contingent budget. Its general expenses will be slightly reduced. The IT Department will not replace a server and several computers as it had planned to do. The Council on Aging will have less funds available to provide transportation services for senior citizens.

Among the General Government budgets, the Central Business Office will not fill a vacant clerk position. The Town Clerk's office will reduce the hours of some staff and its general expenses will be essentially level-dollar funded. This will have a significant impact on the department in light of the extra elections (presidential and state primary) that will be held in FY09. The Town Clerk had requested additional funds for printing ballots and programming ballot counters on account of the number of additional elections. The Treasurer's office will lose its seasonal part-time personnel, which will impact customer service levels during that office's busiest times of the year. A reduction in the Treasurer's tax title expenses will extend collection times and increase the amount of outstanding receivables, ultimately affecting free cash that is available in subsequent years. The Selectmen's Office will reduce general expenses.

2. Contingent Budget

The contingent budget is a level-service budget and contains no “wish list” items for any department. It restores positions that would be lost in the non-contingent budget in the School, Fire, Police and Public Works Departments and the Central Business Office. It also funds set-asides for potential FY08 and FY09 salary increases and the 2.75% salary increase that the Personnel Board recently voted for the Chapter 13 employees. The contingent budget would enable the School Department to add five additional mandatory Special Education teaching positions.

II. Non-Budget Articles

A. Canton Water Agreement

Under Article 43, we recommend that Town Meeting grant the Board of Selectmen broad authority to modify or terminate a water supply agreement between the Towns of Milton and Canton that has been in effect, without any modification, since 1953. Milton supplies water to Blue Hill Street, parts of Royall Street, Washington Street and Green Street, each in Canton. The amount that Canton pays to Milton under the agreement is outdated and is less than the amount that Milton ratepayers pay. When the agreement was signed in 1953, Milton supplied water to only a few houses in Canton. Today, the area is much more developed. The statute governing the agreement was amended several years ago to limit the terms of such agreements to twenty-five years. The Milton/Canton agreement is now fifty-five years old and we believe that the time has long since come for it to be terminated or at least modified to incorporate market terms.

B. Adjudicatory Hearings

Under Article 41, we recommend that the Town accept the provisions of a statute, M.G.L. chapter 39, section 23D, that would enable a member of a board who misses no more than one session of an adjudicatory hearing to vote on the pending matter in certain circumstances. The member must certify in writing that he or she has reviewed all of the evidence that was presented at the hearing either by watching or listening to a video or audio recording of the hearing or reading a transcript of it.

C. Self-Service Gas Stations

In 1976, the Town enacted a bylaw (Chapter 6, Section 36 of the General Bylaws) that prohibited gas stations from offering self-service pumping of gasoline. At that time, self-service was a new concept and safety measures

that are commonplace today did not exist. The bylaw was intended to serve a public safety purpose. After the March, 1976 Annual Town Meeting adopted the bylaw, the Attorney General's Office disapproved it. The Town appealed and the Supreme Judicial Court (to which appeals from decisions of the Attorney General are made) ruled in the Town's favor and upheld the validity of the bylaw. During the past couple of years, as the price of gasoline has increased dramatically, the owners of two gas stations have raised the issue of repealing the bylaw with the Board of Selectmen. We believe that repealing the prohibition on self-service gas stations will benefit both the business owners and residents of the Town.

D. Citizens' Petitions

Two groups of citizens submitted articles that ask Town Meeting to adopt resolutions. Article 46 proposes a resolution concerning the number and type of budgets that should be presented to Town Meeting. Article 47 proposes a resolution that would require the updating of the Town's 1977 Master Plan before elected officials could consider any development proposal for Town-owned or controlled land. The adoption of either resolution by Town Meeting would simply express the opinion of this particular Town Meeting and would have no legal effect. Notwithstanding that they are non-binding, we strongly recommend against the adoption of both proposed resolutions for the detailed reasons set forth in the comments to Articles 46 and 47. In our view, each article has a number of flaws and evidences a misunderstanding of the distinct roles and responsibilities of the Town's various elected and appointed boards.

III. Acknowledgments

This year has been a year of transition for the Warrant Committee. In December, we bid a sad farewell to Carol Blute, who served as Warrant Committee Clerk from 2000 through 2007 and had previously served as Assistant Town Administrator for almost two decades. Carol's dedication to the Town of Milton, her knowledge of the Town's operations and her wonderful sense of humor are greatly missed. We wanted to recognize and honor the work of a woman who gave a lifetime of service to the Town, its government and many of its civic organizations and religious institutions. At our request, the Board of Selectmen named our meeting room at Town Hall the Carol A. Blute Conference Room. Additionally, with the cooperation and assistance of Paula Rizzi, Mary Gormley, Margaret Gibbons and Kevin Sorgi, we established the Carol A. Blute Scholarship, which will be awarded annually to a Milton High School senior who exemplifies Carol's sense of community involvement.

During Carol's illness, we turned to an expert for help. Paula Rizzi, who was already assisting the Planning Board in addition to performing her regular full-time duties as Executive Secretary to the Board of Selectmen, gracious-

ly agreed to temporarily take on a third board and fill in for Carol at Warrant Committee meetings. Paula got us through the summer and fall months and the November Special Town Meeting and assisted in the hiring of and transition to a new Warrant Committee Clerk. We are most grateful for the substantial amount of time and effort that Paula gave to the Warrant Committee during the past year. In addition, we thank Paula for the many hours that she has spent overseeing the administration of the Carol A. Blute Scholarship on our behalf.

In late December, as we entered our busiest time of the year, we welcomed Helen Kiddy as the new Warrant Committee Clerk. Like Carol, Helen has a great love and enthusiasm for her hometown. She also has a good sense of humor, which is indispensable when working with a busy volunteer committee that required her to hit the ground running. We thank Helen for her assistance during the past several months and we look forward to future Warrant Committees working with Helen for many years to come.

We also acknowledge and thank the many Town employees and elected and appointed officials without whose efforts no warrant would ever be produced. In particular, the Warrant Committee thanks Town Administrator Kevin Mearn, Town Accountant David Grab, Assistant Town Administrator Annemarie Fagan, Town Counsel John Flynn, Treasurer Kevin Sorgi, Chief Appraiser Jeff d'Ambly, Marion McEttrick, Chair of the Board of Selectmen, and Beirne Lovely, Chair of the School Committee, for their assistance in preparing this Warrant.

Respectfully submitted,
April 3, 2008

Katie Conlon, *Chair*
Tom Hurley, *Secretary*
Daniel Biagiotti
Kevin Chase
James L. Conley, Jr.
Lorraine C. Dee
John W. Folcarelli
Ewan J. Innes
Stefano Keel
Barbara C. Martin
Brendan McLaughlin
John J. O'Connor Jr.
Jennifer L. Pinkus
Leroy J. Walker, Jr.

ARTICLE 1. To hear and act upon the report of the Town Accountant and other Town Officers and Committees.

ARTICLE 2. To see if the Town will vote to authorize the Town Treasurer, with the approval of the Board of Selectmen, to borrow money from time to time in anticipation of the revenue of the fiscal year beginning July 1, 2008 in accordance with the provisions of General Laws, Chapter 44, Section 4, and to issue a note or notes therefor, payable within one year, and to renew any note or notes as may be given for a period of less than one year, in accordance with the provisions of General Laws, Chapter 44, Section 17.

RECOMMENDED that the Town Treasurer, with the approval of the Board of Selectmen, be and hereby is authorized to borrow money from time to time in anticipation of revenue of the fiscal year beginning July 1, 2008 in accordance with the provisions of General Laws, Chapter 44, Section 4, and to issue a note or notes therefor, payable within one year, and to renew any note or notes as may be given for a period of less than one year in accordance with the provisions of General Laws, Chapter 44, Section 17.

ARTICLE 3. To see if the Town will vote to authorize the Collector of Taxes to use all means of collecting taxes which a Town Treasurer, when appointed Collector, may use.

RECOMMENDED that the Town vote YES.

ARTICLE 4. To see if the Town will vote to authorize the Town Treasurer to enter into compensating balance agreements during the fiscal year beginning July 1, 2008, in accordance with the provisions of General Laws, Chapter 44, Section 53F; and to act on anything relating thereto.

RECOMMENDED that the Town vote YES.

ARTICLE 5. To see if the Town will vote to authorize the Moderator to appoint a committee of five citizens to consider such proceedings of the Legislature and State Boards and Commissions as may affect the interest of the Town, and confer as they may think expedient with the Selectmen in regard to the employment of counsel to represent the Town in any such proceedings; the members of such committee to hold office until the final adjournment of the next Annual Town Meeting and until the appointment of any succeeding committee authorized at such meeting; and to act on anything relating thereto.

RECOMMENDED that the Town vote YES.

ARTICLE 6. To see what sum of money the Town will vote to appropriate to provide replacement of necessary equipment for the Public Works Department and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state or other funds for this purpose, to see how such appropriation is to be raised; and to act on anything relating thereto.

Submitted by the Board of Selectmen and the Capital Improvement Planning Committee

RECOMMENDED that the Town appropriate the sum of \$67,773 to fund the capital projects listed below:

<u>DEPARTMENT</u>	<u>DESCRIPTION</u>	<u>RECOMMENDED</u>
Public Works	Second Year Lease Payment	\$67,773

and that to meet said appropriation the sum of \$67,773 be raised from the tax levy, and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts or any other public or private funding source.

COMMENT: The Capital Improvement Planning Committee requests \$67,773 for the second annual payment under a three-year lease/purchase agreement for three trucks for the Department of Public Works. Last year, the annual payments were estimated to be \$81,000. However, DPW acquired the vehicles for a lesser amount of principal and interest than had been anticipated and budgeted.

ARTICLE 7. To see what sum of money the Town will vote to appropriate for capital items; to determine how said appropriation shall be raised, whether by borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen and the Capital Improvement Planning Committee

RECOMMENDED that the sum of \$80,000 be appropriated for the purpose of financing the lease/purchase of the capital equipment listed below, including costs incidental and related thereto, and that to meet said appropriation, the Treasurer, with the approval of the Board of Selectmen, is authorized to borrow \$80,000 under and pursuant to Chapter 44, Section 7(9) of the Massachusetts General Laws, as amended, or any other enabling authority and to issue bonds or notes of the Town therefor, and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from any public or private funding source; that the sum of \$16,000 be appropriated to

meet said principal for one year; and that to meet said appropriation, the sum of \$16,000 be raised from the tax levy.

<u>DEPARTMENT</u>	<u>DESCRIPTION</u>	<u>RECOMMENDED</u>
Various	First Year Lease Payment 4 New Vehicles	\$16,000

COMMENT: The Capital Improvement Planning Committee requests an appropriation of \$80,000 to enter into a five-year lease/purchase agreement for four new automobiles. \$16,000 is the amount of the first year payment that would be due in FY09. The vehicles would replace the four oldest of the ten cars that currently serve departments such as Health, Inspectional Services and Public Works. Historically, these and other Town departments have used former police cruisers, most of which are Crown Victorias or vans and are not fuel efficient. The gas mileage for the existing cars ranges from 4.7 to 8.8 miles per gallon. The cost of converting the cruisers for use by other departments is \$2,500 per vehicle. Last year, maintenance and repair costs (excluding labor charges) for the ten cars totaled more than \$13,000. The new cars, which will likely be Toyota Corollas, will be smaller and more fuel efficient. This article represents a reasonable approach to mitigating some of the budgetary impact of rising gasoline costs and will lessen the burden on the Department of Public Works, which has a limited vehicle maintenance budget.

ARTICLE 8. To see what sum of money the Town will vote to appropriate into the Capital Stabilization Fund in accordance with the provisions of General Laws Chapter 40, Section 5B; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing under applicable provisions of law or otherwise;

and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$115,595 to the Capital Stabilization Fund and that to meet said appropriation the sum of \$115,595 be transferred from funds that were appropriated under Article 10 of the May, 1998 Annual Town Meeting.

COMMENT: The May, 1998 Annual Town Meeting transferred the sum of \$150,000 from the Landfill Escrow Account to a separate account to be used for the construction and furnishing of a recycling drop-off center at the DPW yard. Approximately \$35,000 was spent on fencing at the DPW yard for this purpose, but a recycling drop-off center was never established. The balance has been held in an account bearing the name "Recycling Drop-Off Account." It is not consid-

ered part of the Town’s reserves. Transferring this “one-time” amount to the Capital Stabilization Fund will increase the Town’s reserves and would be viewed positively by our bond rating agencies. It would also be consistent with the November, 2007 Special Town Meeting’s treatment of the balance of the Landfill Escrow Account, which was transferred in part to the Capital Stabilization Fund and in part to the Stabilization Fund. By transferring the funds from the Recycling Drop-Off Account to the Capital Stabilization Fund, Town Meeting will ensure that the money is used for future capital items.

ARTICLE 9. To see what sum of money the Town will vote to appropriate to the Board of Selectmen for the purpose of conducting a municipal audit for the fiscal year ending June 30, 2008, and further to see if the Town will vote to authorize the Committee appointed pursuant to Article 14 of the 1978 Annual March Town Meeting (the Town Audit Committee) to make recommendations to the Selectmen relative to the employment of a Certified Public Accountant for the foregoing purpose; and to act on anything relating thereto.

RECOMMENDED that the Town authorize the Town Audit Committee to make recommendations to the Board of Selectmen relative to the appointment of a Certified Public Accountant for the purposes of this article, and that the Town appropriate for the purpose of conducting a municipal audit for the fiscal year ending June 30, 2008 the amount shown in the following tabulation under the heading “Recommended”:

AUDIT DEPARTMENT	Actual <u>FY07</u>	Approp. <u>FY08</u>	Recommended <u>FY09</u>
General Audit	\$56,000	\$56,000	\$56,000

COMMENT: The recommended amount is a contractual obligation. The Town is entering the second year of a three-year agreement with its auditors, Powers & Sullivan.

ARTICLE 10. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for the several categories classified as Employee Benefits; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amounts shown in the following tabulation under the heading “Recommended”:

EMPLOYEE BENEFITS	Actual FY 07	Approp. FY 08	Recomm. FY 09
Contributory Retirement	3,335,093	3,494,727	3,683,288
Non-Contributory Retirement	59,657	60,738	61,278
Group Insurance	7,451,996	8,250,589	8,563,272
Total	10,846,746	11,806,054	12,307,838

and that to meet said appropriation the sum of \$12,307,838 is to be raised from the tax levy. Included in this appropriation are the sums of \$260,816 representing expenses attributable to the Sewer Enterprise and \$253,069 representing expenses attributable to the Water Enterprise, which are to be included in Schedule A, “Local Receipts Not Allocated,” to the Tax Recapitulation as Sewer and Water Estimated Receipts.

COMMENT: The recommended Contributory Retirement appropriation includes not only the normal annual cost but also FY09 amortization payments of the 2003 early retirement incentive program (“ERI”) in the amount of \$128,400 and the unfunded actuarial liability (“UAL”) in the amount of \$2,429,971. The ERI will be paid through FY19. The UAL will be fully funded by FY16. To date, the Town has funded 80.5% of the UAL. In January, representatives of the Warrant Committee, the Board of Selectmen and the School Committee, together with the Town Administrator, met with the Retirement Board to discuss the Town’s finances and request that the Retirement Board consider extending for one or more years the UAL funding schedule. Our goals were to reduce the amount of the Contributory Retirement budget, to make additional funds available for other purposes and to potentially avoid the need to recommend a contingent budget in FY09. The Retirement Board spent a considerable amount of time discussing with us the Town’s budget and the retirement funding schedule. For a variety of valid reasons, including the fact that extending the funding schedule would not achieve a significant cost savings, the Retirement Board denied our request.

The cost of Group (Health) Insurance will not increase in FY09 by as much as it has in each of the past several years but is projected to rise significantly in FY10. During the summer and fall months, Town officials negotiated with the unions in an effort to join the Group Insurance Commission (“GIC”) and potentially lower the cost of group health insurance. The deadline by which municipalities could join GIC for FY09 ended in October without an agreement being reached by the Town and the unions. However, negotiations are continuing and GIC membership may be possible for FY10.

ARTICLE 11. To see what sum of money the Town will vote to appropriate to reimburse the Commonwealth of Massachusetts, Division of Employment

Security for benefits paid to former employees of the Town; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the sum of \$50,000 for the purpose set forth in this article.

COMMENT: The recommended amount for reimbursement to the Commonwealth for unemployment benefits paid to former Town employees is the same in both the contingent and non-contingent budgets. If only the non-contingent budget is adopted for all departments, many employees will be laid off and the Town will incur significant unemployment costs. After the \$50,000 budget is exhausted, additional claims will have to be paid from the Reserve Fund (see Article 49). In the event that Town Meeting adopts our contingent budget recommendations and the voters pass a Proposition 2½ override, it is still possible that there could be some unemployment claims. \$50,000 is the amount that has been budgeted in each of the past several years. The amount that is recommended for the contingent budget cannot be less than the amount that is recommended for the non-contingent budget.

ARTICLE 12. To see what sum of money the Town will vote to appropriate for the purpose of funding cost items not in departmental budgets for the twelve month period beginning July 1, 2007 and for the twelve month period beginning July 1, 2008 for collective bargaining agreements reached before or after this Town Meeting between the Town and bargaining units representing Town employees, such sums to be allocated to departments; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation”, contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

Collective Bargaining Set-Asides	Non- Contingent <u>Appropriation</u>	<u>Contingent Appropriation</u>
FY08	\$194,196	\$0
FY09	\$ 0	<u>\$474,603</u>
Total	\$194,196	<u>\$474,603</u>

COMMENT: The Town's firefighters, police patrol officers and police superior officers are without a contract in FY08. Last year, the Warrant Committee, while acknowledging that funds should be set aside to cover wage adjustments for FY08, nevertheless recommended against funding any set aside. The FY08 budget was very tight and the recommendation was made solely to avoid additional cuts to other budgets. At the time, neither the Warrant Committee nor the Board of Selectmen and its staff anticipated that free cash (which has often been used to fund wage adjustments) would be certified in a negative amount. The Town Administrator has been engaged in collective bargaining negotiations with the three unions against a backdrop of no set asides for any wage increases and another tight budget for FY09. A week before the warrant went to press, the Town Administrator advised the Warrant Committee that settlement offers have been made by the firefighters union and the police patrol officers union and that the Town and the two unions may enter into multi-year agreements in the near future.

The recommended contingent budget would be sufficient to fund a 2.5% increase for the fire and two police unions for FY08 and FY09 and for other unions that will be out of contract in FY09. However, the non-contingent budget would fund only a 2.5% increase for the fire and two police unions for FY08 and no wage adjustments for any union in FY09. It would not be enough to carry any FY08 wage increase into FY09. In the non-contingent budget, most departments are level-dollar funded or only slightly increased. This will result in many layoffs and reduced services. In such circumstances, we cannot recommend funding any FY09 wage increases (other than the minimal amount required by the reclassification study under Article 13).

ARTICLE 13. To see what sum of money the Town will vote to appropriate for the purpose of funding cost items not in departmental budgets for the twelve month period beginning July 1, 2008 as a result of a reclassification study mandated by a collective bargaining agreement between the Town and the Milton Clerical Unit – Southeastern Public Employees Association; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$8,400 to fund wage adjustments effective July 1, 2008 as a result of a reclassification study mandated by the collective bargaining agreement; said sum to be added to the salary accounts of the departments as shown in the following tabulation:

	Recommended FY09
Cemetery	\$2,036
Health	853
Park	1,003
Planning	1,258
Public Works	1,762
Selectmen	1,488
Total	\$8,400

and that to meet said appropriation, the sum of \$8,400 is to be raised from the tax levy.

COMMENT: Last year, the Board of Selectmen entered into a collective bargaining agreement with the clerical union that provided for a 1.5% wage adjustment in FY09 and required a reclassification study to be completed. As a result of the study, 6 out of 26 clerical positions were reclassified, necessitating an aggregate payment of \$8,400. This amount is a contractual obligation.

ARTICLE 14. To see if the Town will vote to amend Chapter 13 of the General Bylaws, known as the Personnel Administration Bylaw, as follows:

By striking out the section “Position Identification by Level, Department, Municipal Division and Personnel Code” and inserting in place thereof a new section as follows:

POSITION IDENTIFICATION
LEVEL, DEPARTMENT, MUNICIPAL DIVISION,
AND PERSONNEL CODE

<u>Level</u>	<u>Week</u>	<u>Position, Title, Department and Division</u>
		Normal Work

GENERAL GOVERNMENT

ASSESSORS

10		Chief Appraiser
6		Administrative Assistant
4	37.5	Senior Administrative Clerk

BOARD OF APPEALS

4 25.5 Senior Administrative Clerk

CENTRAL BUSINESS OFFICE

12 Town Accountant
9 Business/Procurement Manager
6 Assistant Town Accountant
6 37.5 Principal Bookkeeper
4 37.5 Senior Administrative Clerk/Water&Sewer
3 37.5 Principal Clerk

PERSONNEL BOARD

11 Assistant Town Administrator

TOWN CLERK

6 Assistant Town Clerk
4 37.5 Senior Administrative Clerk

SELECTMEN

11 Assistant Town Administrator
9 Director of Planning & Community Development
6 Executive Secretary
3 37.5 Principal Clerk

TREASURER

6 Assistant Town Treasurer
5 37.5 Deputy Collector
5 37.5 Senior Administrative Clerk
3 20 Principal Clerk

VETERANS' BENEFITS

Misc. Veterans Agent/Director of Veterans Services

INSPECTIONAL SERVICES

10 Building Commissioner
7 20 Plumbing & Gas Inspector/Sealer of Weights & Measures

7	37.5	Wire Inspector
7	15	Local Inspector
7	19.5	Local Inspector
4	37.5	Senior Administrative Clerk
3	37.5	Principal Clerk

FIRE

F3	42	Deputy Chief
F2	42	Lieutenant
F2	42	Fire Prevention Officer
F1	42	Fire Fighter
4	30	Senior Administrative Clerk

POLICE

P3	40	Lieutenant
P2	40	Sergeant
P1	40	Police Officer
P1	40	Student Officer
7		Crime Analyst
7		Business Manager/ Civilians
6	30	Youth Counselor
4	37.5	Animal Control Officer
4	37.5	Senior Administrative Records Clerk
4	30	Senior Administrative Clerk - Payroll
3	40	Civilian Dispatchers

Misc. Traffic Supervisor/Cadet

HEALTH

9		Agent
6	22.5	Public Health Nurse
5	25	Health Inspector
3	21.5	Principal Clerk

LIBRARIES

11		Director
L3	37.5	Assistant Director
L2.5	37.5	Branch Librarian

L2	37.5	Collection Dev. Librarian Adult/Young Adult Librarian Children's Librarian Technical Services Librarian
L1	37.5	Principal Library Assistant
LS5	37.5	Administrative Assistant
LS5	37.5	Circulation Library Assistant
LS5	37.5	Technical Library Assistant
LS4	37.5	Branch Librarian Assistant Children's Library Assistant
LS4	37.5	Library Assistant Circulation
LS3	37.5	Library Assistant
LS2	37.5	Library Aide
Misc.		Library Page

PUBLIC WORKS

14		Director of Public Works/Town Engineer
10		Assistant Director of Public Works
8		Assistant Town Engineer
8		Superintendent of Buildings & Grounds
8		Program Manager
8		Manager of Street & Traffic Lights
7		Civil Engineer
4	37.5	Draftsman
4	37.5	Conservation Administrative Assistant
4	37.5	Secretary
4	37.5	Senior Administrative Clerk
W8	40	General Foreman, Motor Equipment Operator Gr. 2
W7	40	Signal Maintainer
W7	40	Senior Working Foreman, Construction & Maintenance Craftsman, Senior Motor Equipment Repairman, Arborist Tree Surgeon, Motor Equipment Operator Gr. 2
W7	40	Senior Working Foreman, Motor Equipment Repairman, Motor Equipment Operator Gr. 2
W6	40	Working Foreman, Construction and Maintenance Craftsman, Motor Equipment Repairman-Helper, Arborist (Tree Surgeon) Motor Equipment Operator Gr. 2
W5	40	Working Foreman, Construction and Maintenance Craftsman, Motor Equipment Operator Gr. 2
W4	40	Construction and Maintenance Craftsman Motor Equipment Repairman Helper, Apprentice Arborist (Tree Surgeon), Motor Equipment Operator Gr. 1

W3	40	Maintenance Man, Grounds Maintenance Man, Water & Sewer System Maintenance Man, Motor Equipment Repairman-Helper, Apprentice Arborist (Tree Surgeon) Motor Equipment Operator Gr. 1
W2	40	Laborer
Misc.		Laborer (Intermittent)

PARK

9		Director of Parks and Recreation
3	37.5	Principal Clerk
W7	40	Senior Working Foreman, Motor Equipment Operator Gr. 2
W5	40	Working Foreman/Maintenance Craftsman Motor Equipment Operator Gr. 2
W4	40	Maintenance Craftsman Motor Equipment Operator Gr. 1
Misc.		Laborer (Intermittent)

YOUTH

9		Coordinator
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CEMETERY

9		Superintendent
3	32.5	Principal Clerk
W8	40	General Working Foreman
W7	40	Senior Working Foreman/Maintenance Craftsman, Motor Equipment Operator Gr. 2
W7	40	Motor Equipment Repairman, Maintenance Craftsman, Motor Equipment Operator Gr. 2
W5	40	Working Foreman, Maintenance Craftsman, Sprayer Operator/Motor Equipment Operator Gr. 2
W4	40	Maintenance Craftsman Motor Equipment Operator, Grade 1
W3	40	Maintenance Man, Motor Equipment Operator Gr. 1
W2	40	Laborer
Misc.		Laborer (Intermittent)

COUNCIL ON AGING

8		Director
4	10	Outreach Worker
4	37.5	Senior Administrative Clerk
2	19	Van Driver

UNCLASSIFIED

Town Administrator
Police Chief
Deputy Chief
Fire Chief
Warrant Committee Clerk
Registrar of Voters
Park Recreation Employees
Inspector of Animals

RECOMMENDED that the Town amend Chapter 13 of the General Bylaws, known as the Personnel Administration Bylaw, exactly as set forth in this schedule, and that the Town appropriate the amount shown in the column entitled “Contingent Appropriation,” contingent upon the passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws, in which case said sum is to be added to the salary accounts of the departments as shown in the following tabulation:

		Contingent Approp. <u>FY09</u>
Animal Control		\$1,191
Assessors		2,209
Inspectional Services		6,667
Cemetery		2,028
Central Business Office		4,580
General	\$1,740	
Water	1,420	
Sewer	1,420	
Council on Aging		2,668
Fire		3,548
Health		3,488
Information Technology		432

Library		2,386
Park		2,028
Personnel		1,115
Police		25,795
Public Works		14,660
General	\$5,278	
Vehicle Maintenance	1,026	
Water	3,958	
Sewer	3,958	
Solid Waste General	440	
Selectmen		8,399
Town Clerk		413
Treasurer/Collector		50
Veterans Agent		234
Warrant Committee		260
Total:		\$ 82,151

and that included in this appropriation are the sums of \$5,378 representing expenses attributable to the Water Enterprise and \$5,378 representing expenses attributable to the Sewer Enterprise which are to be included in Schedule A, "Local Receipts Not Allocated," of the Tax Recapitulation as Water and Sewer Estimated Receipts with the remainder of \$71,395 to be raised from the tax levy.

COMMENT: The recommended appropriation provides sufficient funds to cover a 2.75% wage increase (which was voted by the Personnel Board) for all non-school, non-union employees effective July 1, 2008 solely in the context of the contingent budget. The Warrant Committee cannot recommend funding a wage increase for the Chapter 13 employees without an override because increases in fixed costs and extraordinary costs leave no funds available for any wage adjustments.

The following reclassifications and additions were approved by the Personnel Board and will become effective July 1, 2008, pending approval of this article:

- i. Increase in the hours of the Board of Appeals Senior Administrative Clerk position from 20 to 25.5 hours per week; and*
- ii. Increase in the hours of the Adult Service Librarian position from 25 to 37.5 hours per week.*

ARTICLE 15. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for the several categories classified as “Public Safety”; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation under the heading “Contingent Appropriation,” contingent upon the passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	<u>FY 07</u>	<u>FY 08</u>	<u>FY 09</u>	<u>FY09</u>
PUBLIC SAFETY				
1. INSPECTIONAL SERVICES				
Salaries & Wages	277,546	300,167	300,167	6,711
General Expenses	<u>8,478</u>	<u>7,825</u>	<u>7,825</u>	<u>0</u>
	286,024	307,992	307,992	6,711
2. FIRE				
Salaries & Wages	3,875,575	3,757,552	3,814,552	69,731
General Expenses	223,382	192,535	198,176	0
New Equipment	15,000	0	0	0
Firefighter Medical	<u>0</u>	<u>0</u>	<u>320,000</u>	<u>0</u>
	4,113,957	3,950,087	4,332,728	69,731
3. MILTON EMERGENCY MANAGEMENT AGENCY (MEMA)				
Salaries & Wages	500	500	500	73
General Expenses	0	285	285	0
Auxiliary Fire	4,144	4,197	4,197	0
Auxiliary Police	<u>2,682</u>	<u>4,625</u>	<u>4,625</u>	<u>0</u>
	7,326	9,607	9,607	73
4. POLICE & YOUTH				
Salaries & Wages	5,182,545	5,184,478	5,116,997	115,204
General Expenses	439,601	399,571	396,121	52,179
New Equipment	114,031	114,031	57,016	57,015
Leash Law	<u>67,781</u>	<u>72,380</u>	<u>71,561</u>	<u>0</u>
	5,803,958	5,770,460	5,641,695	224,398
GRAND TOTAL	10,211,265	10,038,146	10,292,022	300,913

and to meet said appropriation for Leash Law enforcement, the sum of \$1,200 be transferred from the Dog Licenses Surcharge Account received pursuant to Chapter 197 of the Acts of 1981. The balance of \$10,591,735 is to be raised in the tax levy of the fiscal year.

COMMENT: The recommended non-contingent appropriation results in a reduction in the amount authorized at last year's Annual Town Meeting for the Police Department, level dollar funding for Inspectional Services and MEMA, and increases for the Fire Department of \$62,641 for a previously negotiated wage adjustment and \$320,000 for the medical expenses of a firefighter who was injured while on duty. The Police and Fire Departments will leave vacant patrol and firefighter positions unfilled and will reallocate staff to cover the budget shortfall. Reductions in service levels will be necessary in both the Police and Fire Departments, and very limited funding will be available for new equipment and unanticipated expenses. Inspectional Services will face a reduction in service.

The recommended contingent appropriation would result in partial restoration of patrol and firefighter positions in the Police and Fire Departments and allow for the purchase of some new equipment. Inspectional Services and MEMA would be able to maintain current service levels.

ARTICLE 16. To see what sum of money the Town will vote to authorize the Inspectional Services Department to expend during the fiscal year beginning July 1, 2008 for the purpose of providing inspection services and code compliance services and administrative costs related thereto for the school construction projects which are the subject matter of the vote of the June 2000 Special Town Meeting under Article 1, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, from the revolving fund established by vote of October 2002 Special Town Meeting under Article 8, for fees received for inspection services and code compliance services in lieu of building permit fees for the foregoing school construction projects; and to act on anything relating thereto.

Submitted by the Building Commissioner

RECOMMENDED that the Town continue the revolving fund created under Chapter 44, Section 53E1/2 of the Massachusetts General Laws, established by vote of the October 2002 Special Town Meeting under Article 8, for fees received for inspection services and code compliance services in lieu of building permit fees for the foregoing school construction projects; to authorize the Inspectional Services Department to expend money from such revolving fund for the purpose of providing inspection services and code compliance services for said school construction projects and administrative costs related thereto; and to limit expenditures from such revolving fund in the fiscal year beginning July 1, 2008 to \$10,000.

COMMENT: The recommended cap on expenditures from this revolving fund has been reduced from \$40,000 to \$10,000 at the request of the Building Commissioner. The school building project is nearly complete and only a limited number of inspectional and code compliance services at Pierce Middle School will need to be performed in the next fiscal year.

ARTICLE 17. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for the operation of the Town departments classified as General Government; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation,” contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

GENERAL GOVERNMENT

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	<u>FY 07</u>	<u>FY 08</u>	<u>FY 09</u>	<u>FY09</u>
A. BOARD OF SELECTMEN				
1. CENTRAL BUSINESS OFFICE				
Salaries & Wages	330,749	349,173	320,919	33,707
General Expenses	<u>20,150</u>	<u>7,767</u>	<u>14,500</u>	<u>0</u>
	350,899	356,940	335,419	33,707
2. ELECTION & REGISTRATION				
Salaries & Wages	33,328	25,099	38,482	0
General Expenses	<u>12,104</u>	<u>4,150</u>	<u>11,903</u>	<u>0</u>
	45,432	29,249	50,385	0
3. INSURANCE GENERAL				
General Expenses	613,296	674,373	813,515	0
4. LAW				
Retainer	47,500	50,000	52,500	0
Special Services	84,894	41,500	80,000	0
Disbursements	2,391	2,500	2,500	0
Claims	<u>0</u>	<u>1,000</u>	<u>1,000</u>	<u>0</u>
	134,785	95,000	136,000	0

5. INFORMATION TECHNOLOGY				
Salary & Wages	22,436	25,245	26,291	0
General Expenses	<u>158,552</u>	<u>173,268</u>	<u>171,977</u>	<u>26,389</u>
	180,988	198,513	198,268	26,389
6. ANNUAL REPORTS/ BYLAWS				
	5,960	6,300	6,300	0
7. SELECTMEN				
Salary-Chairman	1,800	1,800	1,800	0
Salary-Other Two Members	3,000	3,000	3,000	0
Salary-Town Administrator	111,001	133,425	136,800	0
Salary-Other	152,687	199,429	210,240	0
General Expenses	109,813	53,076	89,902	6,650
Out of State Travel	<u>0</u>	<u>500</u>	<u>0</u>	<u>500</u>
	378,301	391,230	441,742	7,150
8. VETERANS BENEFITS				
Salaries & Wages	8,578	8,477	8,477	0
General Expenses	2,838	2,030	2,030	0
Benefits	<u>16,372</u>	<u>10,336</u>	<u>11,000</u>	<u>0</u>
	27,788	20,843	21,507	0
TOTAL SELECTMEN	1,737,449	1,772,448	2,003,136	67,246
B. BOARD OF ASSESSORS				
Salary – Chairman	1,800	1,800	1,800	0
Salary - Other Two Members	3,000	3,000	3,000	0
Salary – Other	176,168	180,805	182,346	0
General Expenses	16,775	20,180	14,830	0
Revaluation	<u>0</u>	<u>0</u>	<u>99,500</u>	<u>0</u>
	197,743	205,785	301,476	0
C. TOWN CLERK				
Salary – Clerk	76,671	78,942	78,942	2,144
Salary – Other	108,936	107,984	113,361	4,075
General Expenses	<u>31,626</u>	<u>31,399</u>	<u>31,624</u>	<u>11,275</u>
	217,233	218,325	223,927	17,494
D. TREASURER-COLLECTOR				
Salary – Treasurer	75,671	77,942	77,942	2,144
Salary – Other	161,655	168,335	169,820	1,800
General Expenses	34,064	33,600	34,424	664
Cost of Bonds	2,000	2,000	2,000	0

Tax Title	7,847	6,309	4,000	4,000
New Equipment	<u>2,560</u>	<u>2,560</u>	<u>2,560</u>	<u>0</u>
	283,797	290,746	290,746	8,608
TOTAL GENERAL GOVERNMENT	2,436,222	2,487,304	2,819,285	93,348

and that included in this appropriation for General Government are the sums of \$21,503 representing expenses attributable to the Sewer Enterprise and \$23,010 for expenses attributable to the Water Enterprise, which are to be included in Schedule A, "Local Receipts Not Allocated", of the Tax Recapitulation as Sewer and Water Estimated Receipts.

COMMENT: As with most of the other budget articles, there are two budgets presented for the General Government budgets. A number of budget lines are unchanged between the contingent and non-contingent budgets reflecting fixed costs (General Insurance), statutory requirements to fund them at the requested level (E&R, Assessors, Veterans Benefits) or changes in Warrant Committee practice (Law Special Services and Selectmen Professional Services).

Fixed/Statutory Costs: General Insurance has increased by \$135,142 or 20.63% to cover increases in the Town's property, liability and workers compensation policies and a new policy to cover medical expenses of police officers and fire-fighters who are injured in the line of duty (subject to maximum limits and deductibles). The Elections and Registration budget has been increased by \$21,136 to cover expected costs for elections during FY09. The Board of Assessors budget has been increased to cover the \$99,800 cost of the tri-annual property revaluation. The Veterans budget has been funded at the requested level, an increase of \$664 over FY08.

Changes in Practice: The Law Special Services line and the Selectmen's Professional Services line have been funded based on a five year average of actual expenditures. In recent years, both have been under-funded and the difference moved to the Reserve Fund. In practice, this has resulted in the line items being exhausted by the early part of the fiscal year and regular Reserve Fund transfers made to make up the difference. Since FY00, neither has been at or less than the appropriated amount and, as such, there is little practical point in continuing this recent practice. The amounts usually moved to the Reserve Fund have been assigned to these particular line items for FY09.

Contingent Budget: The contingent amount for the General Government budgets reflects the Warrant Committee's desire to keep departments functioning at the current levels of service. As has been previously noted, all departments were asked to resubmit budgets if their initial budget was below level service. As a result, a revised budget was submitted by the Central Business Office reflecting

the Town Accountant's desire to keep a clerk position which has been vacant for a portion of FY08. After discussions with the Town Accountant, the Warrant Committee felt that this position is beneficial to managing the workload in the department. The position is funded in the contingent budget only. The Information Technology budget includes a number of requested upgrades to systems and equipment that the Warrant Committee concluded can only be funded through the contingent budget. The contingent budget provides for funding a 2.75% raise for Chapter 13 employees (as voted by the Personnel Board) as well as the Town Clerk and the Treasurer/Collector.

Non-Contingent Budget: In the non-contingent budget most departments are level funded at their FY08 amounts with several exceptions. The Central Business Office has been reduced by \$21,521 from FY08 resulting in the loss of the vacant clerk position discussed above. Level funding the Information Technology budget will result in required system upgrades being postponed. There is also no funding for raises for Chapter 13 employees, the Town Clerk and the Treasurer/Collector. All departments in the General Government budgets will see a very significant reduction in their ability to function at the levels previously experienced as they have no room in general expenses to cover any unexpected variances.

ARTICLE 18. To see if the Town will vote, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, to authorize the Board of Selectmen to utilize the fees received from the rental of facilities at the Senior Center not to exceed Twenty-five Thousand Dollars (\$25,000) for the purpose of operation, rental, repair and maintenance of the Senior Center from the revolving fund established by vote of the May, 2001 Annual Town Meeting under Article 29; and to act on anything relating thereto.

RECOMMENDED that the Town continue the revolving fund created under Chapter 44, Section 53E1/2 of the Massachusetts General Laws and established by vote of the May 2001 Annual Town Meeting under Article 29 for fees received from rental of the facilities at the Senior Center; to authorize the Board of Selectmen to expend money from such revolving fund for the purpose of operation, repair, rental and maintenance of the Senior Center; and to limit expenditures from such revolving fund in the fiscal year beginning July 1, 2008 to \$25,000.

COMMENT: This article continues the level of expenditures from the Senior Center revolving fund authorized in each of the last few years.

ARTICLE 19. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for the operation of the several Boards and Committees classified as Boards and Special Committees; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation,” contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

BOARDS AND COMMITTEES

	Actual	Approp.	Non	Contingent
	FY 07	FY 08	Contingent	Contingent
			Approp.	Approp.
			FY 09	FY09
10. BOARD OF APPEALS				
Salaries & Wages	24,267	27,630	29,877	0
General Expenses	900	1,100	1,100	100
	<u>25,167</u>	<u>28,730</u>	<u>30,977</u>	<u>100</u>
11. CONSERVATION COMMISSION				
General Expenses	2,500	2,500	2,500	0
12. COUNCIL ON AGING				
Salaries & Wages	136,142	142,073	142,775	0
General Expenses	25,440	23,669	24,967	473
Transportation Expenses	8,000	8,000	6,000	2,000
	<u>169,582</u>	<u>173,742</u>	<u>173,742</u>	<u>2,473</u>
13. HISTORICAL COMMISSION				
COMMISSION	2,135	2,135	2,135	105
14. PERSONNEL BOARD				
Salaries & Wages	36,763	39,323	40,683	0
General Expenses	1,694	1,700	1,700	0
	<u>38,457</u>	<u>41,023</u>	<u>42,383</u>	<u>0</u>
15. PLANNING BOARD				
Salaries & Wages	0	6,000	6,000	2,989
General Expenses	2,796	2,895	2,895	0
	<u>2,796</u>	<u>8,895</u>	<u>8,895</u>	<u>2,989</u>
16. WARRANT COMMITTEE				
Salaries & Wages	8,035	9,461	9,461	0
General Expenses	6,988	8,791	8,441	350
	<u>15,023</u>	<u>18,252</u>	<u>17,902</u>	<u>350</u>
GRAND TOTAL	255,660	275,277	278,534	6,017

COMMENT: Each of the Board of Appeals, the Personnel Board and the Warrant Committee has only one employee. Unlike most other departments, which are level dollar funded and thus will have to absorb salary increases and possibly reduce the hours of certain staff, the budgets of the Board of Appeals and the Personnel Board have been increased to accommodate salary increases. This will permit these boards to function throughout FY09. Although we recommend funding the Warrant Committee's salary line at the FY08 level for the same reason, we have reduced the general expenses line item in the non-contingent budget in an effort to treat our own budget in the same manner as other budgets. The \$350 reduction from our level-dollar request represents the cost of several of our members attending the annual meeting of the Association of the Town Finance Committees. The recommended contingent budget also includes additional transportation funds for the Council on Aging and additional hours for a part-time clerk for the Planning Board. In light of the number and complexity of pending development projects, secretarial assistance for the Planning Director is a necessity and has been a priority for the Planning Board during the past two years.

ARTICLE 20. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008, for the operation, maintenance and improvements of Public Works; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading "Non-Contingent Appropriation"; and that the Town appropriate the amount shown in the following tabulation in the column captioned "Contingent Appropriation," contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	<u>FY 07</u>	<u>FY 08</u>	<u>FY 09</u>	<u>FY09</u>
PUBLIC WORKS				
Public Works General	1,503,165	1,449,379	1,450,583	152,066
Vehicle Maintenance	<u>283,203</u>	<u>253,052</u>	<u>269,908</u>	<u>14,436</u>
Sub-total Public Works	1,786,368	1,702,431	1,720,491	166,502
SOLID WASTE MANAGEMENT				
Collection of Refuse	469,158	503,720	505,720	0
Refuse Disposal	448,799	469,222	469,222	0
Curbside Recycling	679,646	756,812	808,300	0
Landfill Monitoring	8,252	10,000	13,700	0
Solid Waste General	75,039	65,790	40,235	25,949

Household Hazardous Waste Collection	<u>13,032</u>	<u>30,000</u>	<u>0</u>	<u>30,000</u>
Sub-total Solid Waste	1,693,926	1,835,544	1,837,177	55,949
 Total Non-Enterprise Accounts	 3,480,294	 3,543,975	 3,557,668	 222,451
 WATER AND SEWER ENTERPRISE				
Water Operations & Improvement	880,199	998,143	1,092,074	0
Water Capital/Debt Service	406,308	406,308	406,308	0
M.W.R.A. Assessment	2,263,683	2,196,171	2,476,003	0
D.E.P. (SDWA) Assessment	7,703	8,641	8,641	0
Personnel Increases	5,622	5,908	5,908	0
Comprehensive Water Study	0	0	0	0
Water Leak Survey	12,000	12,000	12,000	0
Water Capital Outlay	<u>341,488</u>	<u>364,992</u>	<u>364,992</u>	<u>0</u>
Sub-Total Water Enterprise	3,917,003	3,992,163	4,365,926	0
 Sewer Operations & Improvement	 601,820	 677,477	 749,414	 0
Personnel Increases	5,622	5,908	5,908	0
Sewer Capital/Debt Service	234,511	234,553	234,553	0
M.W.R.A. Assessment	4,128,257	4,368,070	4,544,955	0
Sewer Capital Enterprise	<u>434,013</u>	<u>774,694</u>	<u>774,694</u>	<u>0</u>
Sub-Total Sewer Enterprise	5,404,223	6,060,702	6,309,524	0
 Total Water & Sewer Enterprise	 9,321,106	 10,052,865	 10,675,450	 0
Total Department of Public Works	3,480,294	3,537,975	3,557,668	222,451
 GRAND TOTAL	 12,801,520	 13,590,840	 14,233,118	 222,451

Of the total amounts appropriated, the maximum sum authorized for salary and wages is \$2,546,244.

To meet the appropriation for Water Operations and Improvement and for the MWRA Water Assessment, and for the DEP Assessment, the sum of \$0 is to be transferred from the water surplus as of June 30, 2007 and the sum of \$4,365,926 is to be raised from the tax levy. This sum of \$ 4,365,926 represents expenditures attributable to the Water Enterprise which are to be included in Schedule A, "Local Receipts Not Allocated," of the Tax Recapitulation as Water Estimated Receipts.

To meet the appropriation for Sewer Operations and Improvement and for the MWRA Sewer Assessment, the sum of \$0 is to be transferred from the Sewer Surplus as of June 30, 2007, and the balance of \$6,309,524 is to be raised from the tax levy. This sum of \$6,309,524 represents expenses attributable to the Sewer Enterprise which is to be included in Schedule A, "Local Receipts Not Allocated," of the Tax Recapitulation as Sewer Estimated Receipts.

Included in the appropriation for Public Works General is the sum of \$43,657 representing expenses attributable to the Sewer Enterprise and the sum of \$46,717 for expenses attributable to the Water Enterprise, which are to be included in Schedule A, "Local Receipts Not Allocated," of the Tax Recapitulation as Sewer and Water Estimated Receipts.

The Public Works Department is hereby authorized to sell at a private or public sale, with the approval of the Board of Selectmen, equipment that is no longer needed by the department. It is further authorized to exchange or trade in old equipment for similar materials in the usual course of its operations to provide for replacement items.

COMMENT: The non-contingent budget will require DPW to reduce its workforce through a combination of layoffs and decreased hours. However, \$50,000 was added to the department's initial request in order to restore a civil engineer position to assist with many projects, including the bike path design which is the subject of article 25. The non-contingent budget will impact DPW's ability to repair sidewalks, roads and drains and to perform forestry and certain construction work. The contingent budget restores the positions that would be lost in the non-contingent budget, the annual household hazardous waste collection and some funds for utilities.

ARTICLE 21. To see what sum of money the Town will vote to appropriate for maintaining, repairing, improving and constructing ways under the provisions of General Laws, Chapter 90, said sum or any portion thereof to be used in conjunction with any money which may be allotted by the State for this purpose; to determine how said appropriation shall be raised, whether by borrowing or otherwise; and to act on anything relating thereto.

RECOMMENDED that the sum of \$475,003 be appropriated for the purposes set forth in this article, that to meet said appropriation the Treasurer be authorized to issue, with the approval of the Board of Selectmen, bonds or secured notes in the amount of \$475,003; that the Town vote to accept grants under the provisions of M.G.L. Chapter 90 in the amount of \$475,003, the said reimbursements from the Commonwealth (100%) to be restored upon their receipt to the Town Treasurer.

COMMENT: The Town receives annual grants from the Commonwealth for roadwork. The principal source of funding is the gasoline tax. Eligible projects include resurfacing, repairs and alterations to roadways, drainage ways, sidewalks, bridges and embankments. In FY09, the Department of Public Works plans to use the Chapter 90 funds to pave the following roads: Austin Street, Beacon Street, Beacon Street Circle, Central Avenue (between Thatcher Street and Brook Road), Concord Avenue and Granite Avenue (between Squantum Street and Adams Street).

ARTICLE 22. To see what sum of money the Town will vote to appropriate to provide rehabilitation, replacement or enhancement of the town's water system, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, MWRA or other funds for this purpose, to determine how such appropriation shall be raised; whether by borrowing or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$677,180 be appropriated for the purpose of financing the rehabilitation, replacement or enhancement of the Town's water system, including costs incidental and related thereto; that to meet this appropriation, the Treasurer, with the approval of the Board of Selectmen is authorized to borrow \$677,180 under and pursuant to Chapter 44, Section 8 (5) of the Massachusetts General Laws, as amended, or any other enabling authority, and to issue bonds or notes of the Town therefor and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from the Massachusetts Water Resources Authority or any other public or private funding source.

COMMENT: Passage of this article would authorize the Town to borrow money from the Massachusetts Water Resources Authority ("MWRA") at an interest rate of zero percent. The MWRA provides financial assistance for local water pipeline rehabilitation or replacement in order to maintain water quality.

ARTICLE 23. To see what sum of money the Town will vote to appropriate to provide rehabilitation, replacement or enhancement of the Town's surface drain system, including costs incidental and related thereto, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, or other funds for this purpose; to determine how such appropriation shall be raised, whether by borrowing or otherwise; and to act of anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$500,000 be appropriated for the purpose of financing the rehabilitation, replacement, or enhancement of the Town's surface drain system, including costs incidental and related thereto; that to meet this appropriation, the Treasurer, with the approval of the Board of Selectmen is authorized to borrow \$500,000 under and pursuant to Chapter 44, Section 7(1) and 8(15) of the General Laws, as amended, or any other enabling authority, and to issue bonds or notes of the Town therefor; and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from any other public or private funding source.

COMMENT: In each of the last four fiscal years, Town Meeting appropriated the sum of \$500,000 for the repair and rehabilitation of the Town's surface drains. In accordance with the ten-year storm water master plan, we recommend that an additional \$500,000 be appropriated and borrowed in FY09. The amount recommended under article 40 includes a debt service payment in FY09 for such borrowing.

ARTICLE 24. To see what sum of money the Town will vote to appropriate to provide capital needs for the Town's sewer system, including costs incidental and related thereto, and to authorize the Board of Selectmen, on behalf of the Town, to apply for and use federal, state, MWRA or other funds for this purpose, to see how such appropriation shall to be raised; whether by borrowing under applicable provisions of law or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the sum of \$500,000 be appropriated for the purpose of financing the capital needs of the Town's sewer system, including costs incidental and related thereto; that to meet this appropriation, the Treasurer, with the approval of the Board of Selectmen is authorized to borrow \$500,000 under and pursuant to Chapter 44, Section 8 (5) of the General Laws, as amended, or any other enabling authority, and to issue bonds or notes of the Town therefore and that the Board of Selectmen be and hereby is authorized to accept and expend in addition to the foregoing appropriation one or more grants or gifts from the Massachusetts Water Resources Authority or any other public or private funding source.

COMMENT: This article authorizes the Treasurer to borrow money from the MWRA at an interest rate of zero percent for the purpose of financing the capital needs of the sewer system.

ARTICLE 25. To see what sum of money the Town will vote to appropriate to hire an outside consultant/engineer for the design of roadway improvements along Central Avenue, from the Brook Road intersection to the Maple Street intersection.

Submitted by the Board of Selectmen

RECOMMENDED that no appropriation be made.

COMMENT: The Department of Public Works eliminated a civil engineer position in FY08 as a result of budget cuts. As a result, DPW is not able to perform necessary design work for the continuation of the bike path along Central Avenue. The Town obtained a Footprints Grant from MassHighway for the construction of the bike path, which will cost approximately \$1.7 million. The Town is responsible for design costs. After consultation with the Board of Selectmen, the Warrant Committee recommends an additional \$50,000 for the non-contingent DPW budget under article 20 in order to enable the department to hire an engineer. Therefore, no funding is needed under this article.

ARTICLE 26. To see what sum of money the Town will vote to appropriate for Health and Sanitation for the twelve month period beginning July 1, 2008; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation,” contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	FY 07	FY 08	FY 09	FY09
BOARD OF HEALTH				
Salaries & Wages	145,442	153,589	150,615	0
General Expenses	6,110	4,421	5,395	718
Contract Services	2,000	0	2,000	0
Total	153,552	158,010	158,010	718

COMMENT: The Board of Health’s non-contingent budget is level-dollar funded at the FY08 level. Shortly before the warrant went to print, Mary Whitney retired from her position as the Town’s public health nurse. As a result of Mrs. Whitney’s retirement and the hiring of a new nurse, the Health Department’s

salaries and wages line decreased, which enabled the department to retain funding for its contract veterinarian services in the non-contingent budget. The contingent budget would fully fund the board's general expenses line.

The Warrant Committee congratulates Mrs. Whitney on her retirement and thanks her for her many years of service to the Town of Milton.

ARTICLE 27. To see if the Town will vote, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, to authorize the Board of Health to expend a sum of money not to exceed Four Thousand Dollars (\$4,000) in the fiscal year beginning July 1, 2008, for the purpose of the operation of a vaccination program and for the purchase of additional vaccine for the Town of Milton residents, from the revolving fund established by vote of the May 2004 Annual Town Meeting under Article 28; and to act on anything relating thereto.

Submitted by the Board of Health

RECOMMENDED that the Town continue the revolving fund created under Chapter 44, Section 53E1/2 of the Massachusetts General Laws established by the vote of the May 2004 Annual Town Meeting under Article 28 to utilize fees and charges received from influenza vaccinations and pneumonia vaccinations, for the purpose of operation of said vaccination program, and for the purchase of additional vaccine for Town of Milton residents, and to limit expenditures from said revolving fund in the fiscal year beginning July 1, 2008 to \$4,000.

COMMENT: The Board of Health requested, and the Warrant Committee recommends, that the revolving fund for flu and pneumonia vaccinations be continued, subject to a cap on expenditures in the amount of \$4,000. This is the same amount that Town Meeting has authorized each year since FY05.

ARTICLE 28. To see what sum of money the Town will vote to appropriate for the Public Library for the twelve month period beginning July 1, 2008; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading "Non-Contingent Appropriation"; and that the Town appropriate the amount shown in the following tabulation in the column captioned "Contingent Appropriation," contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

	<u>Actual</u>	<u>Approp.</u>	<u>Non</u> <u>Contingent</u> <u>Approp.</u>	<u>Contingent</u> <u>Approp.</u>
	<u>FY 07</u>	<u>FY 08</u>	<u>FY 09</u>	<u>FY09</u>
LIBRARY				
Salaries & Wages	683,706	703,620	705,109	0
General Expenses	72,622	69,095	96,499	1,845
Old Colony Network	39,148	39,641	39,157	0
Books & Related Materials	79,022	70,970	63,450	9,650
Total	874,498	883,326	904,215	11,495

COMMENT: The recommended non-contingent appropriation for the Library is the amount that is needed to maintain its certification and the \$3.5 million grant for the construction of the new building. The additional \$11,495 contingent appropriation would enable the Library to purchase additional books, materials and custodial supplies and to pay for more frequent deliveries to and from the East Milton Branch.

ARTICLE 29. To see what sum of money the Town will vote to authorize the Board of Library Trustees to expend during the fiscal year beginning July 1, 2008 for the purpose of purchasing books and other related materials, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, from the revolving fund established by vote of the May, 1996 Annual Town Meeting under Article 31 for revenues collected from fines for overdue materials from charges for lost or damaged materials, printer use fees or receipts from the sale of trash stickers; and to act on anything relating thereto.

Submitted by the Trustees of the Library

RECOMMENDED that the Town vote to continue the revolving fund created under Chapter 44, Section 53E1/2 of the Massachusetts General Laws and established by vote of the May 1996 Annual Town Meeting under Article 31, for revenue collected from fines for overdue materials and from charges for lost or damaged materials, printer use fees and receipts from the sale of trash stickers; to authorize the Board of Library Trustees to expend money from such revolving fund for the purpose of purchasing books and other related materials; and to limit expenditures from such revolving fund in the fiscal year beginning July 1, 2008 to \$45,000.

COMMENT: The Library Trustees requested, and the Warrant Committee recommends, that the revolving fund for books and materials be continued, subject to a cap on expenditures in the amount of \$45,000. This revolving fund supplements the Library budget and is included in the minimum level of expenditure

that is required in order for the Library to retain its State certification and \$3.5 million construction grant.

ARTICLE 30. To see if the Town will vote, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, to establish a revolving fund in order to utilize fees and charges received from rental of library facilities; to authorize the Board of Library Trustees to expend money from such revolving fund for the purposes of library building maintenance and improvement, and other library operating expenses; to determine a limit on the total amount which may be expended from such revolving fund in the fiscal year beginning July 1, 2008; to authorize the transfer to said revolving fund of the balance existing on June 30, 2008 in the revolving fund established by vote of the May, 2004 Annual Town Meeting under Article 31, regarding fees and charges received from rental of the Kidder Building;

and to act on anything relating thereto.

Submitted by the Board of Library Trustees

RECOMMENDED that the Town vote to establish a revolving fund pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws in order to utilize fees and charges received from rental of library facilities; to authorize the Board of Library Trustees to expend money from such revolving fund for the purposes of library building maintenance and improvement, and other library operating expenses; to authorize the Board of Library Trustees to expend a sum of money not to exceed \$25,000 from such revolving fund during the fiscal year beginning July 1, 2008; to authorize the transfer to said revolving fund of the balance existing on June 30, 2008 in the revolving fund established by vote of the May, 2004 Annual Town Meeting under Article 31, regarding fees and charges received from rental of the Kidder Building.

COMMENT: This article would establish a new revolving fund for monies generated from the rental of any library facilities that would replace the revolving fund for monies generated from the Library's rental of the Kidder Branch to the KEDS program. Earlier this year, the KEDS program relocated to one of the school buildings and the Kidder Branch re-opened as a branch library during the renovation and expansion of the Main Library. The purpose of the revolving fund remains the same, but the scope of the facilities that may be rented has been expanded to include meeting rooms that are being constructed at the Main Library. The balance of the existing revolving fund would be transferred to the new revolving fund.

ARTICLE 31. To see what sum of money the Town will vote to appropriate for the maintenance and improvement of the Cemetery for the fiscal year beginning July 1, 2008; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation,” contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

CEMETERY

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	FY 07	FY 08	FY 09	FY09
Salaries & Wages	480,664	509,244	508,267	0
General Expenses	87,638	89,598	92,196	0
Grave Liners	<u>32,400</u>	<u>12,150</u>	<u>10,529</u>	<u>27,671</u>
Total	600,702	610,992	610,992	27,671

and to meet said appropriation the sum of \$498,663 be raised from the tax levy of the fiscal year; and that the balance of the appropriation be transferred from available funds as follows:

Proceeds from the sale of Burial Rights	\$ 30,000
Income from Cemetery Perpetual Care Fund	\$ 110,000

The Department is hereby authorized to sell or exchange old equipment to furnish additional funds for new equipment.

COMMENT: The Board of Cemetery Trustees has reduced by an aggregate of \$90,000 the income from the Perpetual Care Fund and proceeds from the sale of burial rights that it usually turns over to the Town for the annual operating budget. The Trustees propose to retain a greater portion of the Perpetual Care Fund in order to enable it to grow and possibly fund future maintenance of the Cemetery. Cost overruns associated with the construction of a new building were paid from the burial rights account, leaving less money available for the FY09 budget. However, in order to make up the \$90,000 shortfall, the Trustees have substantially raised all fees. The Cemetery Superintendent advised the Warrant Committee that the additional fee income will exceed \$90,000. The Trustees’ request to absorb the reduction from their budget request solely in the grave liners line item means that the Town will receive less revenue from the sale

of grave liners. However, the Trustees have instituted a new installation fee that is expected to offset the revenue lost from selling fewer liners.

ARTICLE 32. To see what sum of money the Town will vote, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, to authorize the Board of Cemetery Trustees to expend during the fiscal year beginning July 1, 2008 from the revolving fund established by the vote of the May 2005 Annual Town Meeting under Article 34, from rent and other money collected from the occupancy of the property at 379 Centre Street for the purpose of maintaining and repairing said property; and to act on anything relating thereto.

Submitted by the Board of Cemetery Trustees

RECOMMENDED that the Town vote not to authorize use beyond June 30, 2008 of the revolving fund established by vote of the May, 2005 Annual Town Meeting under Article 34 to utilize rent and other money collected for the occupancy of the property at 379 Centre Street for the purpose of maintaining and repairing said property, and to close said account effective July 1, 2008.

COMMENT: At the request of the Cemetery Trustees, the May, 2005 Annual Town Meeting established a revolving fund for potential rents collected from rental of the property located at 379 Centre Street. However, the house on the property is in a state of disrepair and has not been rehabilitated and rented. As was the case last year, the Board of Cemetery Trustees requested that the revolving fund be continued for another year while options for the future use of the property are considered. Rehabilitation of the house will cost approximately \$80,000. Because the Trustees have no expectation of rehabilitating and renting the house in the foreseeable future, the Warrant Committee recommends that Town Meeting not continue this revolving fund.

ARTICLE 33. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for the operation of Parks and Recreation; and to see if the Town will vote to authorize the continued use of the Park and Recreation Revolving Fund pursuant to the provisions of Chapter 18 of the General Bylaws of the Town; and to act on anything relating thereto.

RECOMMENDED that the Town authorize the continued use of the Park and Recreation Revolving Fund pursuant to the provisions of Chapter 18 of the General Bylaws of the Town and that the Town appropriate the amount shown in the following tabulation under the heading “Non-Contingent Appropriation”; and that the Town appropriate the amount shown in the following tabulation in the column captioned “Contingent Appropriation,” contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

PARKS AND RECREATION

	Actual	Approp.	Non Contingent Approp.	Contingent Approp.
	FY 07	FY 08	FY 09	FY09
Salaries & Wages	252,541	268,264	275,089	0
General Expenses	57,670	32,889	26,064	7,779
Special Needs Program	500	500	500	0
Total	310,711	301,653	301,653	7,779

COMMENT: The Parks and Recreation Department delivers services in excess of the appropriation funded by the Town. It is significantly self-funding due to the fees charged for many of its programs, which are deposited into a revolving fund. In the context of a non-contingent budget, the recommended amount keeps the Town's appropriation funded at the FY08 level. In this case, the Parks and Recreation Department will have to address any increase in costs through a combination of reduced services and increased fees. The contingent budget is a level-service budget and accounts for a 2.9% increase in General Expenses to pay for uniforms as contractually required.

ARTICLE 34. To see what sum of money the Town will vote to authorize the Board of Park Commissioners to expend during the fiscal year beginning July 1, 2008, for the purpose of maintenance and repair of Town parks and recreational facilities, pursuant to Chapter 44, Section 53E1/2 of the Massachusetts General Laws, from the revolving fund established by vote of March 1994 Annual Town Meeting under Article 37, for fees received from the use of Town parks and recreational facilities; and to act on anything relating thereto.

Submitted by the Board of Park Commissioners

RECOMMENDED that the Town continue the revolving fund created under Chapter 44, Section 53E1/2 of the Massachusetts General Laws and established by vote of the March 1994 Annual Town Meeting under Article 37 for fees received from the use of Town parks and recreational facilities; to authorize the Board of Park Commissioners to expend money from such revolving funds for the purpose of maintenance and repair of Town parks and recreational facilities; and to limit expenditures from said fund in the fiscal year beginning July 1, 2008 to \$75,000.

COMMENT: As recommended, this article will continue the Board of Park Commissioners' revolving fund and the same level of permitted expenditures that Town Meeting authorized last year.

ARTICLE 35. To see what sum of money the Town will vote to transfer from the Lamb Playfield Account to a separate account, to be expended by the Board of Park Commissioners for the purpose of improvement and maintenance of recreational facilities under the jurisdiction of the Park Department at the Gile Road Athletic Complex.

Submitted by the Board of Park Commissioners and the Article 38 Committee

RECOMMENDED that the sum of \$82,192 be transferred from the Lamb Playfield Account to a separate account to be expended by the Board of Park Commissioners for the purpose of improvement and maintenance of recreational facilities under the jurisdiction of the Park Department at the Gile Road Athletic Complex.

COMMENT: The Article 38 Committee (which was formed pursuant to Article 38 of the March, 1977 Annual Town Meeting and is also known as the Recreational Facilities Committee) recovered the sum of \$82,192 from the bankruptcy estate of a contractor that had been engaged to construct athletic fields at Brooks Field (lower field) at Milton High School. The funds are held in an account bearing the name "Lamb Playfield." The Article 38 Committee believes that it is unlikely that additional athletic fields will be built on the lower field and that the funds would best be used to maintain the middle fields. The Article 38 Committee intends to seek authorization to dissolve and wishes to place the funds held in the Lamb Playfield Account under the control and authority of the Board of Park Commissioners. The Park Commissioners are willing to accept and use the funds for the purpose of maintaining the middle fields at Gile Road.

ARTICLE 36. To see what sum of money the Town will vote to appropriate for the support of schools for the twelve month period beginning July 1, 2008 and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amount shown in the following tabulation under the heading "Non-Contingent Appropriation"; and that the Town appropriate the amount shown in the following tabulation in the column captioned "Contingent Appropriation," contingent upon passage by the voters of the Town of Milton of an override ballot question under Chapter 59, Section 21C of the Massachusetts General Laws.

SCHOOLS

			Non Contingent	Contingent
	Actual	Approp.	Approp.	Approp.
	FY 07	FY 08	FY 09	FY09
TOTAL	\$30,494,741	31,658,970	31,861,120	1,663,161

COMMENT: The Warrant Committee recommends that the sum of \$33,524,281 be appropriated to the School Department for FY09. This is an increase of \$1,865,311 over the FY08 appropriation and \$310,182 less than the amount that the School Committee requested. This request includes increases for mandated Special Education (SPED) costs, contractual salary and step increases, and increases in utility costs and regular transportation. This appropriation can only be met by the passage of an override ballot question. Should an override not be endorsed by Town Meeting and passed by the Town's voters, the recommended appropriation would be \$31,861,120, which is an increase of \$202,150 over the FY08 appropriation and \$1,973,343 less than the amount requested by the School Committee.

The non-contingent appropriation will have a devastating impact on the school system with severe reductions in services throughout. A significant loss of teachers and other staff positions will result in increased class sizes, and reduction or elimination of special or elective classes.

The contingent appropriation, although slightly less than requested, would allow the School Department to maintain the current level of service.

ARTICLE 37. To see what sum of money the Town will vote to appropriate for the purpose of providing school text books, teaching materials, teaching equipment and school supplies for Milton High School from the Milton High School Accreditation Fund established pursuant to the authority conferred by Chapter 22 of the Acts and Resolves of 2004 concerning the proceeds and investment earnings thereon of the sale by the Town of Milton of land on Hillside Street. Said land contains 23.6 acres more or less and is shown on the Town of Milton Assessors' Maps as Section K, Block 8, Lot 37. Said appropriation shall be in addition to and shall not supplant any other funds appropriated by the Town of Milton during the fiscal year beginning July 1, 2008; and to act on anything related thereto.

RECOMMENDED that the Town appropriate the sum of \$573,043 for the purpose of providing school text books, teaching materials, teaching equipment and school supplies for Milton High School from the Milton High School Accreditation Fund established pursuant to the authority conferred by Chapter 22 of the Acts and Resolves of 2004 concerning the proceeds and investments earnings thereon of the sale by the Town of Milton of land on Hillside Street. Said land contains 23.6 acres more or less and is shown on the Town of Milton Assessors' Maps as Section K, Block 8, Lot 37. Said appropriation shall be in addition to and shall not supplant any other funds appropriated by the Town of Milton during the fiscal year beginning July 1, 2008.

COMMENT: The payment to be made to the School Department from the Milton High School Accreditation Fund (“Fund”) in FY09 is the last of five annual payments and includes the balance of principal and accrued interest. In 2003, The Copeland Foundation purchased a 23.6-acre parcel of land on Hillside Street from the Town for \$2.1 million. The Copeland Foundation designated the land for preservation and directed that the sale proceeds be deposited into the Fund and paid to the School Department over five years in order to assist Milton High School (which NEASC had then placed on academic probation status) to be re-accredited. The Fund was created as a result of special legislation, which states that the monies must be used solely for the purchase of textbooks, materials, supplies and equipment for Milton High School and “shall be in addition to and shall not supplant any other funds appropriated by the town.” We thank The Copeland Foundation for its very generous gift to the Town and the School Department.

ARTICLE 38. To see what sum of money the Town will vote to appropriate for the support of the Blue Hills Regional Technical School for the twelve month period beginning July 1, 2008; and to act on anything relating thereto.

RECOMMENDED that the sum of \$533,764 be appropriated for the purpose set forth in this article.

COMMENT: The Blue Hills Regional Technical School submitted to its nine member towns (Avon, Braintree, Canton, Dedham, Holbrook, Milton, Norwood, Randolph and Westwood) a budget for FY09 that would increase by 5.55%. However, because Milton’s student enrollment grew by 8 students (from 35 to 43) in the current year, Milton’s assessment would rise by \$658,395 or 23.35%. (Before the increased Chapter 70 aid was finalized by the Legislature, the request was \$664,336, a 24.46% increase). In March, after meeting with the District School Committee Chairman, the Superintendent and the Business Manager of Blue Hills Regional Technical School and after notifying the District School Committee Chairman of our intent, the Warrant Committee sent letters to the finance committees of the other towns that are members of the school district asking them to recommend to their respective town meetings that the requested budget not be approved. (In the case of Braintree, which no longer has a town meeting form of government, we sent our request to the Finance Director). We advised the other member towns that, without a Proposition 2½ override, we could recommend only level dollar funding for most of our town departments and that, under these circumstances, we cannot recommend in favor of a 5.55% increase for Blue Hills Regional Technical School. We have discussed the matter with a member of the Randolph Finance Committee. On April 2, we held a follow-up meeting with the District School Committee Chairman, the Superintendent and the Business Manager. We did not receive satisfactory responses to some of our questions about the budget.

We strongly recommend that Town Meeting appropriate the recommended amount (which is the amount appropriated in FY08) rather than the amount that the Blue Hills Regional Technical School requested. If four of the nine towns do not approve the requested budget, then the school must re-examine and re-submit its budget. Although it is possible that the school could request the same amount, we hope that such would not be the case and that the administration and the District School Committee will respond to the concerns raised by the finance committees of at least some of its member towns. Under a worst-case scenario, in which the Town must ultimately pay the requested amount, the amount of the appropriation can be supplemented next year through a Reserve Fund transfer.

ARTICLE 39. To see what sum of money the Town will vote to appropriate to lease the parking lot at 36 Central Avenue for public and merchant off street parking; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$8,500 for the purpose set forth in this article and that to meet said appropriation the sum of \$8,500 be raised from the tax levy.

COMMENT: The Town leases the parking lot at 36 Central Avenue and pays rent in an amount that is equal to the owner's property tax. The lot currently provides public parking spaces for the Central Avenue Business District. The owner of the property has applied to the Planning Board for a special permit to construct a mixed-use planned unit development on the lot pursuant to the overlay zoning bylaw that Town Meeting approved in 2006. As the warrant goes to print, the application is still pending. If it is approved and the lot ceases to be available for public parking in FY09, then the amount required to be paid by the Town will be less than \$8,500. However, at this time, it is not possible to determine if a lesser amount will ultimately be paid and, if so, what such amount may be.

ARTICLE 40. To see what sum of money the Town will vote to appropriate for Interest and Maturing Debt for the twelve month period beginning July 1, 2008, and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the amounts shown in the following tabulation under the heading "Recommended":

	<u>Actual</u> <u>FY07</u>	<u>Approp.</u> <u>FY08</u>	<u>Recomm.</u> <u>FY09</u>
INTEREST AND MATURING DEBT			
Interest	2,467,272	1,090,335	1,457,164
Maturing Debt	<u>1,782,000</u>	<u>2,096,577</u>	<u>1,967,379</u>
GRAND TOTAL	4,249,272	3,186,912	3,424,543

and that to meet said appropriation the sum of \$70,000 be transferred from interest income from the School Building Project, \$40,110 be transferred from bond premiums from the School Building Project and the remainder of \$3,314,433 be raised from the tax levy.

COMMENT: Table 5 at the back of this warrant itemizes the Town's debt service obligations for FY09. Bond premiums and interest from the school building project are used to reduce the amount that is required to be raised from the tax levy.

ARTICLE 41. To see if the town will vote to accept the provisions of Section 23D of Chapter 39 of the Massachusetts General Laws, added by Chapter 79 of the Acts and Resolves of 2006, which provides that upon acceptance of this section for one or more types of adjudicatory hearings, a member of any municipal board, committee or commission when holding an adjudicatory hearing shall not be disqualified from voting in the matter solely due to that member's absence from no more than a single session of the hearing at which testimony or other evidence is received; provided that before any such vote, the member shall certify in writing that he has examined all evidence received at the missed session, which evidence shall include an audio or video recording of the missed session or a transcript thereof, that the written certification shall be part of the record of the hearing, that nothing in this section shall change, replace, negate or otherwise supersede applicable quorum requirements, and that by ordinance or bylaw a city or town may adopt minimum additional requirements for attendance at scheduled board, commission and committee hearings under this section.

Acceptance of this statute shall be for all types of adjudicatory hearings by any Town of Milton board, committee or commission.

Or otherwise act thereon.

Submitted by the Board of Selectmen

RECOMMENDED that the Town vote to accept the provisions of Section 23D of Chapter 39 of the Massachusetts General Laws, added by Chapter 79 of the Acts and Resolves of 2006, and that acceptance of this statute shall be for all types of adjudicatory hearings by any Town of Milton board, commission or committee.

COMMENT: If this article is approved, a member of a board, committee or commission holding an adjudicatory hearing may vote on the matter even if the member has missed one session, provided that certain conditions are met. The statute requires the board member to certify that he or she has reviewed all evidence received at the missed meeting, including either an audio or video tape or a transcript of the hearing. Further, the statute allows a member to miss only a single session of a hearing. This statute does not change quorum requirements. It will enable boards that hold adjudicatory hearings that continue for more than one meeting to avoid delays due to the absence of a member.

ARTICLE 42. To see if the Town will vote to accept Fletcher Steele Way as a public way without assessment of betterments and without making any appropriation.

Submitted by the Board of Selectmen

RECOMMENDED that the Town accept Fletcher Steele Way as a public way without assessment of betterments and without making any appropriation.

COMMENT: The Town's Planning Director has advised the Warrant Committee that all punch list items have been completed and that Fletcher Steele Way, which is located off Highland Street, is ready to be accepted as a public way. Such acceptance will enable the Town to plow snow from the street and to maintain street lights.

ARTICLE 43. To see if the Town, pursuant to Chapter 40, Section 4A of the Massachusetts General Laws, added by Chapter 438 of the Acts and Resolves of 1945, as amended, will vote to authorize termination of or modification of an Agreement entered into in March, 1953 by the Town of Milton and the Town of Canton, entitled "Agreement Between the Town of Milton and the Town of Canton Relating to Water Supply";

and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town, pursuant to Chapter 40, Section 4A of the Massachusetts General Laws, added by Chapter 438 of the Acts and Resolves of 1945, as amended, authorize the termination of or modification of an agreement dated March 9, 1953 entered into by the Town of Milton and the Town of Canton entitled "Agreement Between the Town of Milton and the Town of Canton Relating to Water Supply."

COMMENT: Under a 1953 agreement that is still in effect, Milton supplies water to Blue Hill Street, parts of Royall Street, Washington Street and Green Street in Canton. Canton pays Milton for the water it supplies at the rate charged to Milton plus ten percent (10%). The agreement states that it will continue in effect until it is terminated by either town in accordance with the provisions of M.G.L. c. 40, §4A. According to the Report of the 1952-1953 Warrant Committee to the March, 1953 Annual Town Meeting, the purpose of the agreement was “to provide a better circulation of water to the houses in the Houghton Pond area and also an increased supply, thus improving fire protection as well as improving service to this area.”

In 1953, M.G.L. c. 40, §4A, did not set forth a maximum term for an agreement between municipalities. In 1992, the statute was amended to, among other things, limit the term of agreements between municipalities to a maximum of twenty-five years. The Milton/Canton water supply agreement is now 55 years old and has never been modified. Canton pays Milton less than the rate that Milton consumers pay for water. In 1953, Milton supplied water to only a few homeowners in Canton. Today, Milton is supplying water to businesses in Canton. The time has long since come for the agreement to be terminated or modified and we recommend that Town Meeting give the Board of Selectmen broad authority to take either action.

ARTICLE 44. To see if the Town will vote to amend Chapter 6, Section 36 of the General By Laws by deleting the first sentence thereof, which reads “No person owning or operating a gasoline filling station shall allow the pumping of gasoline for retail sale without an attendant employed by the station present to hold the gas nozzle while gasoline is being pumped into the tank of the vehicle”. As amended, Section 36 of Chapter 6 of the General By Laws would read: “No gasoline filling station shall be open for business in the Town of Milton between the hours of 11:00 P.M. and 6:00 A.M.”;

and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town amend Chapter 6, Section 36 of the General By Laws by deleting the first sentence thereof, which reads “No person owning or operating a gasoline filling station shall allow the pumping of gasoline for retail sale without an attendant employed by the station present to hold the gas nozzle while gasoline is being pumped into the tank of the vehicle”.

COMMENT: This article removes a provision of the General Bylaws prohibiting self service gas stations in the Town. The bylaw was added under Article 32 of the March, 1976 Annual Town Meeting based on the question of the safety of the

pumps in use at the time. After review of the details with the Board of Selectmen and obtaining the opinion of the Fire Chief and the Fire Prevention Officer as to the safety of current pump technology, it is the unanimous opinion of the Warrant Committee that the use of self service pumps should be allowed in the Town. The restriction on opening and closing hours would remain unchanged in the bylaw.

ARTICLE 45. To see what sum of money the Town will vote to appropriate for payment of legally obligated medical expenses incurred from July 1, 2007 through June 30, 2008 for Town of Milton public safety personnel resulting from injuries sustained in the line of duty; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing under applicable provisions of law or otherwise; and to act on anything relating thereto.

Submitted by the Board of Selectmen

No recommendation at this time.

COMMENT: The November, 2007 Special Town Meeting, under Article 9, authorized the Board of Selectmen to petition the Legislature to enact special legislation that would authorize the Town to borrow an amount of money to pay the medical and hospital expenses of a firefighter who was seriously injured while on duty. Without such special legislation, the Town would not be permitted to borrow money for this purpose. At this writing, the special legislation is pending but is expected to be acted upon favorably by both the Senate and the House of Representatives and then sent to Governor Patrick for approval. Because the legislation has not yet been enacted, the Warrant Committee is not now in a position to make a recommendation on this article. We anticipate that the requisite special legislation will be enacted and signed by Governor Patrick prior to the Town Meeting. The Town's insurance consultant, Cook and Company, has negotiated with the medical providers amounts that will result in substantial cost savings for the Town. Additionally, some of the expenses have already been paid through transfers from the Reserve Fund and from the Insurance Recovery Fund. Thus, it is expected that the borrowing authorization for the first year's medical expenses will be approximately \$200,000 and no more than \$300,000. Updated information and a revised recommendation will be provided at Town Meeting. The FY09 debt service payment for a \$200,000 borrowing is included in the amount recommended under Article 40.

ARTICLE 46. To see if the Town will vote to approve the following resolution and to authorize the Board of Selectmen to petition state officials in accord with the resolution's provisions:

A Resolution Affirming Town Meeting Members' Ability To Establish Fiscal Priorities

WHEREAS the Town of Milton was the location in 1774 for the signing of the Suffolk Resolves, which denounced the “Intolerable Acts” of the British Parliament and which resolved to maintain, defend and preserve civil rights and liberties; and

WHEREAS one of those intolerable acts was “taxation without representation,” and

WHEREAS the Town of Milton comprises a diverse population with diverse fiscal and social priorities, and

WHEREAS, Town Meeting Members represent multiple and diverse constituencies, and

WHEREAS the Constitution of the United States is our charter of liberty and guarantees certain rights to people living in the United States, including but not limited to: Choice in fiscal priorities, and

WHEREAS the Warrant Committee requires and deserves full and complete budgeting information from all Town Departments, and

WHEREAS the “Town Meeting is the legislative body of the Town,” and

WHEREAS the Town of Milton understands that the preservation of these liberties is essential to the well-being of a democratic society and further that there is no inherent conflict between the people, through their elected representatives, being enabled to clearly indicate their priorities in the areas of spending and taxation and the expressed but competing desires of special interest within this Town.

THEREFORE BE IT RESOLVED that:

1. The Town of Milton and its elected and appointed officials, most specifically the Board of Selectmen, the School Committee, and the Town Administrator, shall continue to protect and preserve all residents’ effectiveness of representation, by now and in the future formulating financial articles within the Town Warrant in such a manner to assure that Town Meeting Members, while representing their electors, are able to selectively enact or not enact aforesaid financial articles.
2. In furtherance thereof, the Town Warrant shall offer true and valid choices in budget articles to the Town Meeting, consisting of the following in connection with each such article.
 - a. Level funding.
 - b. Funding based upon most recent prior budget with up to a maximum two and one-half percent (2 1/2 %) increase.
 - c. A budget article, which of its very nature, demands an override election.

The warrant article should be so constructed as to provide each individual town meeting member the ability to make such a choice among the three alternatives.

3. WHEREAS the full compliance with the intent of this article may require legislative activity, copies of this resolution shall be sent to the Board of Selectmen, the School Committee, the Town Administrator, and to each member of the Milton delegation in the Massachusetts General Court.

Submitted by:

Daniel G. Higgins, III	24 Franklin Street
Thomas F. Cummings	9 Dean Road
John R. Kelley	42 Cypress Road
Thomas J. Flynn	15 Clark Road
Elaine B. Roche	22 Hazel Street
Thomas Skusevich	21 Garden Street
Joseph M. Bianculli	449 Pleasant Street
Kathleen C. O'Brien	531 Pleasant Street
Francis S. Madden	36 Cypress Road
Daniel J. Feeney, Jr.	22 Gerald Road

RECOMMENDED that the Town vote NO.

COMMENT: This article is a citizens' petition for a non-binding resolution ostensibly aimed at providing Town Meeting Members with additional choice when deliberating on the budget articles before them. The Warrant Committee met with the proponent of the article (a non-signatory of the petition) in order to determine the intent and purpose of the article. It was clear in that meeting (and it is clear in the text of the resolution) that the resolution does not accurately reflect the roles of the Board of Selectmen, the Warrant Committee and Town Meeting regarding the setting of fiscal policy, the deliberation and presentation of the budget articles in the Warrant, and the responsibilities of Town Meeting Members.

Several points should be noted:

- a) Section 1 of the resolution provides that the Board of Selectmen, the School Committee and the Town Administrator shall formulate the financial articles before town meeting. This section is in conflict with both M.G.L. chapter 39, sections 10 and 16 and the Town Bylaws (Chapter 3, Sections 3 and 4) regarding the role and responsibilities of the above boards and the Warrant Committee.*
- b) Section 2 of the resolution provides that every budget article should provide three options to Town Meeting Members: level funding, a 2.5% increase over the previous fiscal year and an override amount. Aside*

from the practicality of every town department providing three budget numbers each and every year, let alone the significant additional time involved in reviewing and analyzing the three budgets, there is the actuality that options (b) and (c) provide for the same result. In general the revenue of the Town rises each year at around 3% (2.5% plus new growth). The fixed costs that must be covered first in preparing the budget invariably take approximately half of the increased revenue, resulting in a situation in which our discretionary income is significantly less than 2.5%. The only way to fund a budget over 2.5% is therefore by an override, which makes option (c) redundant.

c) Section 2 further notes that every Town Meeting Member should have the ability to make a choice among the alternatives. As provided for in the Bylaws (Chapter 2, Section 10) and based on past practice Town Meeting Members currently have that right. Town Meeting Members are free to alter the appropriation of line items of any budget provided that the following criteria are met: the amount is not more than \$500 above the request listed in Table 10 of the warrant and the source of the funding is identified. If contingent and non-contingent budgets are proposed (as is the case this year), Town Meeting Members are free to move to change the recommendations of the Warrant Committee provided the above criteria are met. In addition, Section 7 of the Town's Charter provides for a petition and ballot process for the citizens of the Town to take articles decided by Town Meeting to the voters.

d) Section 3 is entirely redundant as the resolution is non-binding.

As many non-members and certainly all former members of the Warrant Committee know, the Warrant Committee spends a substantial amount of volunteer time reviewing and analyzing the budgets presented by the Town departments. The preparation of a budget is a long, agonizing and often heart rending process, but one which is done with thought and careful deliberation over the course of several months rather than by the rubber stamping of department submissions.

Changing a process can be beneficial, but the existing process must first be fully understood. The resolution proposed by this article bears no relation to the process that the Town, like other Massachusetts towns, follows in creating, evaluating and voting on the annual operating budget. This proposed resolution is impractical and offers nothing to the citizens of the Town or Town Meeting Members that they do not already have. For these reasons, the Warrant Committee recommends that Town Meeting vote to reject this article.

ARTICLE 47. To see if the Town will vote to approve the following resolution and to authorize the Board of Selectmen to petition state officials, if required by law, in accord with the resolutions' provisions:

A Resolution affirming Town Meeting's desire to ensure that any future development within the Town of Milton shall be in full compliance with a new, updated and current Master Plan.

WHEREAS the Town of Milton was selected as one of the top seven communities within the United States in which to reside by Money Magazine in August 2007, and

WHEREAS the Town of Milton comprises a diverse population with diverse fiscal and social and personal priorities, and

WHEREAS, Town Meeting Members represent multiple and diverse constituencies, and

WHEREAS good plans produce good work but good intentions do not always equal good results, and

WHEREAS the Town of Milton's Master Plan (c.1978) is believed by many concerned residents of the Town to be outdated and in dire need of modernization, and

WHEREAS in accordance with M.G.L. c.41, sec. 81D, such Master Plan is designed to provide a basis for decision making regarding the long-term physical development of the municipality and shall include the following elements: a goals and policies statement, a land use plan element, a housing element, an economic development element, a natural and cultural resources element, an open space and recreation element, a services and facilities element, a circulation element, and an implementation program element, and

WHEREAS in accordance with M.G.L. c. 41, sec. 81D, each community shall conduct an interactive public process, to determine community values, goals and to identify patterns of development that will be consistent with these goals, and

WHEREAS "public policies are the framework within which the individual moves in utilization of land; for example, an individual makes his (or her) plans within the limitations laid down by public policy, such as zoning policy" (from The Elements of Land Economics, MacMillan Company, 1924, Ely and Morehouse p.5), and

WHEREAS the Town of Milton, through its elected and appointed officials should carefully scrutinize any major development proposal; and Town leaders should assure that any development proposal be totally compliant with an updated Town of Milton Master Plan,

THEREFORE, BE IT RESOLVED that:

The Town of Milton and its elected and appointed officials, including but not limited to, the Board of Selectmen, the Planning Committee, and the Town Administrator, shall continue to protect and preserve all residents' effectiveness of representation in this Town Meeting, by taking such steps as may be required to fully update the Town's Master Plan prior to considering any proposals for development on publicly owned land, or on land held in trust and having elected or appointed public officials as trustees, or on land used or occupied by the Town for whatever purposes.

WHEREAS the full compliance with the intent of this article may require legislative activity, copies of this resolution shall be sent to the Board of Selectmen, the Planning Committee, Housing Authority, the Town Planner, the Town Administrator, and to each member of the Milton delegation in the Massachusetts General Court.

Submitted by:

Carol J. Power	124 Ridgewood Road
Lois M. Wallace	124 Ridgewood Road
M. Helena Kasuba	6 Harborview Park
Thomas J. Fahey, Jr.	132 Ridgewood Road
Elizabeth A. O'Connor	27 Clifton Road
Alison C. Knight	25 Spafford Road
Donald J. Knight	25 Spafford Road
Suzanne J. Knight	25 Spafford Road
Elizbieta K. Welz	179 Highland Street
Valdemar Welz	179 Highland Street

RECOMMENDED that the Town vote NO.

COMMENT: This resolution, which would have no legal effect, would declare that the Town's 1977 Master Plan be "fully update[d]" before "any proposals for development on publicly owned land, or on land held in trust and having elected or appointed public officials as trustees, or on land used or occupied by the Town for whatever purposes" can even be considered, let alone undertaken. Notwithstanding that it may be desirable for the Planning Board to update the Master Plan, we find a number of flaws in article 47.

First, under M.G.L. c. 41, section 81D, it is the Planning Board that shall make a master plan for the Town "and from time to time may extend or perfect such a plan." However, Town-owned land (except for school buildings) is under the jurisdiction of the Board of Selectmen. Any sale or acquisition of land by the

Town requires Town Meeting's approval. Additionally, with respect to the Governor Stoughton property, each Selectman, in his or her capacity as a trustee, has a fiduciary duty to act in the best interest of the trust that was created under the late Governor Stoughton's will. It makes no sense for Town Meeting to declare, in an advisory capacity, that the Selectmen should not consider development proposals before the Planning Board updates the Master Plan. The proposed resolution confuses the roles and responsibilities of the Planning Board and the Board of Selectmen.

Second, the Planning Director advised the Warrant Committee that an update of the Master Plan would cost approximately \$200,000 and require eighteen months to two years to complete. The citizens who met with us to discuss this article offered to arrange for a new master plan to be prepared by residents of the Town on a volunteer basis. Although thankful for their generous offer, we are not convinced that such a proposal would be feasible or free of potential conflicts of interest. Most communities retain an independent planning expert to prepare a master plan, as Milton did in the 1970s.

Third, a Community Development Plan for Milton was drafted in 2004 at the State's expense. Although it is not as extensive as the Master Plan is, the Town's Planning Director believes that it would be more practical to build upon the Community Development Plan than it would be to update the Master Plan.

Fourth, some of the sponsors of the article advised us that they have not raised their concerns about the lack of an updated Master Plan to the Planning Board (the only board that has jurisdiction over the Master Plan). The Planning Director informed the Warrant Committee that the Planning Board has discussed updating the Master Plan but has concluded that the cost of doing so is prohibitive at this time. The Warrant Committee believes that the citizens should have addressed their concerns about the Master Plan to the Planning Board rather than proposing that Town Meeting adopt a resolution that, although it may be well-intentioned, is nevertheless misguided. We recommend that Town Meeting reject this article.

ARTICLE 48. To see what sum of money the Town will vote to appropriate for the Stabilization Fund in accordance with the provisions of General Laws, Chapter 40, Section 5B; and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that no appropriation be made.

COMMENT: As of June 30, 2007, the balance of the Stabilization Fund was \$1,095,800. Pursuant to Article 4 of the November 27, 2007 Special Town Meeting, \$198,822 was transferred to the Stabilization Fund from the Landfill Escrow Account. In order to minimize the amount of the contingent budget, we do not recommend adding to the Stabilization Fund at this time.

ARTICLE 49. To see what sum of money the Town will vote to appropriate for the Reserve Fund for extraordinary or unforeseen expenditures for the twelve month period beginning July 1, 2008 and to apply from the Overlay Reserve such amounts as the Town shall determine to meet in whole or in part such appropriation; and to act on anything relating thereto.

RECOMMENDED that the Town appropriate the sum of \$582,924 for the Reserve Fund for extraordinary or unforeseen expenditures for the twelve month period beginning July 1, 2008; and that to meet said appropriation the sum of \$582,924 is to be raised from the tax levy.

COMMENT: The amount that is recommended for the Reserve Fund in FY09 is \$252,915 greater than the current year's appropriation of \$330,009. We have "parked" \$124,721 (the difference between the requested and recommended budgets for the Blue Hills Regional Technical School) in the Reserve Fund. Net of this amount, the increase to the Reserve Fund is \$128,194. The FY08 appropriation, in turn, is \$70,000 less than the amount that was appropriated for the Reserve Fund in FY07. It was reduced from an initial recommendation of \$466,000 last year in order to divert funds to other departments and eliminate some layoffs. However, the amount has proven to be too low in light of the significant unemployment compensation claims and employee medical expenses for which the Reserve Fund has been used this year. Because a significant number of layoffs is expected if the non-contingent budget is adopted, an increased appropriation for the FY09 Reserve Fund is necessary. However, legal fees, which typically are paid from the Reserve Fund after the Law Special Services line item and the Selectmen's Professional Services line item have been exhausted, will not require significant Reserve Fund transfers next year because those budgets have been adequately funded for FY09. The amount that is recommended for the Reserve Fund in the contingent budget cannot be less than the amount that is recommended in the non-contingent budget.

ARTICLE 50. To see what sum of money the Town will vote to appropriate, in addition to the money appropriated by vote of the May, 2007 Annual Town Meeting under Article 52, for the Reserve Fund for extraordinary or unforeseen expenditures for the twelve month period beginning July 1, 2007; to determine how said appropriation shall be raised, whether by transfer from available funds, borrowing under applicable provisions of law or otherwise;

and to act on anything relating thereto.

Submitted by the Board of Selectmen

RECOMMENDED that the Town appropriate the sum of \$23,500 for the purpose set forth in the article and that to meet said appropriation, the

sum of \$23,500 be transferred from funds appropriated under Article 20 of the May, 2007 Annual Town Meeting (Central Business Office) .

COMMENT: As noted in the comment to Article 49, the amount that was appropriated for the FY08 Reserve Fund, \$330,009, is insufficient to pay all of the unforeseen or extraordinary expenses that the Town has incurred to date. The appropriation was \$70,000 less than the amount that was appropriated to the Reserve Fund in FY07. Last year's warrant noted the possibility that the FY08 Reserve Fund might have to be replenished at a future Town Meeting. As a result of a significant number of unemployment claims, the need to pay the medical expenses of an injured firefighter, and the School Department's need for additional funding to hire three teachers for Pierce Middle School in order to mitigate the possibility that the school could be deemed to be in need of restructuring, the balance of the Reserve Fund is inadequate to cover the Town's remaining unemployment claims, legal fees (which typically are paid from the Reserve Fund once the Law Special Services line and the Selectmen's Professional Services line are exhausted) and other unforeseen expenses. The recommended amount of \$23,500 would be transferred from the Central Business Office's salary line. A clerical position in that office became vacant during the year and has not been filled. The Town Administrator is working with the heads of various departments in order to freeze expenses and identify additional funds that may be available for appropriation to the FY08 Reserve Fund. If other funds become available, the recommendation will be revised at Town Meeting.

ARTICLE 51. To see what sum of money the Town will vote to appropriate for the twelve month period beginning July 1, 2008 for unpaid bills of departments for prior years; and to act on anything relating thereto.

RECOMMENDED that the sum of \$14,412 be appropriated for the purpose set forth in this article as follows:

Police \$ 6,812
Fire \$ 7,600

and that to meet said appropriation the sum of \$5,170 be transferred from the Overlay Reserve and the sum of \$9,242 be transferred from the Insurance Recovery Account.

COMMENT: This article provides for payment of medical bills for the Fire and Police Departments and fuel bills for the Police Department that were incurred in FY07 but were received after the fiscal year ended.

TABLE 1

FULL-TIME AND PERMANENT PART-TIME POSITIONS

	ACTUAL FY 1999		ACTUAL FY2006		ACTUAL FY2007		ACTUAL FY2008		PROJECTED* FY2009	
	FT	PT	FT	PT	FT	PT	FT	PT	FT	PT
Acct. & Retirement	4	0	1	0	1	0	1	0	1	0
Animal Control	1	0	1	0	1	0	1	0	1	0
Assessors	3	1	3	0	3	0	3	0	3	0
Inspectional Services	1	2	3	4	3	4	3	4	3	4
Board of Appeals	0	1	0	1	0	1	0	1	0	1
Cemetery	10	1	9	1	9	1	9	1	9	1
Central Business Office	0	0	6	0	6	0	6	0	6	0
Conservation	0	0	0	0	0	0	0	0	0	0
Council on Aging	2	0	2	2	2	2	2	2	2	2
Fire	53	1	57	1	59	1	59	1	59	1
Gas & Plumbing	0	1	0	0	0	0	0	0	0	0
Health	1	2	1	3	1	3	1	3	1	3
Information Technology	0	0	0	2	0	2	0	2	0	2
Library	12	8	10	9	10	9	11	8	12	7
Park	5	1	4	1	4	1	4	1	4	1
Personnel	0	1	0	1	0	1	0	1	0	1
Planning	0	0	0	0	0	0	0	0	0	0
Police	59	30	60	25	60	25	60	25	60	24
Public Works	35	1	39	0	39	0	39	0	39	0
Selectmen	2	2	4	1	4	1	3	1	3	1
Town Administrator	1	0	1	0	1	0	1	0	1	0
T.O.B. & Library Building	1	0	0	0	0	0	0	0	0	0
Town Clerk	3	0	3	0	3	0	3	0	3	0
Treasurers/Collector	4	1	4	1	4	1	4	1	4	1
Veterans' Agent	0	1	0	1	0	1	0	1	0	1
Wire	3	0	0	0	0	0	0	0	0	0
Youth	1	1	0	0	0	0	0	0	0	0
Total:	201	55	208	53	210	53	210	52	211	51
		256		261		263		262		262

*Not All positions listed are funded

TABLE 2

**Milton Public Schools
Milton, Massachusetts**

Professional Personnel Report

Category	2004-05		2005-06		2006-07		2007-08 ²	
	FT	PT	FT	PT	FT	PT	FT	PT
Teachers (Including Department Heads & PreK ¹ -FY07)	233	12	241	15	260	22	248	23
Special Education Specialists ¹	12	4	15	3	15	5	21	5
Directors	9	0	10	0	10	0	7	0
Principals (Including Secondary Assistants)	10	0	9	0	9	0	10	0
Guidance/Adjustment Counselors ¹	13	2	14	2	15	2	14	2
Instructional Aides/Tutors	17	7	25	5	28	3	32	4
Teacher Aides	22	16	19	21	24	17	17	14
Attendance Officer	0	2	0	2	0	2	0	1
Nurses	5	3	3	4	3	4	6	0
Administrators	3	0	3	0	3	0	3	0
Administrator of Buildings & Grounds	1	0	1	0	1	0	1	0
Secretaries/Clerks	16	2	16	2	16	3	16	4
Custodians	24	0	23	2	24	2	24	2
Maintenance	0	1	2	1	2	1	2	0
Computer Tech	4	0	4	0	4	0	3	0
Community Service	1	0	1	0	0	0	0	0
Security	1	0	1	0	1	0	1	0
<i>Subtotal</i>	<i>371</i>	<i>49</i>	<i>387</i>	<i>57</i>	<i>415</i>	<i>61</i>	<i>405</i>	<i>55</i>
Cafeteria	4	26	4	26	4	26	2	34
Community Schools ¹	1	1	1	1	1	1	2	69
<i>Subtotal</i>	<i>5</i>	<i>27</i>	<i>5</i>	<i>27</i>	<i>5</i>	<i>27</i>	<i>4</i>	<i>103</i>
Total	376	76	392	84	420	88	409	158

¹ Please note that tracking for these categories were not included in some previous Town Meeting Warrants

² FY08 Headcount from March payroll records, previous information from End-of-Year Reports and other sources

TABLE 3

Reserve Fund Transfers
Fiscal Year 2007

<u>DATE</u>	<u>DEPARTMENT</u>	<u>DESCRIPTION</u>	<u>AMOUNT</u> <u>TRANSFERRED</u>	<u>BALANCE</u>
1-Jul-06	Article 56	APPROPRIATED MAY 2006 TOWN MEETING	400,000.00	\$400,000.00
26-Oct-06	Library	General Expenses - Mold Remediation	\$11,800.00	\$388,200.00
10-Jan-07	Veterans	Veterans Benefits	\$5,400.00	\$382,800.00
10-Jan-07	Veterans	General Expenses - Grave Markers	\$1,173.00	\$381,627.00
12-Feb-07	Vehicle Maintenance	Repair Engine 1	\$4,910.00	\$376,717.00
12-Feb-07	Cemetery	Emergency employment of part-time Principal Clerk	\$10,011.00	\$366,706.00
21-Feb-07	Vehicle Maintenance	Repair Fire Dept. Vehicle	\$5,274.00	\$361,432.00
21-Feb-07	Fire	Repair Engine 1	\$53,990.00	\$307,442.00
21-Feb-07	Election & Registration	Postage and Mailing of STM Warrant	\$2,431.00	\$305,011.00
21-Feb-07	Selectmen	General Expenses - Advertising	\$5,883.00	\$299,128.00
26-Feb-07	Fire	Lease/Purchase Fire Rescue Pumper	\$55,000.00	\$244,128.00
7-Mar-07	Maturing Debt	Interest Payment - Surface Drains	\$19,147.00	\$224,981.00
14-Mar-07	Vehicle Maintenance	Repair Fire Engine 4	\$11,016.00	\$213,965.00
28-Mar-07	Law	Special Services	\$8,266.00	\$205,699.00
28-Mar-07	Selectmen	Professional Services	\$26,831.00	\$178,868.00
27-May-07	Election & Registration	General Expenses - STM Warrant	\$2,523.00	\$176,345.00
27-May-07	Fire	General Expenses - Medical Services	\$39,244.00	\$137,101.00
27-May-07	Law	Special Services	\$7,068.00	\$130,033.00
27-May-07	Selectmen	General Expenses - Professional Services	\$6,595.00	\$123,438.00
6-Jun-07	Selectmen	General Expenses - Professional Services	\$3,933.00	\$119,505.00
6-Jun-07	Law	Special Services	\$10,499.00	\$109,006.00

6-Jun-07	Police	General Expenses - Cleaning Services	\$2,500.00	\$106,506.00
6-Jun-07	Police	General Expenses - Fuel	\$36,000.00	\$70,506.00
20-Jun-07	Central Business Office	General Expenses - GASB45 Study	\$9,500.00	\$61,006.00
27-Jun-07	Law	Special Services	\$10,128.00	\$50,878.00
27-Jun-07	Town Clerk	General Expenses	\$1,601.00	\$49,277.00
27-Jun-07	Veterans	Veterans Benefits	\$1,609.00	\$47,668.00
27-Jun-07	Fire	General Expenses - Fuel	\$2,246.00	\$45,422.00
27-Jun-07	DPW	General Expenses - Police Digitizer	\$3,700.00	\$41,722.00
27-Jun-07	Selectmen	General Expenses - Professional Services	\$9,588.00	\$32,134.00
29-Jun-07	Selectmen	General Expenses - Professional Services	\$3,587.00	\$28,547.00
30-Jun-07	DPW	Snow & Ice Removal	\$19,856.00	\$8,691.00
30-Jun-07	Selectmen	General Expenses - Professional Services	\$1,596.00	\$7,095.00
30-Jun-07	Retirement	Non-Contributory Pension	\$1.00	\$7,094.00
30-Jun-07	Council On Aging	General Expenses - Fuel	\$1.00	\$7,093.00
30-Jun-07	Law	Special Services	\$4,934.00	\$2,159.00
	Total Transferred Out		<u>\$397,841.00</u>	
	Balance			\$2,159.00

TABLE 4
Comparative Tax Rate
And Tax Levy for Ten Years

<u>Year</u>	<u>Total Amount to be Raised</u>	<u>Actual Tax Levy</u>	<u>Tax Rate</u>
1998-99	53,754,178	32,647,140	18.31 Residential 24.80 Commercial
1999-00	56,828,932	33,828,884	15.03 Residential 21.45 Commercial
2000-01	58,535,483	34,924,207	15.45 Residential 22.04 Commercial
2001-02	62,503,949	38,529,665	16.87 Residential 24.07 Commercial
2002-03	64,874,605	40,393,473	11.73 Residential 19.71 Commercial
2003-04	64,957,247	41,926,032	12.12 Residential 19.20 Commercial
2004-05	69,300,248	43,939,857	10.54 Residential 21.19 Commercial
2005-06	75,968,787	47,646,038	10.15 Residential 19.83 Commercial
2006-07	80,251,632	51,316,862	10.84 Residential 20.34 Commercial
2007-08	81,898,153	52,234,887	10.95 Residential 18.96 Commercial

TABLE 5
INTEREST AND MATURING DEBT - FISCAL YEAR 2009
July 1, 2008 - June 30, 2009

	RATE	OUTSTANDING	PRINCIPAL	INTEREST	TOTAL
2000 Multi-Purpose (\$1,910,000)	4.67%	\$ 380,000.00	\$ 150,000.00	\$ 14,545.00	\$ 164,545.00
2006 Multi-Purpose (\$2,565,000)	4.12%	\$1,917,000.00	\$ 317,000.00	\$ 75,809.00	\$ 392,809.00
2007 Multi-Purpose (\$2,191,000)	4.25%	\$2,191,000.00	\$ 161,000.00	\$ 89,883.75	\$ 250,884.00
Library Construction B.A.N. (9/19/08)	4.00%	\$2,800,000.00		\$ 112,000.00	\$ 112,000.00
Library Construction B.A.N. (2/20/08-09)	2.00%	\$4,800,000.00		\$ 86,133.33	\$ 86,133.33
Library Construction B.A.N. (7/08-1/15/09)	Est. 3%	\$2,132,274.00		\$ 33,700.00	\$ 33,700.00
Library Construction B.A.N. (9/19/08-1/15/09)	Est. 3%	\$2,800,000.00		\$ 30,100.00	\$ 30,100.00
Surface Drain B.A.N.	Est. 3%	\$ 500,000.00		\$ 7,500.00	\$ 7,500.00
2005 Sch. Bldg. Project (\$10,000,000)	4.07%	\$8,500,000.00	\$ 500,000.00	\$ 400,000.00	\$ 900,000.00
2006 Sch. Bldg. Project (\$10,000,000)	4.12%	\$9,000,000.00	\$ 500,000.00	\$ 365,875.00	\$ 865,875.00
M.S.B.A. Low Int. Loan (\$6,787,577)	2.00%	\$6,787,577.00	\$ 339,379.00	\$ 120,173.00	\$ 459,552.00
School Bldg. Proj. B.A.N. (9/19/07-9/19/08)	4.00%	\$2,000,000.00		\$ 80,000.00	\$ 80,000.00
School Bldg. Proj. No Borrowing		\$ 610,000.00			
School Bldg. Proj. B.A.N. (2/20/08-1/20/09)	2.00%	\$1,000,000.00		\$ 17,944.44	\$ 17,944.44
School Bldg. Proj. B.A.N. (9/19/08-1/20/09)	Est. 3%	\$2,000,000.00		\$ 20,000.00	\$ 20,000.00
Pickens B.A.N.	Est. 3%	\$ 200,000.00		\$ 3,500.00	\$ 3,500.00
					\$3,424,542.77

**TABLE 6
TOWN OF MILTON
ENCUMBERED FUNDS
FOR THE YEAR ENDED JUNE 30, 2007**

DEPARTMENT	AMOUNT
Central Business Office	9,500.00
Assessors	5,725.00
Information Technology	9,442.50
General Insurance	13,000.00
Police	2,813.00
Landfill Closure	1,748.00
Historical Commission	620.00
Unemployment Compensation	0.00
Sewer Operations	0.00
Water Operations	362,458.64
 Total Encumbered Funds	 405,307.14
<hr/>	
General	42,848.50
Water	362,458.64
Sewer	<u>0.00</u>
Total	405,307.14

**TABLE 7
DEPARTMENT OF PUBLIC WORKS
FOR THE YEARS 2007-2009**

PUBLIC WORKS GENERAL	FY2007 ACTUAL	FY2008 APPROPRIATED	FY2009 REQUESTED
PERSONAL SERVICES	\$585,402	\$749,174	\$749,811
OVERTIME	\$43,532	\$74,290	\$74,856
OVERTIME - SNOW AND ICE	\$41,640	\$0	\$0
SEASONAL EMPLOYEES	\$0	\$0	\$0
M & O OF PUBLIC BUILDINGS AND GROUNDS	\$146,409	\$127,078	\$127,078
TOOLS & EQUIP. REPLACE & REPAIR	\$8,635	\$7,475	\$7,475
STREET CLEANING	\$6,995	\$9,147	\$9,147
STREET MAINTENANCE	\$50,619	\$60,628	\$60,628
DRAIN MAINTENANCE	\$25,904	\$0	\$0
FENCE, WALL & BRIDGE REPAIR	\$3,494	\$1,554	\$1,554
WORK FOR OTHER DEPT'S. (NOT OTHERWISE CLASSIFIED)	\$0	\$1,026	\$1,026
SIGNS & TRAFFIC LINE PAINTING / & MISC.	\$27,523	\$18,065	\$18,065
SNOW & ICE	\$107,541	\$128,131	\$128,131
DRAIN CONSTRUCTION & RECONSTRUCTION.	\$1,773	\$0	\$0
STREET CONSTRUCTION & RECONSTRUCTION.	\$40,742	\$11,483	\$11,483
SIDEWALK CONSTRUCTION & RECONSTRUCTION.	\$30,865	\$0	\$0
FORESTRY WORK	\$74,726	\$13,184	\$13,184
FIRE ALARM / STREET LIGHTS / TRAFFIC SIGNALS	\$210,629	\$151,025	\$151,025

REFINANCE PAYMENT FOR OWNERSHIP OF THE STREET LIGHTS SEMINARS -	\$96,007	\$96,120	\$96,120
OUT OF STATE TRAVEL	\$730	\$1,000	\$1,000
TOTAL:	\$1,503,165	\$1,449,379	\$1,450,583
VEHICLE MAINTENANCE & OPERATION			
PERSONAL SERVICES	\$57,951	\$152,207	\$152,707
OVERTIME	\$5,914	\$20,958	\$37,314
YARD & BUILDING IMPROVEMENTS	\$12,505	\$9,478	\$9,478
OPERATING EXPENSES	\$70,208	\$46,921	\$46,921
PREVENTIVE MAINTENANCE	\$19,668	\$4,270	\$4,270
ORDINARY REPAIRS	\$41,902	\$11,721	\$11,721
MAJOR REPAIRS	\$74,138	\$4,019	\$4,019
TOOL & EQUIP. REPLACE & REPAIR	\$917	\$3,478	\$3,478
TOTAL:	\$283,203	\$253,052	\$269,908
SOLID WASTE AND RECYCLING			
CURBSIDE COLLECTION OF SOLID WASTE	\$469,158	\$503,720	\$505,720
DISPOSAL AND TRANSPORTATION OF SOLID WASTE	\$448,799	\$469,222	\$469,222
RECYCLING CONTRACT	\$465,000	\$465,000	\$494,000
YARD WASTE COLLECTION	\$152,250	\$165,000	\$187,000
YARD WASTE DISPOSAL	\$39,947	\$81,585	\$82,073
OTHER RECYCLING AND DISPOSAL	\$22,449	\$45,227	\$45,227
LANDFILL ENGINEERING / MONITORING	\$8,251	\$10,000	\$13,700

PERSONAL SERVICES	\$64,303	\$47,445	\$21,890
STICKERS AND BINS	\$11,886	\$18,345	\$18,345
HOUSEHOLD HAZARDOUS WASTE COLLECTION ONE DAY EVENT	\$13,031	\$30,000	\$0
TOTAL:	\$1,695,074	\$1,835,544	\$1,837,177

SEWER OPERATION & IMPROVEMENT

PERSONAL SERVICES	\$457,930	\$536,054	\$574,462
OVERTIME	\$10,913	\$46,548	\$73,713
SEASONAL EMPLOYEES	\$0	\$9,108	\$9,563
M. & O. PUMP STA. BLD. & GRNDS.	\$61,503	\$42,849	\$42,849
VEHICLE MAINTENANCE & OPERATION	\$6,537	\$6,480	\$6,480
OPER. & MAINT. OF SEWER SYSTEM	\$64,936	\$42,346	\$42,346
TOTAL:	\$601,819	\$683,385	\$749,414

MWRA SEWER ASSESSMENT

	\$4,128,257	\$4,368,070	\$4,544,955
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OPERATION & MAINTENANCE. WATER DISTRIBUTION SYSTEM

PERSONAL SERVICES	\$524,090	\$528,205	\$562,289
OVERTIME	\$78,521	\$71,050	\$122,015
SEASONAL EMPLOYEES	\$0	\$9,151	\$9,609
M. & O. SHOP & GAR. BLDG. & GNDS.	\$7,310	\$8,442	\$8,442
TOOL & EQUIPMENT REPLACE & REPAIR	\$24,504	\$11,627	\$11,627
OPERATING EXPENSE	\$25,432	\$24,479	\$25,703
PREVENTIVE MAINTENANCE	\$3,575	\$4,386	\$4,605

ORDINARY REPAIRS	\$11,876	\$14,374	\$15,093
MAJOR REPAIRS	\$2,764	\$5,980	\$6,279
TOOL & EQUIP. REPLACE & REPAIR	\$1,707	\$1,100	\$1,155
SERVICE MAINTENANCE & JOBBING	\$68,284	\$77,785	\$77,785
INSPECTION FACILITIES	\$407	\$11,750	\$11,750
METER TEST REP. & A.R.B.	\$16,859	\$21,535	\$21,535
REPAIR & INSTALL HYDRANT & GATE	\$76,621	\$88,104	\$88,104
GRADE ALTERATIONS	\$0	\$3,607	\$3,607
MAIN MAINTENANCE, REPAIR & CROSS CONNECTION CONTROL	\$924	\$75,816	\$75,816
TRENCH REPAIRS	\$37,412	\$46,660	\$46,660
TOTAL:	\$880,286	\$1,004,051	\$1,092,074
MWRA WATER ASSESSMENT	\$2,263,683	\$2,196,171	\$2,476,003
DEP (SWDA) ASSESSMENT	\$7,703	\$8,641	\$8,641
WATER LEAK DETECTION SURVEY	\$12,000	\$12,000	\$12,000
TOTAL DPW BUDGET	\$11,375,191	\$11,810,293	\$12,440,755

**TABLE 8A WATER
WATER ENTERPRISE
FOR THE YEARS 2007-2009**

<u>DESCRIPTION</u>	<u>Actual FY 2007</u>	<u>Appropriated FY 2008</u>	<u>Requested FY 2009</u>	<u>ART. REF FY 2009</u>
DESIGNATED WATER SURPLUS (FY 99)				
<u>OTHER REVENUE:</u>				
SERVICES AND MISCELLANEOUS	\$84,689	\$95,854	\$86,269	
INVESTMENT INCOME	\$16,261	\$23,000	\$20,700	
TOTAL OTHER REVENUE	\$100,950	\$118,854	\$106,969	
RATE / USER FEE REVENUE	\$4,099,700	\$4,184,470	\$4,581,754	
<u>TOTAL REVENUE AND SURPLUS</u>	\$4,200,650	\$4,303,324	\$4,688,722	
<u>DIRECT COSTS:</u>				
WATER OPERATIONS & IMPROVEMENTS	\$880,199	\$998,143	\$1,092,074	art 20
M.W.R.A. WATER ASSESSMENT	\$2,263,683	\$2,196,171	\$2,476,003	art 20
D.E.P. ASSESSMENT	\$7,703	\$8,641	\$8,641	art 20
PERSONNEL INCREASES	\$5,622	\$5,908	\$5,908	art 14, 20

COMPREHENSIVE WATER STUDY	\$0	\$0	\$0	art 20
LEAK SURVEY	\$12,000	\$12,000	\$12,000	art 20
TOTAL DIRECT COSTS	\$3,169,207	\$3,220,863	\$3,594,626	
<u>INDIRECT COSTS:</u>				
EMPLOYEE BENEFITS	\$217,955	\$243,698	\$253,069	art 10
GENERAL INSURANCE	\$16,423	\$22,262	\$22,247	art 17
TOWN GOVERNMENT ALLOCATION	\$49,269	\$45,201	\$47,480	art 17, 20
TOTAL INDIRECT COSTS	\$283,647	\$311,161	\$322,796	
<u>CAPITAL & DEBT SERVICE:</u>				
CAPITAL IMPROVEMENTS	\$341,488	\$364,992	\$364,992	art 20
DEBT SERVICE	\$406,308	\$406,308	\$406,308	art 20
TOTAL CAPITAL & DEBT SERVICE	\$747,796	\$771,300	\$771,300	
TOTAL UTILITY COSTS	\$4,200,650	\$4,303,324	\$4,688,722	
ENCUMBERED EXPENSE	\$0	\$0	\$0	
Operational Fund Balance	\$0	\$0	\$0	

**TABLE 8B SEWER
SEWER ENTERPRISE
FOR THE YEARS 2007-2009**

<u>TOWN MEETING APPROPRIATIONS</u>	Actual FY 2007	Appropriated FY 2008	Requested FY 2009	ART REF. FY 2009
<u>OTHER REVENUE:</u>				
<u>Liens</u>				
SERVICES	\$0	\$0	\$0	
INVESTMENT INCOME	\$30,369	\$25,500	\$25,500	
BETTERMENT/RATE RELIEF/MWPAT/CONNECTIONS	\$12,559	\$62,500	\$62,500	
TOTAL OTHER REVENUE	<u>\$42,928</u>	<u>\$88,000</u>	<u>\$88,000</u>	
RATE / USER FEE REVENUE	\$5,448,615	\$6,543,002	\$6,571,370	
TOTAL REVENUE AND SURPLUS	\$5,491,543	\$6,631,002	\$6,659,370	
<u>DIRECT COSTS:</u>				
SEWER OPERATIONS & IMPROVEMENTS	\$601,820	\$677,477	\$749,414	art 20
MWRA SEWER ASSESSMENT	\$4,128,257	\$4,368,070	\$4,544,955	art 20
PERSONNEL INCREASES	\$5,622	\$5,908	\$5,908	art 14, 20
TOTAL DIRECT COSTS	\$4,735,699	\$5,051,455	\$5,300,277	

<u>INDIRECT COSTS:</u>				
EMPLOYEE BENEFITS	\$225,064	\$250,727	\$260,816	art 10
GENERAL INSURANCE	\$11,020	\$20,804	\$21,862	art 17
TOWN GOVERNMENT ALLOCATIONS	\$50,369	\$42,240	\$43,298	art 17, 20
TOTAL INDIRECT COSTS	\$286,453	\$313,771	\$325,976	
<u>CAPITAL & DEBT SERVICE:</u>				
CAPITAL IMPROVEMENTS	\$434,013	\$774,694	\$774,694	art 20
MWPAT SUBSIDY DEBT PAYMENT	\$0	\$23,870	\$23,870	art 20
DEBT SERVICE	\$234,511	\$234,553	\$234,553	art 20
TOTAL CAPITAL & DEBT SERVICE	\$668,524	\$1,033,117	\$1,033,117	
TOTAL UTILITY COSTS	\$5,690,676	\$6,398,343	\$6,659,370	
REVENUE OVER (UNDER) EXPENSE	(\$199,133)	\$232,659	\$0	
PRIOR YEARS ACCUMULATED DEFICITS	\$0	(\$199,133)	\$0	
OPERATIONAL FUND BALANCE	(\$199,133)	\$33,526	\$0	
TOTAL REVENUE REQUIREMENT	\$5,889,809	\$6,364,817	\$6,659,370	
OTHER REVENUE	\$83,323	\$88,000	\$88,000	
RATE REVENUE REQUIREMENT	\$5,806,486	\$6,276,817	\$6,571,370	

**TABLE 8C1 SOLID WASTE
GENERAL FUND: SOLID WASTE OPERATIONS
FOR THE YEARS 2007-2009**

DESCRIPTION	ACTUAL FY 2007	BUDGETED FY 2008	RECOMM. FY 2009	ART. REF FY 2009
REVENUE:				
USER FEES	\$1,016,719	\$1,000,000	\$1,000,000	
TAX LEVY SUPPORT	\$717,198	\$878,488	\$878,939	
LANDFILL ESCROW ACCOUNT	\$40,000	\$40,000	\$0	
TOTAL REVENUE AND SURPLUS	<u>\$1,773,917</u>	<u>\$1,918,488</u>	<u>\$1,878,939</u>	
DIRECT COSTS:				
COLLECTION OF REFUSE	\$469,158	\$503,720	\$505,720	art 20
REFUSE TRANSPORT & DISPOSAL	\$448,799	\$469,222	\$469,222	art 20
CURBSIDE RECYCLING	\$679,646	\$756,812	\$808,300	art 20
LANDFILL ENGINEERING: LANDFILL CLOSURE	\$8,252	\$10,000	\$13,700	art 20
SOLID WASTE GENERAL	\$75,039	\$65,791	\$40,235	art 20

HOUSEHOLD HAZARDOUS WASTE COLLECTION	\$13,032	\$30,000	\$0	art 20
PERSONNEL INCREASES	\$0	\$0	\$0	art 13,14,20
TOTAL DIRECT COSTS	\$1,693,926	\$1,835,545	\$1,837,177	
INDIRECT COSTS:				
EMPLOYEE BENEFITS	\$19,297	\$25,243	\$12,912	art 10
GENERAL INSURANCE	\$16,734	\$16,601	\$8,301	art 17
TOWN GOVERNMENT ALLOCATION	\$32,481	\$41,099	\$20,550	art 17
TOTAL INDIRECT COSTS	\$68,512	\$82,943	\$41,762	
CAPITAL & DEBT SERVICE:				
CAPITAL IMPROVEMENTS	\$0	\$0	\$0	
DEBT SERVICE	\$0	\$0	\$0	
TOTAL CAPITAL & DEBT SERVICE	\$0	\$0	\$0	
TOTAL UTILITY COSTS	\$1,773,917	\$1,918,488	\$1,878,939	
REVENUE OVER (UNDER) EXPENSE	\$0	\$0	\$0	

FOR THE BALANCE IN THE LANDFILL ESCROW ACCOUNT, PLEASE SEE ATTACHED TABLE 8C2.

TABLE 8C 2 – SOLID WASTE

**TOWN OF MILTON
SPECIAL REVENUE FUND
LANDFILL ESCROW ACCOUNT MGL C.44 S.28 C
FOR THE YEARS 2007-2009**

<u>Description</u>	<u>Actual FY 2007</u>	<u>Budgeted FY 2008</u>	<u>Recomm. FY 2009</u>
BEGINNING BALANCE	\$671,822	\$40,000	\$0
REVENUE:			
TIPPING FEES	\$0	\$0	\$0
TOTAL REVENUE	\$0	\$0	\$0
EXPENDITURE			
2007 SPECIAL TOWN MEETING			
APPROPRIATION (ACTUAL)	\$631,822		
2007 TOWN MEETING			
APPROPRIATION (ACTUAL)		\$40,000	
2008 TOWN MEETING			
APPROPRIATION (PROPOSED)			\$0
TOTAL EXPENDITURE	\$631,822	\$40,000	\$0
REVENUE OVER			
(UNDER) EXPENSE	\$(631,822)	\$(40,000)	\$0
ENDING BALANCE	\$40,000	\$0	\$0

TABLE 9

PROGRAM AREA	FY06 Actual	FY07 Actual	FY08 Appropriation	FY09 SC Request	School Committee		FY09 WC Non- Contingent
					Percentage Change FY09 to FY08	FY09 WC	
Policy and Administration							
Salaries	770,925	760,249	772,698	799,395	3.46%	799,395	TBD
Expenses	326,474	297,884	446,042	446,042	0.00%	446,042	TBD
Total	1,097,399	1,058,133	1,218,740	1,245,438	2.19%	1,245,438	0
Instructional Leadership							
Salaries	1,935,128	1,959,160	1,997,361	2,077,321	4.00%	2,077,321	TBD
Expenses	168,899	96,970	130,018	130,018	0.00%	130,018	TBD
Total	2,104,027	2,056,129	2,127,379	2,207,339	3.76%	2,207,339	0
Instruction							
Salaries	13,452,079	14,552,109	13,830,159	14,918,739	7.87%	14,593,557	TBD
Expenses	304,134	462,619	668,490	668,490	0.00%	668,490	TBD
Total	13,756,213	15,014,728	14,498,649	15,587,229	7.51%	15,262,047	0
Instructional Services							
Salaries	1,707,939	2,000,856	1,911,475	2,004,144	4.85%	2,004,144	TBD
Expenses	438,533	541,562	332,554	357,554	7.52%	357,554	TBD
Total	2,146,472	2,542,418	2,244,029	2,361,698	5.24%	2,361,698	0

SPED							
Salaries	3,738,383	4,065,594	4,377,206	4,978,215	13.73%	4,978,215	TBD
Expenses	2,430,509	2,682,588	3,674,561	3,800,798	3.44%	3,815,798	TBD
Total	6,168,891	6,748,182	8,051,767	8,779,013	9.03%	8,794,013	0
Technology							
Salaries	200,072	347,932	275,710	284,509	3.19%	284,509	TBD
Expenses	214,045	114,364	189,030	196,530	3.97%	196,530	TBD
Total	414,117	462,296	464,740	481,039	3.51%	481,039	0
Facilities							
Salaries	1,213,017	1,174,900	1,464,257	1,514,692	3.44%	1,514,692	TBD
Expenses	1,391,465	1,437,954	1,589,408	1,658,015	4.32%	1,658,015	TBD
Total	2,604,482	2,612,855	3,053,665	3,172,707	3.90%	3,172,707	0
STM Appropriation (Medicaid)							
	136,289	392,000	383,000				
TOTAL							
Salaries	23,017,543	24,860,800	24,628,868	26,577,016	7.91%	26,251,834	TBD
Expenses	5,410,348	6,025,941	7,413,103	7,257,447	-2.10%	7,272,447	TBD
Total	28,427,890	30,886,741	32,041,970	33,834,463	5.59%	33,524,281	31,861,120

**TABLE 10
COMPARISON OF
REQUESTED AND RECOMMENDED EXPENDITURES**

ARTICLE NO.		FY 09 REQUESTED	FY 09 RECOMMENDED	DOLLAR DIFFERENCE
6	Capital/DPW Lease/Purchase	\$67,773	\$67,773	\$0
7	Capital/Vehicles Lease/Purchase	\$16,000	\$16,000	\$0
8	Capital Stabilization Fund	\$115,595	\$115,595	\$0
9	Audit	\$56,000	\$56,000	\$0
10	EMPLOYEE BENEFITS			
	Non-Contributory Pensions	\$61,278	\$61,278	\$0
	Contributory Retirement	\$3,683,288	\$3,683,288	\$0
	Group Health Insurance	\$8,563,272	\$8,563,272	\$0
	TOTAL EMPLOYEE BENEFITS	\$12,307,838	\$12,307,838	\$0
11	Employee Security	\$50,000	\$50,000	\$0
12	Collective Bargaining	\$474,603	\$474,603	\$0
13	Clerical Reclassification	\$15,000	\$8,400	(\$6,600)
14	Personnel (Chapter 13)	\$82,151	\$82,151	\$0

15	PUBLIC SAFETY			\$0
	Fire	\$4,402,459	1	\$4,402,459
	Inspectional Services	\$314,703		\$314,703
	MEMA	\$9,680		\$9,680
	Police	\$5,866,093		\$5,866,093
	TOTAL PUBLIC SAFETY	\$10,592,935		\$10,592,935
17	GENERAL GOVERNMENT			\$0
	<u>Board of Selectmen</u>			\$0
	Central Business Office	\$370,326		\$369,126
	Election & Registration	\$50,385		\$50,385
	General Insurance	\$813,515		\$813,515
	Law	\$143,500		\$136,000
	Information Technology	\$224,657		\$224,657
	Annual Reports/Bylaws	\$6,300		\$6,300
	Selectmen	\$448,892		\$448,892
	Veterans' Benefits	\$21,507		\$21,507
	Total Board of Selectmen	\$2,079,082		\$2,070,382
	Board of Assessors	\$301,476		\$301,476
	Town Clerk	\$244,771		\$244,081
	Treasurer	\$299,354		\$299,354
	Total Assessors, Clerk, Treasurer-Collector	\$845,601		\$844,911
	TOTAL GENERAL GOVERNMENT	\$2,924,683		\$2,915,293

19	BOARDS & COMMITTEES							
	Board of Appeals	\$31,177	\$31,077	\$0				
	Conservation Commission	\$2,500	\$2,500	\$0				
	Council on Aging	\$176,215	\$176,215	\$0				
	Historical Commission	\$2,240	\$2,240	\$0				
	Personnel Board	\$42,383	\$42,383	\$0				
	Planning Board	\$11,884	\$11,884	\$0				
	Warrant Committee	\$18,252	\$18,252	\$0				
	TOTAL BOARDS AND COMMITTEES	\$284,651	\$284,551	(\$100)				
20	DEPARTMENT OF PUBLIC WORKS							
	Total Public Works and Solid Waste	\$4,330,756	\$3,780,119	(\$550,637)				
	Total Water & Sewer Enterprise	\$10,675,450	\$10,675,450	\$0				
	TOTAL DEPARTMENT OF PUBLIC WORKS	\$15,006,206	\$14,455,569	(\$550,637)				
21	Chapter 90	\$475,003	\$475,003	\$0				
22	Water System Improvement	\$677,180	\$677,180	\$0				
23	Surface Drain System	\$500,000	\$500,000	\$0				
24	Sewer System Improvement	\$500,000	\$500,000	\$0				
25	Central Avenue Consultant	\$148,500	\$0	(\$148,500)				
26	Board of Health	\$164,385	\$158,728	(\$5,657)				
28	Library	\$915,710	\$915,710	\$0				
31	Cemetery	\$638,663	\$638,663	\$0				
33	Parks & Recreation	\$309,432	\$309,432	\$0				
35	Gile Road Gift Account	\$85,000	\$82,192	(\$2,808)				
36	School Department	\$33,834,463	\$33,524,281	(\$310,182)				

37	Milton High School Accreditation	\$578,000	\$573,043	(\$4,957)
38	Blue Hills Regional Technical School	\$664,336	\$533,764	(\$130,572)
39	Central Avenue Parking Lot Lease	\$8,500	\$8,500	\$0
40	Interest & Maturing Debt	\$3,424,543	\$3,424,543	\$0
45	Firefighter Medical (FY08)	\$300,000	No recomm.	—
48	Stabilization Fund	\$100,000	\$0	(\$100,000)
49	Reserve Fund	\$600,000	\$582,924	(\$17,076)
50	FY08 Reserve Fund	\$125,000	\$23,500	(\$101,500)
51	Unpaid Bills	\$14,412	\$14,412	\$0
	GRAND TOTAL APPROPRIATIONS	\$86,056,562	\$84,368,583	(\$1,387,979)

¹Includes \$320,000 requested by the Board of Selectmen for medical expenses.

**Town Election will be held on
Tuesday, April 29, 2008**

**Town Meeting will be held on
Monday, May 5, 2008
Beginning at 7:30 p.m. in the
Milton High School Auditorium**

**The auditorium is reserved for
additional Town Meeting sessions at
7:30 p.m. on Tuesday, May 6,
Thursday, May 8, Monday, May 12,
Tuesday, May 13 and Thursday, May 15**

**POSTAL CUSTOMER RESIDENT
MILTON, MA 02186**

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